



**AUDIT REPORT
ON
THE ACCOUNTS OF
CLIMATE CHANGE, ENVIRONMENT AND DISASTER
MANAGEMENT ORGANIZATIONS
OF THE GOVERNMENT OF SINDH
AUDIT YEAR 2021-22**

AUDITOR GENERAL OF PAKISTAN

PREFACE

Articles 169 & 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 8 & 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, require the Auditor General of Pakistan to conduct audit of receipts and expenditure of the Federation and the Provinces or the accounts of any authority or body established by the Federation or a Province.

The report is based on audit of the accounts of Climate Change, Environment and Disaster Management organizations of the Government of Sindh for the Financial Year 2020-21 and accounts of some formations for previous years. The Directorate General Audit (Climate Change and Environment) conducted audit during the Audit Year 2021-22 on test check basis with a view to report significant findings to the relevant stakeholders. Audit Report includes systemic issues and audit findings having value of Rupees one million or more. Relatively less significant issues are listed in the Annexure-I of the Audit Report. The audit observations listed in the Annexure-I shall be pursued with the Principal Accounting Officers at the DAC level. In all cases where the PAOs do not initiate appropriate action, the audit observations will be brought to the notice of the Public Accounts Committee through the next year's Audit Report. Sectoral analysis has been added in this report covering strategic review and overall perspective of audit results.

Audit findings indicate the need for adherence to the regulatory framework besides instituting and strengthening of internal controls to avoid recurrence of similar violations and irregularities.

Most of the observations included in this report have been finalized in the light of the management responses and discussions in DAC meetings.

The Audit Report is submitted to the Governor of Sindh in pursuance of the Article 171 of the Constitution of the Islamic Republic of Pakistan 1973, for causing it to be laid before the Provincial Assembly.

Islamabad.
Dated: 24th February, 2022

-S/d-
Muhammad Ajmal Gondal
Auditor-General of Pakistan

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ABBREVIATIONS & ACRONYMS

AC	Assistant Commissioner
AFS	Annual Financial Statement
AIR	Audit and Inspection Report
ARC	Additional Relief Commissioner
CSD	Canteen Store Department
DC	Deputy Commissioner
DAC	Departmental Accounts Committee
DDMA	District Disaster Management Authority
DDO	Drawing & Disbursing Officer
DG	Director General
DM	Disaster Management
EIA	Environmental Impact Assessment
EPA	Environment Protection Agency
EMP	Environment Management Plan
EPT	Environment Protection Tribunal
FAP	Foreign Aided Project
FTR	Federal Treasury Rules
FY	Financial Year
GFR	General Financial Rules
IEE	Initial Environmental Examination
NBP	National Bank of Pakistan
NDMA	National Disaster Management Authority
NDMP	National Disaster Management Plan
NGO	Non-Government Organization
PAO	Principal Accounting Officer
PDMA	Provincial Disaster Management Authority
PDMF	Provincial Disaster Management Fund
PDMC	Provincial Disaster Management Commission
SCDA	Sindh Coastal Development Authority
SDS	Solution for Development Support
SFR	Sindh Financial Rules
SGA&CD	Services General Administration & Coordination Department
SIR	Site Inspection Report
SPPRA	Sindh Public Procurement Regulatory Authority
SRB	Sindh Revenue Board

EXECUTIVE SUMMARY

The Directorate General Audit (Climate Change & Environment) is mandated to conduct the audit of receipts and expenditure of the Environment and Disaster Management Organizations at the Federal, Provincial and District levels. The Directorate General Audit conducts Compliance with Authority Audit, Financial Attest Audit and Performance Audit along with special audit and special studies of entities like Ministry of Climate Change, ERRA, NDMA, Civil Defence, PDMAs, DDMAs, Environment Protection Departments and Environmental Protection Agencies.

The Directorate General Audit (Climate Change & Environment) Islamabad has a human resource of 23 personnel with 5,842 man-days available. The annual budget of the Directorate General Audit (Climate Change & Environment) for the Financial Year 2020-21 is Rs. 62.133 million.

This report covers the audit of Environment Protection Agency, Sindh and its regional office, Sindh Coastal Development Authority, Additional Relief commissioner Sindh, Provincial Disaster Management Authority (PDMA) Sindh and Secretary Rehabilitation Department, Sindh.

As per Audit Plan both expenditure and receipts (where applicable) of these formations were audited on test check basis by selecting all main entities during the Audit Year 2021-22.

a. Scope of Audit

The Directorate General Audit (Climate Change & Environment) is mandated to conduct audit of 56 formations of the Government of the Sindh working under five (05) PAOs/ Departments in Sindh. Total expenditure of these formations was Rs. 3.073 billion for the financial year 2020-21.

Audit coverage relating to expenditure for the current audit year comprises 08 main formations under 03 PAOs having a total expenditure of Rs. 1,804.205 million for the financial year 2020-21. In terms of percentage, the audit coverage for expenditure is 58.71% of auditable expenditure.

In addition to this compliance audit report, Directorate General Audit (Climate Change & Environment) conducted one (01) certification audit of PDMA Sindh and one (01) Foreign Aided Project (FAP) audit of Sindh Resilience Project, Sindh. Report of FAP audit has been prepared separately and submitted to the management and donor agency.

b. Recoveries at the Instance of Audit

As a result of audit, recovery of Rs. 627.728 million has been pointed out in this report. Recovery effected from January to December 2021 was 'Nil' as proposed actions are under process.

c. Audit Methodology

The Audit Year 2021-22 witnessed intensive application of desk audit techniques which included examining permanent files, computer generated data and other relevant documents along with the review of regulatory framework, policies and procedures applicable to the Auditee entities. Risk assessment was carried out by performing analytical procedures and reviewing internal controls. Desk review helped auditors in understanding the systems, procedures and environment of the audited entity and identification of high risk areas for substantive testing.

The audit was conducted in accordance with Financial Audit Manual (FAM) of the Department of the Auditor General of Pakistan which is in line with the International Standards of Supreme Audit Institutions (ISSAIs). The overall objective of the audit was to assess compliance with law, rules and policies and evaluate the adequacy of internal controls. The evidence was primarily gathered by applying procedures like inquiries from the management; review of policy documents and monitoring reports; examination of payment vouchers; and collection, interpretation and analysis of primary, secondary and own sources data.

d. Audit Impact

A number of issues pointed out during the audit were admitted by the management and corrective and remedial measures were committed. The strengthening of internal control in the audited entities was well taken by the management on pointation of audit.

e. Comments on Internal Controls and Internal Audit Department

Internal controls can be defined as the ‘the policies, processes, tasks, behaviors and other aspects of an organization that taken together facilitate effective operation by enabling it to respond in an appropriate manner to significant business, operational, financial, compliance and other risks to achieve its objectives. This includes safeguarding of assets and ensuring that liabilities are identified and managed.

The audit team extensively studied and evaluated the internal controls in the audited entities so as to obtain an adequate understanding of the internal control systems. The objective was to identify the material and significant internal control weaknesses and report to management for taking corrective measures. Although the entities have put in place internal controls, however there is a strong need for a periodic review and updation of the internal control structures. Moreover, the system of internal audit was not found in place in most of the audited entities which requires the attention of the management.

f. Key Audit Findings of the Report

- i. Recoveries of Rs. 627.728 million were pointed out in 13 cases¹.
- ii. Irregularity / Non-compliance were observed in 46 cases involving Rs. 1,859.763 million².
- iii. Value of money and services delivery issues were observed in 3 cases involving Rs 384.957 million³.
- iv. Non preparation of Annual Appropriation Accounts was observed in one case.⁴

g. Recommendations

Recommendations in the audit reports of the Auditor General of Pakistan highlight actions that are expected to improve the performance of the audited entities when timely implemented. The appropriate and timely implementation of audit

¹ Para1.4.6, 1.4.18, 1.4.22, 1.4.23, 1.4.24 to 1.4.26, 1.4.29, 1.4.30, 1.4.32 to 1.4.35 & 2.4.7

² Para 1.4.1 to 1.4.35 & 2.4.2 to 2.4.12

³ Para 1.4.24 to 1.4.26 & 2.4.13

⁴ Para 2.4.12

recommendations is an important part of realizing the full benefit of the audit activity by the Auditor General of Pakistan.

Audit recommend as under:

- i. Recoveries should be made from the suppliers/vendors as pointed out in the audit observations.
- ii. The management of Sindh Resilience Project should look into the matter of slow pace of work and non-achievement of set targets within timelines and take steps to implement the activities as per the agreed timelines of financing agreement and project PC-1.
- iii. The management of Sindh Resilience Project should prepare project reports regularly as per the terms of agreement with the World Bank.
- iv. The management of Sindh Resilience Project should place the matter of delayed submission of deliverables by SUPARCO and M/s SDS before the Program Steering Committee for deliberation and necessary corrective measures and the results be shared with Audit authorities.
- v. The management of Sindh Resilience Project should make procurements as per World Bank Guidelines for 'procurement of goods, works and non-consulting' as well as 'Operational Manual' of the project.
- vi. Relief items should be taken on charge and properly issued/distributed by PDMA Sindh as per the procedure provided in the rules. Moreover, PDMA should carry out a detailed physical verification of stores and stocks at all warehouses within one month and share the results with audit authorities.
- vii. Vouched accounts should be obtained by PDMA Sindh from the concerned quarters in r/o of all advances/releases and the same should be verified and adjusted accordingly.
- viii. Sindh Coastal Development Authority should prepare Annual Appropriation Accounts as per the prescribed format as required under the rules and get them audited by the concerned DG Audit.

- ix. Sindh Environmental Protection Agency should prepare Annual Environmental Report of the Province. Besides, Research and Development work should also be undertaken for protection of environment and sustainable development as required under the SEPA Act, 2014.
- x. Sindh Environmental Protection Agency should prepare Annual Statement of Accounts and ensure holding of quarterly meetings of Sindh Sustainable Development Fund Board as required under the rules. Moreover, Sindh Environmental Protection Council should be made functional as per the Act.

Chapter-1

Secretary Rehabilitation, Sindh and Provincial Disaster Management Authority (PDMA), Sindh

1.1 Introduction

A. The Provincial Disaster Management Authority (PDMA) Sindh was constituted under the National Disaster Management Act 2010. The PDMA aims towards mitigation, preparedness and an organized response to the disasters. PDMA also acts as the coordinating authority which articulates the coordination mechanism between key provincial departments. In case of emergencies, PDMA works closely with District Governments to organize initial and subsequent assessment of disaster affected areas and determine the course of action to ensure long-term rehabilitation of the affected population.

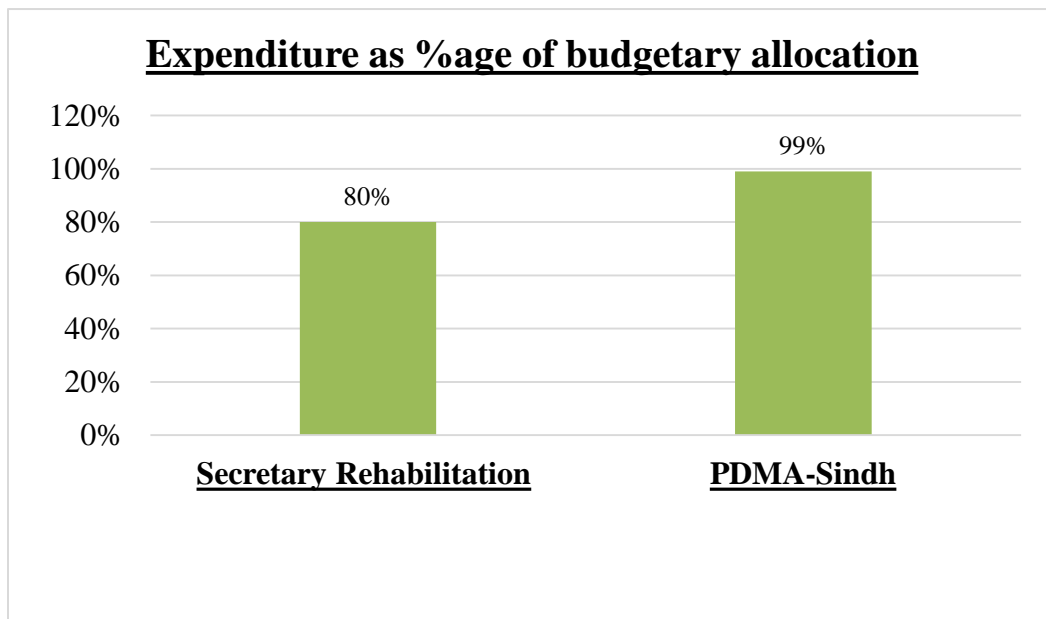
The Rehabilitation Department was created vide Notification dated 26th November, 2010 with the mandate of uplifting the calamity-hit areas by initiating development projects. The Board of Revenue was established in Sindh by adopting the West Pakistan Board of Revenue Act 1957 as Sindh Board of Revenue Act 1957 with effect from 1st July 1970. Board of Revenue Sindh is the Controlling Authority relating to management of state land, collection of land revenue and other taxes/duties, maintenance of Revenue Record and other allied matters related to land. Senior Member Board of Revenue is the administrative in-charge of all functions, being carried out in the Board of Revenue. In addition Senior Member is Chief Land Commissioner, Sindh and also Relief Commissioner.

B. Comments on Budget & Accounts of audited entities (Variance Analysis)

(Rs. in million)

Sr. No.	Financial Year	Formations	Funds Released	Expenditure
1.	2019-21	Secretary Rehabilitation	85.970	68.988
2.	2020-21	PDMA-Sindh	1,413.225	1,399.977
Total			1,499.195	1,468.965

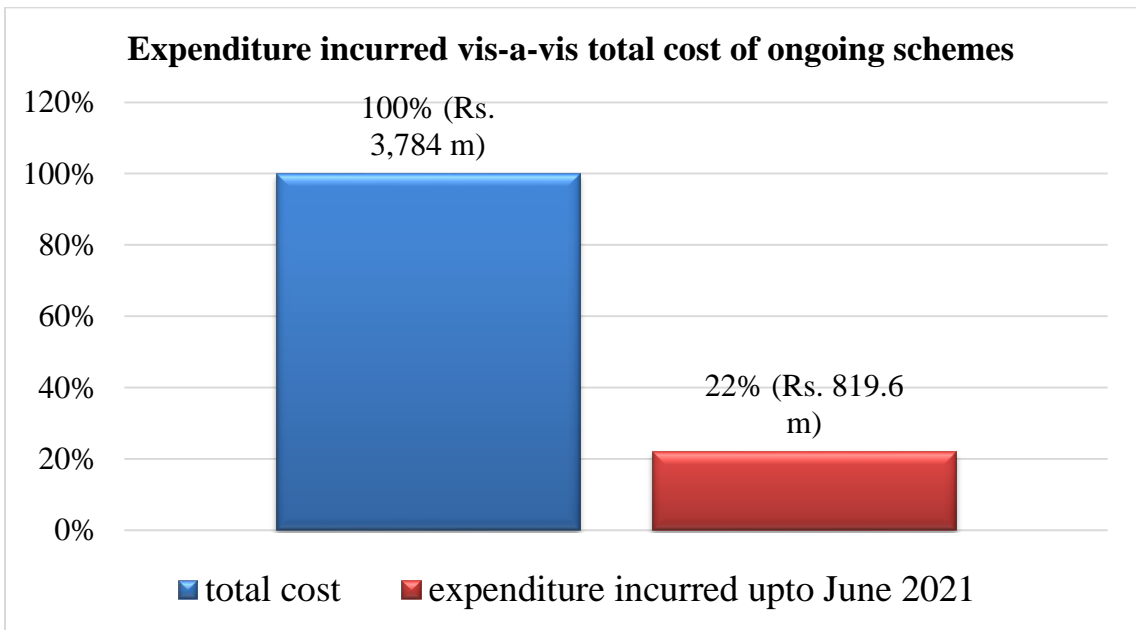
The comparison of expenditure vis-a-vis funds released to the Secretary Rehabilitation and PDMA Sindh, in terms of percentage is as under:



C. Sectoral Analysis

The PDMA-Sindh aims towards mitigation, preparedness and providing an organized response to the disasters. The Authority is also responsible for ensuring close liaison with district governments to organize necessary assessment of disaster affected areas and determine the course of action to ensure long-term rehabilitation of the affected population.

There are three ongoing schemes of Rehabilitation Department namely ‘Sindh Resilience Project (World Bank funded)’, ‘Establishment of Regional Offices of PDMA (Larkana, Shaheed Benazirabad & Mirpurkhas) by PDMA, Sindh’ and ‘Mobile Health Care Unit Project’. The total cost of schemes is Rs. 3,784 million and expenditure incurred upto June 2021 was Rs. 819.6 million. The incurred expenditure was 22% of the approved cost which is graphically illustrated as under:



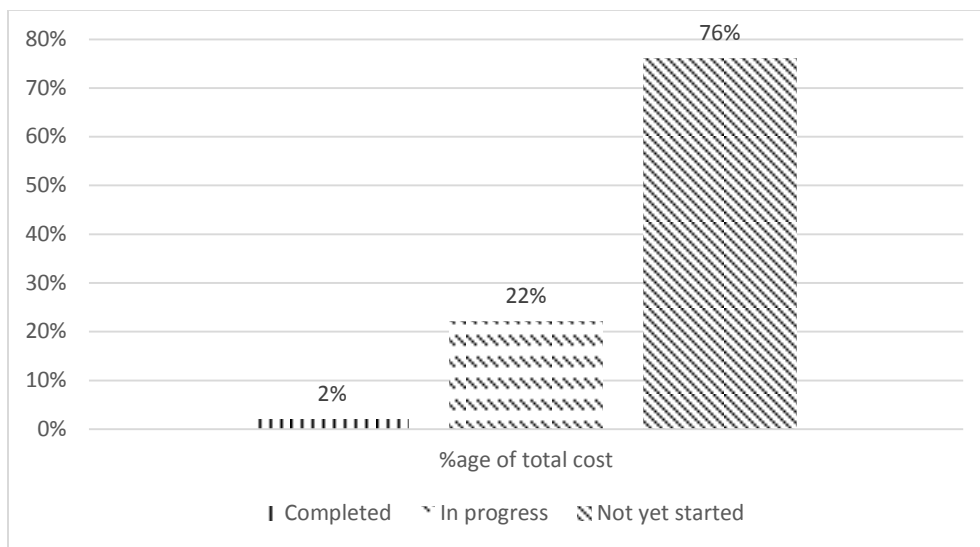
The above mentioned graph depicts that the progress of work was slow as compared to the funds released and the organization is required to speed up its activities for timely completion of the works.

Details of major activities of Sindh Resilience Project (PDMA-component) with milestones and target dates (2016-2021) are given as under:

(Rs. in million)

Sr. No.	No. of Projects	Progress of projects	Cost of projects	Projects cost as a proportion of total cost of all projects (%)
1.	02	Completed	33.000	1.69%
2.	07	In progress	435.000	22.22%
3.	20	Not yet started	1,490.025	76.10%
Total	29		1,958.025	100%

According to the above data only 02 projects were completed, while 7 projects were in progress and 20 projects are yet to be started. The progress of projects in terms of %age of total cost is graphically illustrated as under:



The above mentioned graph shows that cost of the projects not yet started was 76% of the total cost resulting into non achievement of targets as planned.

Audit findings indicate that both Rehabilitation department and PDMA, Sindh have mainly concentrated on post disaster activities and the focus on mitigation and disaster risk reduction measures to reduce the impact of disasters in the Province was missing. In order to fully achieve its objectives, the PDMA-Sindh is required to focus on mitigation measures and Disaster Risk Reduction in the Province.

Table I: Audit profile of Relief Department Government of Sindh

(Rs. in million)

Sr. No	Description	Total Nos.	Audited	Expenditure audited FY 2020-21	Revenue / Receipts audited FY 2020-21
1.	Formations	2	2	1,468.965	-
2.	<ul style="list-style-type: none"> • Assignment Account • SDAs • PDMA Fund 	1 Nil 1	1 Nil 1	-	-

	A/C (Excluding FAP)				
3.	Authorities /Autonomous bodies etc under the PAO	1	1	-	-
4.	Foreign Aided Project (FAP)	1	1	1296.758	-

1.2 Classified Summary of Audit Observations

Audit observations amounting to Rs. 1,919.121 million have been raised in this report pertaining to Secretary Rehabilitation, PDMA Sindh and Sindh Resilience Project. An amount of Rs. 613.975 million has been pointed out as recovery in the audit observations. Summary of the audit observations classified by nature is as under:

Table II: Overview of Audit Observations

(Rs. in million)

Sr. No	Classification	Amount
1.	Report cases of fraud, embezzlement and misappropriation	-
2.	Non production of record	-
3.	Irregularities / Non Compliance	1,712.315
A	HR/Employees related irregularities	13.227
B	Procurement related irregularities	1,482.846
C	Irregularities due to Weak Internal Controls	216.242
4.	Value of money and service delivery issues	195.345
5.	Others	11.461

1.3 Brief Comments on the Status of Compliance with PAC Directives

This Directorate General started conducting audit of Disaster Management Organizations of Sindh from the audit year 2016-17. Since then, no Audit Report has been discussed in the PAC and no directives were issued.

1.4 AUDIT PARAS

Irregularities/Non Compliance

1.4.1 Irregular payment on account of TA/DA – Rs. 1.429 million

According to Rule 88 of the Sindh Financial Rule Vol-1 Section-111, every public officer should exercise the same vigilance in respective of expenditure incurred from Government revenues as a person of ordinary prudence would exercise in spending his own money.

Office of the Secretary Rehabilitation Department, Sindh made payments to various employees on account of TA/DA during financial year 2019-20 and 2020-21 amounting to Rs 1.429 million.

It was observed that the expenditure Rs 1.429 million on account of TA/DA was made without fulfilling codal formalities. **Details are at Annexure-A.**

Audit noticed the following irregularities:

- i. Approval of the tour programs and TA/DA bills in r/o Secretary Rehabilitation by the competent authority were not available on record.
- ii. Extra amount was paid in most of cases on mileage charges Rs. 10 per KM instead of Rs. 2.5 per KM.
- iii. Mileage charges were claimed by officers being allotted government vehicles.
- iv. Non availability of attendance certificates for official meetings.
- v. Extra kilometers were charged instead of actual.
- vi. Items issuing and attendance certificates from PDMA warehouses were not issued to visiting officials for collection of relief items.
- vii. A Section officer visited Larkana PDMA warehouse for collection of relief items on 14.03.2021 to 21.03.2021. During audit of DG PDMA office, it was noticed that Larkana warehouse was still under construction, only Sukkur, Jamshoro and Karachi warehouses were functional/operative.
- viii. Cheques issued in respect of claimed TA/DA were not found on record.

Audit is of the view that payment on account of TA/DA amounting to Rs. 1.429 million was made in violation of rules resulting in irregular payments.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that an amount of Rs. 1.429 million was incurred on the TA/DA after fulfilling the codal formalities and included surprise visits of the Secretary Rehabilitation. The Administrative Secretary is allowed to inspect the field offices in Emergency or otherwise and no extra amount has been allowed to any employee.

Para was discussed in DAC meeting held on 06.12.2021. DAC directed to verify the record within two weeks in light of management reply.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should produce the relevant record for verification and strengthen internal controls to avoid recurrences of similar cases in future.

(Para #01-Sec.Rehab 2019-21)

1.4.2 Non-deduction of Income Tax and Sindh Sales Tax on rent of building – Rs. 1.198 million

As per Section 15 subsection (1) of Income Tax Ordinance 2001, the rent received or receivable by a person for a tax year, other than rent exempt from tax under this Ordinance, shall be chargeable to tax in that year under the head “Income from Property”.

Furthermore, subsection (6) Section 15 of Income Tax Ordinance 2001 provides that, income under this section derived by an individual or an association of persons shall be liable to tax at the rate specified in Division VIA of Part I of the First Schedule. Moreover, rate of tax to be paid under section 15, in the case of individual and association of persons, where the gross amount of rent exceeds Rs. 2,000,000 but does not exceed Rs. 4,000,000 shall be Rs. 210,000 plus 20 per cent of the gross amount exceeding Rs. 2,000,000.

Office of the Secretary Rehabilitation Department Government of Sindh paid an amount of Rs. 4.00 million on account of rent for office building to owner for the period July 2020 to June 2021.

It was observed that Income Tax and Sindh Sales Tax were amounting to Rs. 1.198 million were not deducted. **Details are at Annexure-B.**

Audit holds that non-recovery of the taxes resulted in loss to government revenues.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that office of the Secretary Rehabilitation Department Government of Sindh acquired building on rental basis. Income Tax and Sindh Sales Tax has been deducted by the AG Sindh, Karachi.

DAC meeting held on 06.12.2021. The para was discussed in DAC in line with audit observations and departmental replies. DAC directed that to verify the record for factual position within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends to recover the applicable taxes.

(Para #08-Sec.Rehab 2019-21)

1.4.3 Doubtful expenditure on account of quotations and bills – Rs. 1.393 million

Para 40-B Appendix 18-A (1) Sindh Financial Rules volume-I “Means should be advised to ensure that every Government officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part and that he will be also be held personally responsible for any loss arising from fraud or negligence on the part of any other Government officer to the extent to which it may be shown that he contributed to the loss by his own action or culpable negligence”.

Office of the Secretary Rehabilitation Department Government of Sindh paid an amount of Rs. 1.393 million to various firms/ vendors for different purchases during the financial years 2019-20 and 2020-21 under different heads of accounts.

It was observed that purchases were made without verifying the genuineness of vouchers/ quotation presented by vendor/ supplier. **Details are at Annexure-C.**

Audit observed the following irregularities:

- i. Bills/quotations were made on same pattern, like same number of rows and columns, dates, serial numbers and signatures.

- ii. Heading of firm's quotations were changed but body of quotations remained same on each and every voucher/ quotation attached for purchase/ repair.
- iii. Font size, font themes looked same on each and every quotation attached for procurement or repair.
- iv. While checking in details, it was also noticed that in so many cases heading of vouchers were not in order (changed in directions with below tables, drawn on voucher body).
- v. Tables in vouchers were mostly possessing 21 rows and 03 columns with same size and width. It was not possible that all firms had designed and kept the same kind of vouchers/ invoices for their sales/ services.

Audit holds that due to doubtful and non-verifiable quotations and bills, the expenditure was not justified and thus irregular.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that miscellaneous items were purchased in emergency from the local market as per lowest rates from different Supplies / Vendor.

DAC meeting held on 06.12.2021. The para was discussed in DAC in line with audit observations and departmental replies. DAC directed to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should inquire into the matter and fix responsibility for the lapses, besides strengthening of internal controls.

(Para #10-Sec.Rehab 2019-21)

1.4.4 Non-deduction of Sales Tax from Canteen Stores Department (CSD) –by PDMA - Rs. 2.964 million

Section 3 subsection (1) of the Sales Tax Act, 1990 states that subject to the provisions of this Act, there shall be charged, levied and paid a tax known as sales tax at the rate of seventeen per cent of the value of taxable supplies made by a registered person in the course or furtherance of any taxable activity carried on by him.

In addition to above, Section 23 subsection (1) of the Sales Tax Act, 1990 provides that the registered person making a taxable supply shall issue a serially numbered tax invoice at the time of supply of goods.

Provincial Disaster Management Authority, Sindh, incurred an expenditure amounting to Rs. 20.402 million on procurement of various relief items from Canteen Stores Department (CSD) during the Financial Year 2020-21.

During the audit of PDMA, Sindh it was observed that sales tax at the rate of 17% amounting to Rs 2.964 million was not withheld and deposited into Government treasury. **Details are at Annexure-D.**

Audit observed as under:

- i. Sales Tax Invoices were not issued by CSD as per provisions of Section 23 of Sales Tax Act, 1990.
- ii. Sales Tax amount was not stated on invoice @ 17 % by supplier in contravention with provisions of Section 3 subsection (1) of Sales Tax Act, 1990 and SRO No. 525(I)/2008.
- iii. Sales Tax amount was not deducted and deposited as per provisions of SRO No. 525(I)/2008 dated 11th June 2008.

Audit holds that non-deduction of sales tax was a violation of Sales Tax Act, 1990 and resulted in loss to government revenues.

The initial audit observation was issued on 02.09.2021. In reply, the management stated that a letter will be written for clarification of Sales Tax deductions to Canteen Store Department (CSD) and Federal Board of Revenue (FBR) for guidance. As soon as reply is received, the management will inform the status to Audit.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC recommends that outcome from the FBR in line with the management reply may be shared with the Audit.

Audit recommends that the clarification / guidance from Federal Board of Revenue should be sought and amount be recovered.

(Para #01-PDMA Sindh 2020-21)

1.4.5 Less deduction of withholding Income Tax – Rs. 2.379 million

Division III of Part III of the First Schedule of Income Tax Ordinance, 2001 states that the rate of tax to be deducted from a payment referred to in clause (a) of sub-section (1) of section 153 shall be –

- I. In the case of the sale of rice, cotton seed or edible oils, 1.5 % of the gross amount payable; (Explanation. — For removal of doubt, it is clarified that “cotton seed and edible oils” means cotton seed oil and edible oils)
- II. In the case sale of goods.
 - a) In case of a company, 4% of the gross amount payable, and
 - b) In any other case, 4.5% of the gross amount payable

Provincial Disaster Management Authority engaged different firms/vendors for procurement of Ghee for relief activities and paid an amount of Rs 79,293,490 during Financial Year 2020-21.

It was observed that Income Tax was charged at the rate of 1.5 % instead of 4.5 %. Resultantly, tax amounting to Rs 2.379 million was deducted less. **Details are at Annexure-E.**

Audit holds that less-recovery of income tax resulted into loss of Government revenues.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that edible or cooking oil was fat of plant, animal or microbial origin, which was liquated at room temperature and was suitable for food use. Edible oil of animal origin was e.g fish oil. Microbial oil was also encompassed and Ghee was also form of oil.

The reply of the department is not tenable as Ghee was not exempted from deduction of Income Tax.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC recommends that outcome from the FBR in line with the management reply shall be obtained and shared with the Audit.

Audit recommends that necessary clarification should be sought from FBR and recovery be affected.

(Para #04-PDMA Sindh 2020-21)

1.4.6 Irregular and wasteful expenditure on procurement of animal mosquito nets – Rs. 220.50 million

Rule 17 (1) of Sindh Public Procurement Rules, 2010 as amended on 15.03.2019 states that “procurement over three hundred thousand rupees and up to three million rupees shall be advertised by timely notifications on the Authority’s website and may in print media in the manner and format prescribed in these rules.

As per letter dated 03.07.2020 (issued on 08.08.2020) by Rehabilitation Department, Government of Sindh, the Provincial Disaster Management Authority was authorized to make necessary emergency procurements and while doing so the standard procedure requiring inviting of tenders shall be deemed to be waived. However, this waiver was subject to due diligence, financial propriety and to meet imminent emergency only.

PDMA Sindh purchased Animal Mosquito Nets amounting to Rs. 220.50 million from various suppliers/firms as detailed under:

S. No	Work order date	Description	Supplier/ firm	Quantity	Rate (Rs.)	Total (Rs. in million)
01.	14.09.2020	Animal Mosquito Nets	M/s Pearl associates Islamabad	35,000	3,000	105.000
02.	14.09.2020		M/s Paramount tarpaulin	10,000	3,000	30.000
03.	26.09.2020		M/s Aijaz Enterprise	30000	2850	85.500
Total						220.500

Audit observed as under:

- i. Emergency declaration letter by Secretary Rehabilitation Department, Sindh clearly mentioned that necessary emergency procurements be made to help displaced vulnerable families of affected areas meeting only imminent emergency. However, contrary to this, an irrelevant item i.e. Animal Mosquito Nets were procured and a huge amount was spent on Animal Mosquito Nets instead of basic needs for affectees.
- ii. The procurement opportunity was not advertised in the newspaper/print media and no tenders were invited to obtain competitive rates. The procured items did not fall under the category of necessary emergency procurements

- and therefore were required to be procured through open competition and proper tendering process.
- iii. Major portion of procured items (Mosquito Nets) was stocked at stores without further distribution to the end users (affecttees).
 - iv. The procurement of mosquito nets was made without duly vetted/authenticated requirement for the item.
 - v. Procurement committee was not established for the procurements of items in violation of clause (7) of Sindh Public Procurement Rules, 2010.
 - vi. While checking the last five years purchases, such kind of item was never found in the list of relief activities of the Province. PDMA Sindh did not provide its annual procurement plan to verify these items.
 - vii. Approval for purchase of animal mosquito nets was not available on record.
 - viii. Purchases were made from general order suppliers instead of manufacturer/ authorized dealer for such items.
 - ix. Most of the delivery documents were found to be unsigned by the supplier. Delivery documents submitted by supplier were not entered in the inward receipts letter registers and thus remained unverifiable.
 - x. As per delivery documents goods were delivered at warehouses in Karachi and Deputy Commissioner Offices, however, the object of delivery was not mentioned on delivery documents i.e. consignment number, signatures of sending official etc. Entry of stock registers in respect of received items was not indicated on payment voucher.
 - xi. Deputy commissioner Badin, Tharparkar, Mirpurkhas did not submit their demands prior to purchases. Further, the distribution of the items to the end users was not available on record.
 - xii. 13,442 animal mosquito nets were handed over to Karachi warehouse on 16.10.2020, which were neither used till June 2021 nor distributed among affecttees, which is indicative of the fact that the purchases were made without any requirement.
 - xiii. Payment was initiated by Finance Assistant a contractual employee by skipping the Assistant Director (Finance) being a regular civil servant. Moreover, the warehouse staff was working on temporary basis (services rendered basis for 90 days) and Assistant Director (Procurement) was also working as contractual staff, which is indicative of the fact that there were no internal controls installed to carry out the procurement process.

- xiv. Contract agreements were not signed with the suppliers. Moreover, integrity pacts as required under SPRA Rules were also not signed with suppliers.
- xv. Items receiving challans were without proper dates.

Audit holds that the Animal Mosquito Nets were procured during the emergency period irregularly by bypassing the tendering process, which was waived for only imminent emergency procurements resulting into an established loss to the government.

The initial audit observation was issued to the management on 02.09.2021. It was replied that Animal Mosquito Nets were procured on the demand of the District Administration as a mandate of PDMA to provide and strengthen the demands of the DDMA's. During rains / floods there was an extreme rise in reproduction of mosquitoes which affected both human and animals in 2020 monsoon. There was heavy rain and during visit of affected areas several flooded areas were seen. The same net can also be used for the whole family catering 4 to 5 persons at a time in the open air.

The reply is not satisfactory as tendering process was waived for imminent emergency procurements only. Moreover, Animal Mosquito Nets were purchased without any demand and need resultantly major portion of procured items (Mosquito Nets) was stocked at stores without further distribution to the affected areas, resulting into loss to the government.

DAC meeting was held on 02.12.2021 and 03.12.2021. The para was discussed in DAC in line with audit observations and departmental replies. DAC directed that to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that matter should be inquired and responsibility be fixed on the person (s) at fault and amount recovered accordingly.

(Para #06-PDMA Sindh 2020-21)

1.4.7 Non-adjustment of released amount by PDMA – Rs. 6.781 million

According to Rule 88 of the Sindh Financial Rule Vol-1, every public officer should exercise the same vigilance in respect of expenditure incurred from

Government revenues as a person of ordinary prudence would exercise in spending his own money.

GFR 213 (5) provides that advances made for public expenditure will be held under objection until a detailed account duly supported by vouchers is furnished in adjustment of them.

Provincial Disaster Management Authority Sindh transferred/released an amount of Rs. 6.781 million during Financial Year 2020-21 to Headquarter 5 Engineers Corps for repair of flood fighting equipment. The equipment which mainly included boats, operating boat machines, pumps and search lights etc. was handed over to HQs 5 Corps by PDMA during 2015 to 2019 for relief activities.

Audit observed as under:

- i. Instead of incurring the expenditure by PDMA, the funds for repair work were transferred to HQs 5 Corps without any provision.
- ii. Details of the expenditure and vouched account/ payment vouchers were not obtained.
- iii. PDMA had not adjusted the payment released for repair of the equipment.

Audit is of the view that release of funds in lump sum for repair of relief items and non- obtaining of the vouched account was not justified.

The initial audit observation was issued on 02.09.2021. In reply, management stated that the Audit observation have been taken into consideration and will be placed for approval from Board. Furthermore, Headquarter Engineering 5 Corps have been requested to provide condition certificate of Boats / Dewatering Pumps / Boat Engine, before and after the repair.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC directed that vouched accounts from HQ 5 Corp be provided.

Audit recommends that the vouched accounts should be obtained from the concerned quarters and the same be verified and adjusted by PDMA accordingly.

(Para #08-PDMA Sindh 2020-21)

1.4.8 Irregular expenditure by PDMA on account of rent without assessment and open tender – Rs. 11.698 million

Serial No. (4b), section (xxii) of the Second Schedule Part – I, Sindh delegation of Financial Powers and Financial Control Rules, 2019, states that expenditure on rent of non-residential buildings and land shall be subject to the conditions that:

- i. Accommodation is according to the scale prescribed by the Government.
- ii. The rent does not exceed the tax assessed by the Excise & Taxation Department for the purpose of urban immovable property tax. In case the rent exceeds from the rent assessed by the Excise & Taxation Department, the Administrative Department shall give rent reasonability certificate.
- iii. The rent is made on the basis of property tax, and
- iv. Non-availability certificate is obtained from the Works and Services Department.

Provincial Disaster Management Authority Sindh paid an amount of Rs. 11.698 million during the Financial Year 2020-21 on account of rent to the landlord/owner of office building and two warehouses. **Details are at Annexure–F.**

It was observed that the amount of rent was paid to landlord/ owner without fulfilling the following codal formalities as detailed under:

- i. Assessment of rent from Excise & Taxation Department was not available on record.
- ii. Monthly rate of rent was not approved from the Finance Department.
- iii. Open tender was not called for obtaining competitive rates.
- iv. Non-availability certificate from the Works and Services Department was not obtained.
- v. Payment vouchers in r/o Kisan Gowdon hawks Bay were not found on record.

Audit holds that hiring of office building and warehouses without open competition and in the absence of rent assessment was irregular.

The initial audit observation was issued on 02.09.2021. In reply the management stated that there was a need of the warehouse on urgent basis as delivery

of all procured items during Covid-19 was in pipeline and no space was available to keep them safe and secure. Temporary warehouse was hired for store items procured by PDMA.

The reply is not satisfactory as the highlighted observations have not been addressed therein.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC recommends to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should look into the matter for corrective actions and strengthen internal control to avoid similar recurrences in future.

(Para #10-PDMA Sindh 2020-21)

1.4.9 Non-availability of record with PDMA on account of locust control - Rs. 4.79 million

GFR 213 (5) provides that advances made for public expenditure will be held under objection until a detailed account duly supported by vouchers is furnished in adjustment of them’.

Provincial Disaster Management Authority, Sindh released an amount of Rs. 4.79 million to Deputy Commissioners on account of Locust Control during Financial Year 2020-21 as detailed under:

(Rs. in million)

S. No	Deputy Commissioner	Amount paid
01.	Tharparkar	1.940
02.	Badin	0.250
03.	Ghotki	0.400
04.	Khairpur	0.550
05.	MirpurKhas	0.100
06.	Sanghar	0.250
07.	Sukkur	0.700
08.	Kashmore	0.200
09.	Umerkot	0.400
Total		4.790

During audit it was observed that the following record was not available with PDMA for audit scrutiny:

- i. Payment vouchers/ bills
- ii. Field locust sheets and areas for spray
- iii. List of machinery used for spray
- iv. Detail of hired vehicles for spray
- v. POL vouchers
- vi. List of staff deployed for control of Locust

Audit holds non-obtaining the details of expenditure and vouched account was a lapse on the part of the management.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that the PDMA Sindh has already intimated to concern Deputy Commissioners for production of all necessary documents / record to PDMA Sindh for Audit purpose.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC directed that the management shall provide vouched accounts from the respective Deputy Commissioner.

Audit recommends that the documents/record should be obtained from concerned Deputy Commissioner Officers and amounts be adjusted accordingly after necessary verification.

(Para #13-PDMA Sindh 2020-21)

1.4.10 Non-taking of relief items on charge and improper issuance/distribution by PDMA in contravention of rules – Rs. 240.476 million

Sindh Financial Rules Volume -I provides as under:

- i. Rule 113 states that all materials received should be examined, counted measured or weighed, as the case may be, when delivery is taken and they should be kept in charge of a responsible Government Servant who should be required to give a certificate that he actually received the materials and recorded them in his appropriate Stock Registers.
- ii. Rule 114 states that when materials are issued from stock for departmental use, manufacture or sale etc. the Government Servant incharge of the store should see that an indent in PW account Form-7 has been made by a

properly authorized person and examine it carefully with reference to any orders or rules for the issue of stores and sign it after making suitable alterations under this dated initials, in the description and quantity of materials, if he is unable to comply with the requisition in full.

Provincial Disaster Management Authority, Sindh incurred an expenditure amounting to Rs. 240.476 million on purchase of relief items during Financial Year 2020-21.

It was observed that different relief items like tents, tarpaulin sheets and mosquito nets purchased during FY 2020-21 were not properly entered upon receipt in the warehouses and were not properly issued from the store as required under the rules. **Details of items are at Annexure-G.**

Following irregularities were observed:

- i. The store in-charge did not enter the store in the stock register immediately after receipt and issue of store items.
- ii. No certificate regarding taken of charge and struck of store was available on record.
- iii. No indents were being received from the indenting officer and items were issued without indent.
- iv. Approval of the competent authority was not obtained for issuance of store items.
- v. No annual physical verification of store was conducted.

Audit holds that failure of the management to properly take on charge and issue the store/ stock was indicative of weak internal controls, and is likely to lead to unauthorized issuance of the costly store items.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that the Store In-charge recorded the entries of received relief items at Warehouse in stock register along with delivery challans. The Warehouse Supervisor duly signed the stock registers. The qualities of the goods were ensured by the recipient whether by Provincial Disaster Management Authority Sindh Warehouses or the district management staff.

The reply was not satisfactory as no documentary evidence was provided with the reply.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC directed to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that relief items should be taken on charge and properly issued as per the procedure provided in the rules. Moreover, the management should carry out a detailed physical verification of stores and stocks at all warehouses within one month and share the results with audit authorities.

(Para #15-PDMA Sindh 2020-21)

1.4.11 Unauthentic procurement of relief items by PDMA – Rs. 571.848 million

Rule - 4 of Sindh Public Procurement Rules 2010, provides that while procuring goods, works or services, procuring agencies shall ensure that procurements are conducted in a fair and transparent manner and the object of procurement brings value for money to the agency and the procurement process is efficient and economical.

As per letter dated 03.07.2020 (issued on 08.08.2020) by Rehabilitation Department, Government of Sindh, PDMA Sindh was authorized to make necessary emergency procurements and while doing so the standard procedure requiring inviting of tenders shall be deemed to be waived. However, this waiver was subject to due diligence, financial propriety and to meet only imminent emergency.

Provincial Disaster Management Authority Sindh incurred an expenditure amounting to Rs 571.848 million on purchase of relief items during the Financial Year 2020-21. **Details are at Annexure- H.**

Audit observed the following irregularities:

- i. In most quotations, the invitation and receiving dates were found to be the same.
- ii. The quotations were given by firms belonging to Islamabad, Lahore, Kasur and Karachi and it was not possible for the firms to provide quotations on the same date on which request for quotations were published in newspapers.

- iii. Lists of available stock at warehouses after declaration of emergency on 08.08.2020 were not produced for verification.
- iv. Distribution record of the procured relief items was not available in PDMA Sindh, office.
- v. Purchases were made without entering into any agreements with the suppliers. This was essential to bind the suppliers for any quality/ quantity issue or delayed deliveries.
- vi. Procurements were made from general order suppliers instead of authorized dealers, manufacturers or whole sellers.
- vii. Most of the bills were not stamped.

Audit holds that the procurement of relief items in violation of rules was irregular.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that procurements were made during emergency and were made to provide relief to the affected districts during the emergency period / monsoon seasons. SPPRA Rule 16 b (viii) relaxes tendering process and therefore, items were procured through direct contracting method. However, for transparency purposes, quotations on lowest rates from the general market were called for the comparison of rates with minimum response time.

The reply was not satisfactory as the codal requirement and formalities were not fulfilled.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC directed to verify the record.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should look into the matter and share outcome for taking corrective actions. Besides, internal controls should be strengthened to avoid similar recurrence in future.

(Para #18-PDMA Sindh 2020-21)

1.4.12 Irregular and unjustified expenditure on procurement of tarpaulin sheets by PDMA – Rs. 27.100 million

Clause 7 of Sindh Public Procurement Rules 2010 provides that the procuring agency shall, with approval of its head of the department, constitute as many procuring committees, as it deems fit, each comprising odd number of persons and headed by a gazetted officer not below the rank of BS-18, or if not available, the officer of the highest grade, and shall ensure that at least one third of the members of a procurement committee are from the agencies or departments other than the procuring agency.

Provincial Disaster Management Authority, Sindh procured tarpaulin sheets amounting to Rs. 27.10 million during Financial Year 2020-21 for relief activities.

It was observed that Tarpaulin Sheets were purchased from different suppliers/firms without any demand and utilization. Details are as under:

(Rs. in million)					
Sr. No	Items purchased	Firm	Delivery date	Amount	Stored at ware house
1.	4,000 Tarpaulin sheets	Ms Times Services-TE/021/20	28.08.20	12.960	Karachi
2.	10,000 Tarpaulin sheets	Ms Pearl Associates	07.09.20	14.140	Jam Shoro
Total (Rs)				27.100	

Audit also observed following irregularities:

- i. The procurement opportunity was not advertised in the newspaper/print media.
- ii. The procurement was carried out without procurement committee in contravention of rules.
- iii. Invitation for quotation was made on 30.08.2020 and on same date the quotation was received from the suppliers.
- iv. Work orders were issued to suppliers without mentioning the delivery/supply dates.
- v. Agreements between PDMA Sindh and firms regarding quality and quantity of procured items were not available on record.
- vi. Items were purchased without demand and necessity.

- vii. The items were procured in September, 2020 and were stored at different warehouses. The items were not distributed at rain affected areas for usage after being procured and a major portion was available on stock till June, 2021. This is indicative of the fact that the procurement was made in haste without any demand for the items.

Audit holds that procurement in violation of public procurement rules without proper demand and subsequent utilization was not justified.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that the initial demand of the same was received from the districts and the items were procured in anticipation of the situation. To cater the demand the same was procured initially through direct emergency procurement and later the items were procured after the advertisement in the newspapers.

The reply is not satisfactory as the codal formalities were not fulfilled as per SPPRA-2010 rules.

DAC meeting was held on 02.12.2021 and 03.12.2021. The para was discussed in DAC in line with audit observations and departmental replies. DAC directed to verify the record.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the matter should be inquired through a fact finding committee and results be shared with audit authorities.

(Para #19-PDMA Sindh 2020-21)

1.4.13 Irregular expenditure on procurement of de-watering pumps by PDMA – Rs. 12.88 million

As per Sindh Delegation of Financial Powers & Financial Control Rules 2019, Second Schedule, Part-1, Serial No 4b(ii), the category-1 officer while sanctioning expenditure on purchase / addition to stores, durable goods, equipment, instruments etc. and commodities can incur an expenditure of up to Rs. 1 million during the financial year for one article / item or class of similar articles of stores / commodities.

Para 10 (i) of GFR provides states that every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys as

a person of ordinary prudence would exercise in respect of expenditure of his own money.

Provincial Disaster Management Authority Sindh engaged M/s NENE Enterprise for procurement of 19 De-watering pumps with complete accessories and paid Rs. 12.88 million during the Financial Year 2020-21 as detailed below:

(Rs. in million)

Sr. No	Description	Firm/supplier	Demand	Work order	Received on	Cost
01.	25 hp 7 Dewatering pumps 16 hp 5 Dewatering pumps	NENE Enterprise Karachi	Nil	04.09.20	08.09.2020 warehouse Karchi	4.980
02.	30 hp 7 dewatering pumps		DC Umerkot 22.10.2020	26.10.20	28.11.2020	7.900
Total						12.880

Audit observed the following shortcomings:

- i. Sanction was not accorded by Competent Authority.
- ii. Quality and quantity certificate after receiving of the items was not found on record.
- iii. 12 Dewatering pumps were purchased without demand/need and same were stocked at Karachi warehouse on 04.09.2020.
- iv. Bill invoices were hand written and without NTN numbers.
- v. Detailed specification of Dewatering pumps was not specified by the Authority.
- vi. Quotations were without dates and serial numbers.
- vii. The items were purchased from general order supplier, instead of manufacturer/ whole seller of machinery equipment.
- viii. The procurement was made without constitution of procurement committee and advertisement as required under rules.
- ix. No record related to delivery of items and acknowledgement of recipient was available on record.
- x. Contract agreement was not signed with contractor.
- xi. Asset/stock register was not maintained by Karachi Warehouse showing the exact quantity of Dewatering pumps available in PDMA warehouses.

Audit holds that in the light of above discrepancies, the expenditure amounting to Rs.12.88 million incurred on procurement of De-watering pumps was irregular.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that de-watering pumps were procured in anticipation to the emergency for various districts and were being sent on need basis. Bills and invoices were submitted by the supplier on their usual format and working style. The accounts department will in future ensure that the invoices/ bills/ delivery challans are with reference numbers and dates. All the delivery receipts show the delivery points of the respective pumps and the pumps delivered at PDMA Sindh warehouses are also entered in the stock register of the warehouses.

The reply of department was not satisfactory as sanction of the expenditure was not accorded and other codal formalities were also not fulfilled.

DAC meeting was held on 02.12.2021 and 03.12.2021. The para was discussed in DAC in line with audit observations and departmental replies. DAC directed to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that responsibility should be fixed on the person(s) at fault. Besides, internal controls should be strengthened to avoid similar recurrences in future.

(Para #20-PDMA Sindh 2020-21)

1.4.14 Irregular appointment of internees as contractual employees by PDMA – Rs. 11.798 million

As per Schedule II of the Sindh Government, Rules of Business 1986, the mandate for creation of the post is vested with the Finance Department.

Rule 10 of Sindh Civil Servant (Appointment, Promotion and Transfer Part III) Rules 1974 provides that the initial appointments to posts in BS 11 to 22 shall be made if the posts:

- i. Fall within the purview of the Commission, on the basis of examination or test to be conducted by the Commission.

- ii. Do not fall within the purview of the Commission, in the manner as may be determined by Government.

Provincial Disaster Management Authority Sindh in its 5th Board Meeting dated 17.01.2013 recommended the regularization of services of 43 internees who were hired from time to time. Out of 43 internees, 23 were appointed on contractual basis by PDMA through its letter No DG/PDMA/PF/2573/2013 dated 20.02.2013, out of which 16 internees are still working on contract basis. Seven employees had subsequently left or were terminated by the Authority.

Audit observed the following:

- i The Authority appointed 23 internees on contract basis without availability of any such posts in PDMA and without concurrence of Finance Department.
- ii The internees were appointed on contract without creating additional posts by the Finance Department and the individuals were appointed on posts that never existed.
- iii Appointment of employees on contract basis did not fall under the purview of PDMA.
- iv The posts were not advertised, no criteria for appointment i.e. qualification, experience and age etc. was specified nor any job description was indicated for the posts.
- v An expenditure amounting to Rs. 11.798 million was incurred during FY 2021-21 on pay and allowances of the staff appointed irregularly.

Details are at Annexure-I.

Audit holds that the internees were appointed on contract without availability of posts and without following the specified procedure and thus stands irregular.

Initial audit observation was issued on 02.09.2021. In reply, the management stated that as per Section 5(vi) of PDMA Rules of Business, the Board is Competent to appoint staff on contract, render services, contingency basis after the fulfilling the codal formalities and their extension thereupon by defining terms of references (TOR's) and financial remuneration. Furthermore, Officers/Officials appointed in 2013 filed the petition in the High Court C.P No. D-8068 of 2019 and the court passed the remarks that no coercive action be taken against the petitioners till the next date.

The reply is not satisfactory as employees were appointed on contract basis without availability of posts and approval of Finance Department.

DAC meeting was held on 02.12.2021 and 03.12.2021. DAC observed that the issue was sub-judice in court. The outcome will be shared with audit accordingly.

Audit recommends that the outcome of the court decision / proceedings should be shared with audit. Moreover, the case should be perused as per law and rules and copy of latest order sheet of the honorable court be provided for information.

(Para #21-PDMA Sindh 2020-21)

1.4.15 Irregular payment on account of lump sum provision - Rs. 137.842 million

Sr. No. 11 (Chapter-I) of Project Guidelines for Project Management issued by Planning Commission Government of Pakistan provides that lump sum provisions shall not be provided in PC-I’.

Project Director Sindh Resilience Project Sindh award a contract “Refurbishment of PDMA warehouses at Jamshoro and Sukkur” to the firm Ms TEK Engineering Lahore for Rs 119.862 with 15% additional work amounting to Rs 17.98 million.

Audit observed that an amount of Rs. 137.842 million was paid on lump sum basis against various item of works. Further, the payments were made without supporting evidences i.e. description of works carried out, quantity executed, rates paid, measurement sheets, completion certificate and PC-4. The detail is as under:

(Rs. in million)

S#	Firm	Description/ items	Payment mode	Amount	Payment date	Project
01.	M/S TEK Engineering Lahore	Purchase and Installation Main structure,	10% of contract cost on submission of drawing/ plan	11.986	13.11.2020	Refurbishment of PDMA warehouses at Jamshoro and Sukkur
02.		Strengthening of existing structures,	20% on completion of civil work	23.973	10.02.2021	
03.		Secondary structure, Bracings, wall and roof cladding, PPGI sheets, wall panel form, Roof panel, sandwich panels,	30% on delivery structural work/ material	35.959	20.11.2020	
04.		Trims and flashing,	15% on delivery on sandwich panel at Sukkur warehouse	17.979	20.11.2020	
05.			15% on delivery on	17.980		

		sky light, Doors, RCC flooring, PCC, RCC Bars, electrification	sandwich panel at Jamshoro warehouse		20.11.2020	
06.			10% on acceptance certificate in last	11.986	22.03.2021	
07.			15% additional supplies in original contract	17.979	10.02.2021	
			Total	137.842		

Audit holds that lump sum provision in PC-I was against the guidelines of Planning Commission.

Initial audit observation was issued on 04.10.2021. In reply, the management stated that the activity was approved under the category “Procurement of Goods.” The bidding documents were approved by the Bank and NOL was issued to Project before advertisement of request for bids. The Unit price of each shed was quoted by the bidder accordingly as per the scope of work, technical specification and drawings as per approved bidding document.

DAC meeting was held on 06.12.2021. DAC decided that in line with audit observation, approval of variation order along with engineering estimate, drawings of additional work for Rs. 17.98 million will be provided to audit for verification within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the documents should be produced for verification.

(OS-03-FAP SRP -PDMA Sindh 2020-21)

1.4.16 Non approval of annual work plans and budget 2020-21 for Sindh Resilience Project (PDMA-component)

As per Section-1 (E) 1&2 of Finance agreement signed between Government of Pakistan and World Bank (IDA) on August 31st 2016, each year, the recipient shall prepare, or cause to be prepared; a draft annual work plan and budget for the project (including Training and Operating Costs) (an annual work plan and budget) for each subsequent year of project implementation of such scope and detail as the association shall have reasonably requested. Such draft annual work plan and budget shall include all project activities financed from the funds of the credit as well as those

financed from counterpart funds to be submitted to the World Bank up to 31st January of each year.

During audit of Project Director Sindh Resilience Project (PDMA-component) for the financial year 2020-21, it was observed that the annual work plan and budget for the Financial Year 2020-21 was neither approved by the program steering committee nor submitted to the World Bank.

Audit holds that non-compliance of finance agreement signed between World Bank and Islamic Republic of Pakistan was violation of finance agreement and is likely to hamper the project activities.

Audit observation was issued on 04.10.2021. The management replied that during the fiscal year 2020-21 the project funds were redirected to COVID-19 by the World Bank and Government of Sindh. However, the Program Steering Committee will be convened soon for approval of Annual Work Plan.

The reply of the management was not tenable as annual work plan and budget for the project was not prepared and submitted to the World Bank (IDA) up to 31st January in accordance with provisions of Finance Agreement signed between Government of Pakistan and World Bank (IDA).

DAC meeting was held on 06.12.2021. The DAC directed to share the minutes of PSC meeting.

No minutes of PSC were produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that annual work plans and budget should be approved.

(OS-19-FAP SRP- PDMA Sindh 2020-21)

1.4.17 Non preparation of project reports by Sindh Resilience Project (PDMA-component)

Section II (A) (1) of Project Agreement provides that the recipient shall monitor and evaluate the progress of the project and prepare project reports in accordance with the provision of Section 4.08 of the general conditions and on the basis of the indicators expectable to association. Each project report shall cover the period of one (1) calendar quarter, and shall be furnished to the association not later one (1) month after the end of the period covered by such report for incorporation in and forwarding by the recipient to the association of the overall project report.

During audit of Sindh Resilience Project for the financial year 2020-21, it was observed that project reports were not prepared and submitted to the World Bank. The project reports were meant to control / monitor the project activities and achievements of its deliverable. Non-preparation of such reports clearly depicts lack of monitoring and evaluation setup at project implementation level.

Audit is of the view that non-preparation of monitoring and evaluation reports was violation of finance agreement and is likely to hamper the project activities.

Audit observation was issued on 04.10.2021. The management replied that the routine project activities were halted due to Covid-19 restrictions. However, reports were being prepared for current tenure and would be shared with relevant forum.

The reply is not plausible as management was required to prepare project reports in accordance with the provision of Section 4.08 of the general conditions of the Project Agreement and on the basis of the indicators acceptable to International Development Association (IDA). The project reports were not prepared and submitted to relevant forum.

DAC meeting was held on 06.12.2021. The DAC decided to share the compliance report in line with audit observation within two weeks.

No compliance report was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that management should prepare project reports as per agreement.

(OS-20-FAP SRP- PDMA Sindh 2020-21)

1.4.18 Non-recovery of stamp duty from the contractors by Sindh Resilience Project (PDMA-component)– Rs. 1.586 million

As per Section 22(A)(b) of Schedule-I of Stamp Act 1899, stamp duty is levied on the contracts entered into for procurement of stores and materials by a contractor with government agencies or organizations set up or controlled by the provincial government at the rate of 25 paise for every one hundred rupees or part thereof of the amount of contract.

Project Director Sindh Resilience Project signed different agreements with firms/ contractors amounting to Rs. 634.17 million.

During audit of Sindh Resilience Project (PDMA-Component) for the Financial Year 2020-21, it was observed that various agreements amounting to Rs 634.17 million were executed without obtaining stamp duty amounting to Rs. 1.586 million. **Details are at Annexure-J.**

Audit holds that non-recovery of stamp duty was against Stamp Act, 1899 and resulted in loss to government revenues.

Audit observation was issued on 04.10.2021. The management replied that letters will be issued by finance section to concerned firms/institutions for deposit of the stamp duty and Para was also noted for the future compliance.

DAC meeting was held on 06.12.2021. The DAC directed to recover amount from the vendors and verified challans be shared with audit.

No verified challans were produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that stamp duty should be recovered from the contractors.

(OS-11-SRP PDMA Sindh 2020-21)

1.4.19 Non-obtaining of performance security by Sindh Resilience Project (PDMA-component) – Rs. 21.466 million

As per Rule 39 of Sindh Public Procurement Rules, 2010, “Procuring Agency shall, in all procurement of goods, works and services, carried out through open competitive bidding, require security in the form of pay order or demand draft or bank guarantee, an amount sufficient to protect the procuring agency in case of breach of contract by the contractor or supplier or consultant, provided that the amount shall not be more than 10% of contract price”.

Project Director Sindh Resilience Project awarded contracts amounting to Rs. 214.667 million for refurbishment of warehouses and capacity building of PDMA & DDMA staff during Financial Year 2020-21.

It was observed that performance security 10% amounting to Rs. 21.466 million was not obtained from the contractors/ firms prior to award of contracts. Detail is tabulated below:

(Rs. in million)

S. No	Firm/ contractor	Work	Date of award of work	Amount of contract	Performance security 10%
01.	Ms TEK Engineering Services Lahore	Refurbishment of PDMA warehouses at Jamshoro and Sukkur	15.10.2020	137.842	13.784
02.	Asian Institute of Technology	Capacity building & training of PDMA & DDMA staff	28.06.2019	76.825	7.682
Total				214.667	21.466

Audit holds that non-obtaining of performance security was violation of Sindh Public Procurement Rules, 2010.

Audit observation was issued on 04.10.2021. In response the department stated that the performance security for Serial No 1 activity could not be obtained by the project. However, the matter was discussed with the World Bank and World Bank asked to release final payment to the supplier after the completion of refurbishment of PDMA warehouses. It was further stated that performance security is not applicable on consultancy services.

The reply of the department was not satisfactory as the non-obtaining of performance security was clear violation of Rule 39 of Sindh Public Procurement Rules, 2010.

DAC meeting was held on 06.12.2021. The DAC decided to get ex-post facto approval from competent forum.

Approval from finance department/competent forum was not produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends the implementation of DAC decision.

(OS-2-SRP PDMA Sindh 2020-21)

1.4.20 Irregular purchases on account of “Establishment of PDMA Command and Control Centre” by Sindh Resilience Project (PDMA-component) – Rs. 3.088 million

As per Section-4 of Operational Manual of Sindh Resilience Project, the procurement policy is based on the following principles:

- Economy and efficiency; both in the process and outcome, in the procurement of goods, works and services.
- Equal opportunity in providing goods and works and services.
- Transparency and integrity in procurement process at all times.

As per Clause 1.18 of World Bank Guidelines for ‘procurement of goods, works, and non-consulting services’, the preparation of a realistic procurement plan for a project is critical for its successful monitoring and implementation. As part of the project preparation, the Borrower shall prepare a preliminary procurement plan, however tentative, for the entire scope of the project. At a minimum, the Borrower shall prepare a detailed and comprehensive procurement plan including all contracts for which procurement action is to take place in the first 18 (eighteen) months of project implementation. The Borrower shall update procurement plans throughout the duration of the project at least annually by including contracts previously awarded and to be procured in the next 12 (twelve) months.

Project Director Sindh Resilience Project engaged M/s Noor enterprises for procurement of supplies for “Establishment of PDMA command and control centre” in Provincial Disaster Management Authority Sindh head office. An amount of Rs 3.088 million was paid during the Financial Year 2020-21. **Details are at Annexure-K.**

Audit observed the following:

- i. Purchases were made without preliminary and updated procurement plan. duly approved by the Bank
- ii. “Establishment of PDMA Command and Control Centre” component was not available in PC-I of Sindh Resilience Project.
- iii. Supplier’s sales tax invoice was not in compliance with section 23(1) of Sales Tax Act, 1990.

- iv. Quality and Quantity Inspection report of purchased items was not available on record.
- v. Delivery challan duly endorsed by responsible official was not found on record.

Audit holds that purchases were made without preliminary and updated procurement plan approved by the Bank was not justified.

Audit observation was issued on 04.10.2021. In response the department stated that the said activity was a part of sub component 1.2 “Strengthening Disaster Management Agencies” under Strengthening the Provincial Emergency Operation Centre. It was also approved by the procurement committee meeting held on 19.04.2021.

The reply of the department was not satisfactory as the purchases were made without preliminary and updated procurement plan and no documentary evidences were provided as pointed out in the audit observation.

DAC meeting was held on 06.12.2021. The DAC decided to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that all procurements should be made as per World Bank Guidelines for ‘procurement of goods, works and non-consulting services’ and Operational Manual of SRP, Sindh.

(OS-05-SRP PDMA Sindh 2020-21)

1.4.21 Irregular purchase of medical equipment by Sindh Resilience Project (PDMA-component) – Rs. 9.650 million

As per Section-4 of the Operational Manual of Sindh Resilience Project, the procurement policy is based on the following principles:

- Economy and efficiency; both in the process and outcome, in the procurement of goods, works and services.
- Equal opportunity in providing goods and works and services.
- Transparency and integrity in procurement process at all times.

As per minutes of the Procurement Committee meeting for SRP (PDMA) held on 09th January, 2020, the core purpose of the meeting was to discuss and finalize the procurement plan of SRP (PDMA-component); procurement methods, evaluation of bidding documents and specifications of the items to be procured. Committee decided to procure medical equipment and first aid kits as emergency procurements.

Project Director Sindh Resilience Project purchased medical equipment and first aid kits from M/s Diamond Star International and an amount of Rs 9.650 million was paid to the supplier. Delivery period was 30 days maximum as per the purchase order dated 13.03.2020. The details are as under:

(Rs. in million)

Description	Firm	Purchase Order	Invoice date	Station	Delivery dates	Total amount
Gloves 100, Hygiene kit 200, water purification straw 350, first aid kit 100, hygiene kit female only 100, Tourniquet 200, CPR mask 200, Dead body bags 200, pocket first aid kits 300, stretchers 200	Diamond Star International	13.03.2020	18.07.2020	PDMA Ware House Jamshoro	12,16 and 18 June-2020	9.650

Audit observed the following irregularities:

- i. Inspection of purchased items was not made by Quality Assurance firm, SGS as per advice/ suggestion by Medical Procurement Committee in its meeting held on 1st May, 2020.
- ii. Procured items were stored at warehouse and distribution / usage of the items was not available on record as on 30th June 2021.
- iii. Procurement was made from Diamond Star International general order supplier instead of authorized Surgical / medical equipment supplier/ firm.
- iv. Delivery period of 30 days maximum was not adhered to by the supplier and the items were delivered from 12-16 June, 2020.

Audit holds that the management made the procurement in an inefficient manner resulting in late supply of items, besides, non-inspection of the delivered goods was unjustified.

Audit observation was issued on 04.10.2021. The management replied that the supplies received under this activity were certified by the procurement section to confirm that the goods were in accordance with the specification mentioned in Purchase Order. The Third-Party Inspection and Quality Assurance Firm were not hired during the procurement time of the said activity. Items were stored in warehouse due to Covid-19 lockdown and restrictions for community gathering. Penalty could not be imposed on supplier due to force majeure.

The reply of the department is not satisfactory as inspection of the goods delivered was not carried out and no documentary evidences to justify the department stance were produced in support of reply.

DAC meeting was held on 06.12.2021. The DAC decided that record will be verified in line with audit observation within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that management should look into the matter for corrective action, beside internal controls be strengthened to avoid similar recurrences in future.

(OS-8- FAP SRP- PDMA Sindh 2020-21)

1.4.22 Non recovery of Sindh Sales Tax by Sindh Resilience Project (PDMA-component) – Rs. 17.919 million

Schedule II, Part-B of Sindh Sales Tax on Services Act, 2011 provides that services provided or rendered by persons engaged in contractual execution of work or furnishing supplies shall be taxable @ 13%.

Project Director Sindh Resilience Project, Government of Sindh engaged M/s TEK Engineering Lahore for refurbishment of PDMA Sindh warehouses at Jamshoro and Sukkur. An amount Rs. 137.842 million was paid during the Financial Year 2020-21.

It was observed that an amount of Rs 17.919 million on account of Sindh Sales Tax was not deducted at applicable rates while making payments to vendors/contractors. **Details are at Annexure-L.**

Audit holds that non-recovery of the taxes was violation of Sindh Sales Tax on Services Act, 2011 and resulted in loss to government revenues.

Audit observation was issued on 04.10.2021. The management replied that the activity approved by the World Bank is under goods category with minor civil works. Taxes were deducted and deposited in accordance to the applicable rates for goods. The Sindh Sales Tax on Services on the minor civil work was deducted and deposited in Sindh Revenue Board.

The reply of the department is not satisfactory as Sindh Sales Tax on Services was required to be levied @ 13% upon a person engaged in contractual execution of work or furnishing supplies.

DAC meeting was held on 06.12.2021. The DAC decided to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends to recover the applicable taxes.

(OS-1- FAP SRP- PDMA Sindh 2020-21)

1.4.23 Non deduction of Sindh Sales Tax – Rs. 7.722 million and less deduction of Income Tax Rs. 1.180 million on consultancy services by Sindh Resilience Project (PDMA-component) – Rs. 8.91 million

Section 8 (1) of Sindh Sales Tax on Services Act, 2011 provides that subject to the provisions of this Act, there shall be charged, levied and collected a tax known as sales tax on the value of a taxable service at the rate specified in the Schedule in which the taxable service is listed. The rate of tax for ‘Other services not specified elsewhere’ was specified @ 13%.

Section 153 subsection (1) of Income Tax Ordinance, 2001 states that every prescribed person making a payment in full or part including a payment by way of advance to a resident person shall at the time of making the payment deduct tax from the gross amount payable at the rate specified in Division III of Part III of the First Schedule.

Further, Para 2 of Division III of Part III of the First Schedule states that the rate of tax to be deducted from a payment referred to in clause (b) of sub-section (1) of section 153 shall be; in case of rendering of or providing of services other than sub-clause (i),-

- (a) in case of a company, 8% of the gross amount payable;
- (b) in any other case, 10% of the gross amount payable; and
- (c) in respect of persons making payments to electronic and print media for advertising services, 1.5% of the gross amount payable.

Project Director Resilience Project (PDMA-component) made payments Rs.59.400 million on account of consultancy services for contracts ‘Development and Operationalization of Disaster Management Information System’ (DMIS) and ‘Development of Multi-Hazards Vulnerability Risk Assessment’ (MHVRA) study to SUPARCO during the financial year 2019-20 and 2020-21.

It was observed that withholding Income Tax was deducted from SUPARCO @ 8 % instead of 10 % as required. Moreover, Sindh Sales Tax was not deducted at all. Details are as under:

(Rs. in million)

S. No	Financial Year	Invoice Value	Sindh Sales Tax on Services @ 13 %	Income Tax Deducted @ 8 %	Income Tax deductible @ 10 % on Gross Amount	Less Deductions
01.	2019-20	19.800	2.574	1.584	1.980	0.396
02.	2019-20	19.800	2.574	1.584	1.980	0.396
03.	2020-21	19.800	2.574	1.584	1.980	0.396
		59.400	7.722	4.752	5.940	1.188
Grand Total (7.722+1.188)						8.910

Audit holds that less / non deduction of taxes resulted in loss to government revenues.

Audit observation was issued on 04.10.2021. The management replied that the Income Tax was deducted in accordance with the provisions of section 153(1) of Income Tax Ordinance, 2001 at the rate applicable for withholding Income Tax deduction from companies.

The reply of the department is not satisfactory as no documentary evidence was provided to audit indicating that SUPARCO was a company thereby liable for income tax @ 8%. Further, Sindh Sales Tax on Services @ 13% was not deducted and deposited into government treasury.

DAC meeting was held on 06.12.2021. The DAC directed to verify the record related to taxes within two weeks.

No record was produced in compliance of DAC decision till finalization of the report.

Audit recommends that due taxes should be recovered.

(OS-27 FAP SRP- PDMA Sindh 2020-21)

1.4.24 Defective procurement process on account of PCR Kits – Rs. 222.479 million

As per Section-4 of Operational Manual of Sindh Resilience Project, the procurement policy is based on the following principles:

- Economy and efficiency; both in the process and outcome, in the procurement of goods, works and services
- Equal opportunity in providing goods and works and services.
- Transparency and integrity in procurement process at all times.

Project Director Sindh Resilience Project (PDMA-component), Sindh purchased 85,064 PCR Kits (COVID-19) from Roche Pakistan Limited for COVID-19 Pandemic amounting to Rs. 222.479 million during the financial year 2020-21.

Audit observed as under:

- i. The PCR kits were inspected by M/s SGS Pakistan firm for quantity assurance through checking delivery challans for quantity of the item, however quality assurance through proper testing reports was not done by any Laboratory. In the absence of any documentary evidence the quality assurance and inspection of kits was not authentic.
- ii. M/s SGS Pakistan inspected only 38,400 PCR kits out of 85,064 kits.

- iii. Inspection was carried out at a private hospital “Wood Craft Indus Hospital” instead of I&I Depot of Health department, Government of Sindh.
- iv. Distribution and utilization record of 85,064 PCR kits was not available on record.
- v. Issuance of PCR kits to Dow University of Health Sciences was not found on record, for which these kits were purchased.
- vi. Due delivery date was 13.07.2020, however, the inspection and the date of bill was 21.09.2020, which indicates that there was a delay in delivery of items.

Audit is of the view that due to defective procurement process the quality of the kits and its distribution to the end user remains unverified.

Audit observation was issued on 04.10.2021. The management replied that the said activity is the part of COVID-19 response and was duly approved by the Medical Procurement Committee and World Bank. The LD charges could not be imposed due to force majeure. The kits were handed over to Health department. The Quality Assurance and inspection were assured by the Third-Party Firm and the assurance of usage was not in the scope of work of inspection and Quality Assurance Firm.

The reply is not acceptable as the procurement was made to cater emergency of COVID-19 and the supplier failed to deliver the medical equipment in line with the delivery schedule agreed in purchase order. Besides, no documentary evidences were produced to justify the department’s stance.

DAC meeting was held on 06.12.2021. DAC directed that a fact finding report along with recovery of LD charges from contractor be provided to audit within two weeks.

No compliance of DAC decision was produced by the department till finalization of the report.

Audit recommends that the fact finding report should be provided besides recovery of LD charges.

(PDP # 390, FAP-SRP)

1.4.25 Non imposing of liquidated damages on the suppliers / firms – Rs. 60.854 million

Clause 2.41 of World Bank Guidelines for ‘procurement of goods, works, and non-consulting services’ states that provisions for liquidated damages or similar provisions in an appropriate amount shall be included in the conditions of contract when delays in the delivery of goods, completion of works, or failure of the goods, works, and non-consulting services to meet performance requirements would result in extra cost, or loss of revenue, or loss of other benefits to the Borrower. Provision may also be made for a bonus to be paid to suppliers or contractors for completion of works or delivery of goods ahead of the times specified in the contract when such earlier completion or delivery would be of benefit to the Borrower.

Sindh Resilience Project and Roche Pakistan limited signed a contract agreement costing Rs. 222.479 on 13.06.2020 for supply of PCR kits. The delivery date for supplies was 13.07.2020. Condition of contract No.19 (19.1,19.2) specified Liquidated Damages 0.5% per week to 10% of the Maximum to be imposed in case of late delivery.

Similarly, two agreement were signed between SRP Sindh and Noor International for supply of Ventilators and Infusion & Syringe pumps at a cost of Rs. 446.701 and Rs. 76.500 million respectively. Condition of contract No.19 (19.1,19.2) specified Liquidated Damages 0.5% per week to 10% of the Maximum to be imposed in case of late delivery. As per the purchase orders, the maximum time limit for delivery of 168 ventilators was 15.10.2020.

Audit observed that after issuance of work orders to the suppliers/ firms, the firms failed to supply the medical equipment within timeline mentioned in contract agreement. SRP did not imposed penalty amounting to Rs. 60.854 million on suppliers/ firms. Details are as under:

(Rs. in million)

S. No.	Purchase order No. & date	Items	Firm	Due date	Delivery Date	Contract Cost	Amount of LD charges
1.	(PK-PDMA-SINDH-177511-GO-DIR) 03.06.2020	p/o 168 Ventilators	Noor International	15.10.20	15.01.21 (10% LD)	466.701	46.67
2.	(PK-PDMA-SINDH-178360-GO-DIR) 13.06.2020	p/o 85056 PCR Kits	Roche Pakistan International	13.07.20	21.09,20 (5% LD)	222.479	11.124

3.	PK-SINDH-172324-GO-DIR Dated 09.05.2020	Infusion and Syringe pumps	Noor International	26.06.20	13.08.20 (4% LD)	76.500	3.06
Total						765.68	60.854

Audit is of the view that non-imposition of liquidated damages was violation of contract agreement and resulted in loss to government.

The matter was pointed on 04.10.2021. The management replied that the liquidation damages could not be imposed due to force majeure in accordance with the World Bank guidelines.

The reply is not acceptable as the procurement was made to cater emergency of COVID-19 and the supplier failed to deliver the medical equipment in line with the delivery schedule agreed in the purchase order. Besides, no documentary evidences were produced to justify the department's stance.

DAC meeting was held on 06.12.2021. DAC directed to recover LD charges from contractor and the matter may be taken up with World Bank and outcome be shared with audit.

No compliance of DAC decision was produced by the department till finalization of the report.

Audit recommends that LD Charges should be recovered at the earliest under intimation to Audit.

(PDP # 389, FAP-SRP)

1.4.26 Excess payment to supplier – Rs. 56.129 million

As per minutes of meetings of medical procurement committee of Covid-19 Pandemic Emergency held on 21.05.2020, it was decided to purchase 168 units turbine based Ventilator (Brand Hamilton medical model C3) instead of built in compressor ventilators form M/s Noor International at the cost of 16750 Swiss Franc per unit. The term of payment were decided as partial shipment and partial payment. Schedule of delivery of 168 ventilators was to be submitted by vendor after confirmation from manufactures on 28.05.2020.

Project Director Sindh Resilience Project (PDMA-Sindh, COVID-19) issued purchase order amounting to Rs. 466.701 million on 03.06.2020 for 168 ICU

Ventilators with a per unit cost Rs. 2.778 million (Swiss Franc-16750 per unit) to M/s Noor International with delivery date 15.10.2020.

Audit observed that SRP Sindh paid an excess amount Rs. 56.129 million to supplier in shape of conversion of rates at the time of partial deliveries instead of the amount fixed in the purchase order. Details are at **Annexure-M**.

Audit further observed as under:

- i. SRP-PDMA issued purchase order without obtaining delivery schedule from vender/ firm.
- ii. The purchase order carried an amount of Rs. 466.701 million; however payment was made amounting to Rs. 522.83 million. In this way overpayment of Rs. 56.129 million was made to the supplier.
- iii. SRP management applied the conversion rate of State Bank of Pakistan at the day of payment without any approval of the procurement committee of Covid-19 Pandemic Emergency Sindh.

Audit is of the view that excess payment resulted in loss to Government Exchequer.

Audit observation was issued on 04.10.2021. The management replied that it was decided by the Government of Sindh notified Central /Medical Procurement Committee to procure the Swiss Ventilator by Hamilton company @ 16000 CHF (Swiss Frank) without taxes. It was agreed that the payment would be made in PKR accordingly to the State Bank of Pakistan foreign exchange rate on the date of payment for both orders. It is also stated that procurement was of an emergency nature and the delay in the delivery was due to unavoidable reasons where liquidity damages could not be imposed as per World Bank guidelines.

The reply was not acceptable as the purchase order was issued to the supplier without obtaining the delivery schedule and the purchase order carried an amount of Rs. 466.701 million; however payment was made amounting to Rs. 522.83 million. In this way overpayment of Rs. 56.129 million was made to the supplier.

DAC meeting was held on 06.12.2021. DAC directed to recover LD charges from contractor and the matter may be taken up with World Bank and outcome be shared with audit.

No compliance of DAC decision was produced by the department till finalization of the report.

Audit recommends that matter should be inquired into by the management and responsibility be fixed. Moreover, the excess payment should be recovered from the supplier.

(PDP # 388, FAP-SRP)

1.4.27 Loss to public exchequer on account of purchase of ventilators at higher rates – Rs. 22.761 million

As per Section 4 of Operational Manual of Sindh Resilience Project, the procurement policy is based on the following principles:

- Economy and efficiency; both in the process and outcome, in the procurement of goods, works and services.
- Equal opportunity in providing goods and works and services.
- Transparency and integrity in procurement process at all times.

As per minutes of Central Procurement Committee Covid-19 held on 19.03.2020, it was decided to purchase 100 Ventilator units (Model Hamilton C3) from M/s Noor International at the cost of 16,000 Swiss Franc per unit. Similarly in meeting held on 21.05.2020, it was decided to purchase 168 Ventilator units (Model Hamilton C3) from M/s Noor International at the cost of 16,750 Swiss Franc per unit.

Project Director Sindh Resilience Project (PDMA-Sindh) issued purchase order dated 27.03.2020 for 100 ICU Ventilator @ Rs 2.756 million per unit amounting to Rs. 275.600 to M/s Noor International to supply the item within 3 months. Out of 100 ventilators, 52 units were delivered up to September 2020. Likewise 2nd purchase order was issued on 03.06.2020 for 168 ICU Ventilator @ Rs 2.777 million per unit amounting to Rs. 466.702 to M/s Noor International for supply of the item up to 15th October 2020. The firm made final delivery on 13.01.2021.

The cost per unit was Rs 2.756 million (Swiss Franc 16000) per unit in 1st purchase order (1 Swiss Franc rate equals PKR 172.25) and Rs 2.778 per unit (Swiss Franc 16750) million in 2nd Purchase order (1 Swiss Franc equals PKR 165.85) at the time issuance of purchase orders.

Audit observed that extra rate was paid on per unit in second work order when the rate of Swiss Franc was lower i.e. PKR 165.85 per 1 Swiss Franc instead of first

work order when rate of 1 Swiss Franc was 172.25. Difference between cost in per unit CHF-750 (CHF-16000 - CHF-16750) was unjustified when the rate of Swiss Franc was lower on 03.06.2020 PKR 165.85 per 1 Swiss Franc instead of PKR 172.25 per 1 Swiss Franc at the time of issuance of purchase order.

Moreover, the payment to the firm was made PKR 180.643 per 1 Swiss Franc. Excess rate CHF-750 per unit, Total 168 units ($168*750=126,000$ CHF*180.643 PKR=22,761,018).

Audit is of the view that economy and efficiency in purchases were not adopted causing loss of Rs. 22.761 million to Government Exchequer.

The matter was pointed on 04.10.2021. The management replied that it was decided by the Government of Sindh notified Central /Medical Procurement Committee to procure the Swiss Ventilator by Hamilton company @ 16000 CHF (Swiss Frank) without taxes. It was agreed that the payment would be made in PKR accordingly to the State Bank of Pakistan foreign exchange rate on the date of payment for both orders. It is also stated that procurement was of an emergency nature and the delay in the delivery was due to unavoidable reasons where liquidity damages could not be imposed as per World Bank guidelines.

The reply is not acceptable because the increase in rate of Ventilator from 16000 CHF to 16750 CHF is not justifiable. Payment terms were not agreed which resulted in loss due to fluctuations in PKR to CHF exchange rate. Liquidated damages are required to be imposed due to the fact that purchase order was issued during the pandemic and delivery schedule was decided considering the COVID-19 restrictions and lockdowns.

DAC meeting was held on 06.12.2021. DAC directed to recover LD charges from contractor and the matter may be taken up with World Bank and outcome be shared with audit.

No compliance of DAC decision was produced by the department till finalization of the report.

Audit recommends that LD Charges should be recovered from the supplier.

(PDP # 386, FAP-SRP)

1.4.28 Unjustified expenditure on purchase of Surgical masks – Rs. 9.652 million

A meeting of the Medical Procurement committee of COVID-19 Pandemic emergency was held on 04th May 2020 at Jinnah postgraduate Medical Centre, Karachi, for discussion and procurement of medical supplies i.e. Machinery, Equipment, PPEs and Kits etc. Committee decided to purchase 500,000 Surgical Masks from M/s Brand Roots firm, 500,000 masks from M/s Swiss and Scot and 500,000 masks from M/s Zahoor Saboor.

Furthermore, it was stated in the meeting that emergency purchase of medical supplies/ items were required during COVID-19 pandemic for providing to the quarantine hospitals, isolation wards and Government Health facilities.

Office of the Project Director Sindh Resilience Project procured surgical masks to curb COVID-19 pandemic during the Financial Year 2020-21 amounting to Rs. 9.652 million.

Purchase orders for 500,000 masks were issued to different suppliers amounting to Rs. 9.652 million. Details are as under:

(Rs. in million)

S. No.	Purchase order	Firm	Items	Amount
1.	(PK-PDMA-SINDH-165787-GO-DIR) dated 13.06.2020	Brand Roots	250000 surgical Masks	4.680
2.	(PK-PDMA-SINDH-165787-GO-DIR) dated 13.06.2020	Swiss “N” Scott	250000 surgical Masks	4.972
Total				9.652

Audit observed as under:

- i. No demand for surgical masks was available on record. The management had not obtained the demand of surgical masks for use at quarantine hospitals, isolation wards and Government Health facilities.
- ii. A huge quantity of 500,000 surgical masks were procured to fight the Pandemic, however, after procurement, the masks were stored at PDMA warehouse Karachi.

- iii. Since the procured item was not distributed for use and remained stored at the warehouse, therefore purchase of the same from selected vendors without open competition was not justified.

Audit is of the view that in the absence of demands for the item, the expenditure incurred was unjustified as the masks were stored at warehouse without any distribution to the health facilities.

The matter was pointed on 04.10.2021. The management replied that during the peak time of COVID-19 pandemic there was dire need of masks for the front-line workers and all departments' staff who were engaged in COVID-19 response. The masks were distributed by PDMA upon request of all engaged departments for COVID-19 response.

The reply is not acceptable because no demand for surgical masks was available on record and purchase of the same from selected vendors without open competition was not justified.

DAC meeting was held on 06.12.2021. The DAC directed that requisition and distribution record will be provided for verification within two weeks.

No verified record in line with audit observation was produced by the department in compliance of DAC.

Audit recommends that the matter should be look into by the management for corrective actions and outcome be shared with audit.

(PDP # 385, FAP-SRP)

1.4.29 Irregular procurement of mobile x-ray machines on higher rates - Rs. 7.465 million

As per minutes of Central Procurement Committee (CPC) meeting held on 19th March, 2020 under items agenda (20) it was decided that Portable X-Ray Machine (15 Nos) digital 300mA with fully charged battery operated, will be procured by PDMA, from M/s BIOS @ Rs. 5.3 million each.

Management of SRP (PDMA-Sindh) incurred an expenditure of Rs. 76,364,436 on purchases of 13 X-Ray Machines @ Rs. 5,460,000 million each during financial year 2020-21.

Audit observed that SRP (PDMA-Sindh), issued purchase order to M/s BIOS for supply of 15 Mobile X-Ray Machines @ Rs. 5,460,000 (Euro 30000) per unit on 20.03.2020 instead of @ Rs. 5.3 million of each unit in violation of the decision made by Central Procurement Committee (CPC) in meeting held on 19th March, 2020.

The detail of 13 X-ray machines purchased during financial year 2020-21 is given below:

(Rs. in million)							
Sr. No.	Date of Purchase	No of X-Ray Machines	Amount paid in Rs.	Rate paid in Rs.	Rate decided by the CPC	Difference in Rate (Rs.)	Amount over paid
1	21.7.20	5	28,530,900	Rs. 5,706,180 (30000 Euro x Rs 190.2060)	5,300,000	406,180	2.031
2	14.9.20	8	47,833,536	Rs 5,979,192 (30000 Euro x Rs. 199.3064)	5,300,000	679,192	5.434
			76,364,436			Total	7.465

Audit is of the view that issuance of purchase order and payment of Rs. 76,364,436 on the basis of quotation dated 20.3.2020 i.e.(Rs. 5,460,000/unit, Euro 30,000) was irregular as the rate was already approved by the Central procurement Committee of Government of Sindh in the meeting held on 19.3.2020 i.e. Rs. 5,300,000/ unit in Rupees only and not in Euros. The Government sustained the loss of Rs. 7,464,436 due to payment on higher rates.

The matter was pointed out to the management on 03.12.2021 but no reply was received.

PAO was requested to convene DAC meeting, however the same was not convened till finalization of this report.

Audit recommends that responsibility should be fixed on the person(s) at fault besides recovery of Rs. 7.464 million from the supplier.

(PDP # 393, compliance audit -SRP)

1.4.30 Loss to Government due to late delivery of 52 ICU ventilators – Rs. 5.309 million

Clause 2.41 of World Bank Guidelines for ‘procurement of goods, works, and non-consulting services’ states that provisions for liquidated damages or similar provisions in an appropriate amount shall be included in the conditions of contract when delays in the delivery of goods, completion of works, or failure of the goods, works, and non-consulting services to meet performance requirements would result in extra cost, or loss of revenue, or loss of other benefits to the Borrower. Provision may also be made for a bonus to be paid to suppliers or contractors for completion of works or delivery of goods ahead of the times specified in the contract when such earlier completion or delivery would be of benefit to the borrower.

As per minutes of Central Procurement Committee Covid-19 held on 19.03.2020 it was decided to purchase 100 Ventilator units (Model Hamilton C3) from M/s Noor International at the cost of 16,000 Swiss Franc per unit.

Project Director Sindh Resilience Project (PDMA-Sindh) issued purchase order dated 27.03.2020 for 100 ICU Ventilator @ Rs 2.756 million per unit amounting to Rs. 275.60 million to M/s Noor International. The items were to be supplied within 3 months (12 Weeks) up till 25.06.2020. The payment was required be made in PKR, however the payment for each unit was to be calculated as Swiss Frank 16,000. At the time of payment to supplier/agent/vendor, payment was to be made accordingly to the conversion rate of same day in PKR.

The management made payment of Rs 151,658,707 (52 x 16000 CHF x Rs. 182.2821) on 21st September 2020 for 52 units which were delivered on 8th September 2020.

Audit observed that last date of the delivery was 25.06.2020 and the rate of Swiss Franc on that date was Rs 175.8994. The rate of Swiss Franc was increased to Rs. 182.281 on 21st September 2020 and the payment of late delivered 52 units of ICU ventilators was calculated on the basis of this rate. The increase in the rate of Swiss Franc was of Rs. 6.3816 (Rs. 182.281- Rs. 175.8994 = Rs. 6.3816) due to late delivery of 52 units of ICU ventilators and Government sustained the loss of Rs. 5,309,491 (52 x 16000 CHF x 5.8347).

Audit is of the view that management did not safeguard the public interest by incorporating the clause of freezing of Swiss Franc rate on the last date of delivery in the Purchase order/ Agreement due to which government sustained loss of Rs. 5,309,491. The payment was required to be made on the basis of Swiss Franc rate of Rs. 175.8994 on 25.06.2020 because that was the last date of delivery schedule.

The matter was pointed out to the management on 03.12.2021 but no reply was received.

PAO was requested to convene DAC meeting, however the same was not convened till finalization of this report.

Audit recommends that recovery of Rs. 5,309,491 should be made from the supplier.

(PDP # 391, compliance audit -SRP)

1.4.31 Irregular procurement of Surgical Masks (50 GSM) without approval of Central Procurement Committee- Rs. 3.1 million

As per minutes of Central Procurement Committee (CPC) meeting held on 19th March, 2020, “after discussion on each item the committee unanimously decided the procurement of Personal Protective Equipment (PPEs) for Health Department Govt. of Sindh for improving services facilities for quarantine and isolation in terms of Covid-19 emergency”.

During meeting of SRP-PDMA Covid-19 Response Procurement Committee held on 20th March, 2020, it was decided to issue the Purchase order for 100,000 numbers of surgical masks to M/s Technocratic Services @ of Rs. 26.5/Mask exclusive of GST.

The management of SRP (PDMA-Sindh) made payment of Rs. 3,100,500 to M/s Technocratic Services on account of purchases of 100,000 Surgical Masks (50GSM) during the financial year 2020-21.

Audit observed as under:

- i. The quantity of 100,000 surgical masks to be procured, per unit rate and name of supplier was not approved by the Central Procurement Committee (CPC) in its meeting held on 19th March 2020.

- ii. The quotation from M/S Technocratic Services was obtained on 23rd March 2020, whereas the approval of the rate and name of supplier was made by SRP-PDMA Covid-19 Response Procurement Committee in its meeting held on 20th March 2020. The approval of rate and selection of vendor was made before the quotation.
- iii. Undue favor was extended to the Supplier M/s Technocratic Services by allowing an extended delivery time of 20 weeks (up till 22.08.2020) vide purchase order dated 23.03.2020. The prices of masks were decreased with the passage of time which is evident from another purchase order issued for procurement of 250,000 masks (70GSM) @ Rs. 16/Mask on 13.06.2020 to M/s Brand Roots with the delivery time of 30 days. This shows that government sustained loss of Rs. 938,175 (89350*26.5-89350*16) on the procurement of 89,350 masks @ Rs. 26.5/Mask delivered on 11.08.2020.

Audit is of the view that undue favour to contractor resulted in loss to the government.

The matter was pointed out to the management on 03.12.2021 but no reply was received.

PAO was requested to convene DAC meeting, however the same was not convened till finalization of this report.

Audit recommends that matter should be inquired and responsibility be fixed on the person (s) at fault.

(PDP # 394, compliance audit -SRP)

1.4.32 Non-recovery of stamp duty on agreements pertaining to COVID-19 funds – Rs. 2.60 million

Section 22(A)(b) of Schedule-I of Stamp Act 1899 has levied the stamp duty on the contracts entered into for procurement of stores and materials by a contractor with government agencies or organizations set up or controlled by the provincial government at the rate of 25 paise for every one hundred rupees or part thereof of the amount of contract.

Project Director Sindh Resilience Project signed different agreements amounting to Rs. 1041.281 million with firms/ vendors for supply of medical equipment to contain COVID-19 pandemic.

Audit observed that the agreements were signed with contractors without obtaining stamp duty amounting to Rs. 2.60 million. Detail is as under:

(Rs. in million)

S. No.	Particulars	Firm/ contractor	Contract cost	Stamp duty @ 0.25%
1.	Purchase of Cobas 6800 SARS-CoV2 kits	Roche Pakistan Ltd	222.479	0.556
2.	Purchase of ICU 168 ventilators	Noor International	466.702	1.167
3.	Purchase of ICU 100 ventilators	Noor International	275.6	0.689
4.	Purchase of Infusion and Syringe Pumps	Noor International	76.5	0.191
Total			1041.281	2.60

Audit is of the view that non-recovery of Stamp duty was against Stamp Act, 1899 and resulted in loss to government revenues.

The matter was pointed on 04.10.2021. The management replied that letters will be issued by finance section to concerned Firms/institutions for deposit of the stamp duty and Para is also noted for the future compliance.

DAC meeting was held on 06.12.2021. The DAC directed to recover amount from the vendor and deposited challans be provided for verification within two weeks.

No verified challans were produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the recovery of Stamp duty should be effected.

(PDP # 384, FAP-SRP)

1.4.33 Loss to public exchequer on account of purchase of KN-95 masks at higher rates – Rs. 1.900 million

A meeting of the Medical Procurement Committee of COVID-19 Pandemic emergency was held on 11th June 2020 at Jinnah postgraduate Medical Centre, Karachi, for discussion and procurement of medical supplies i.e. Machinery, Equipment, PPEs and Kits etc. The committee decided to purchase 200,000 KN-95

masks with metal clips from M/s The Designer at final rate Rs. 170 per piece and delivery was to start immediately after giving confirm purchase order.

SRP COVID-19 response procurement committee meeting held on 11th June 2020 on same day, decided to purchase 50,000 thousand KN-95 masks from M/s Designer @ Rs. 170 per piece exclusive of GST/SST.

Project Director Sindh Resilience Project issued purchase order to the firm M/s The Designer amounting to Rs. 10.400 million on 17.06.2020 for purchase of 50,000 KN-95 masks @ Rs. 208 per piece including GST.

Audit observed that purchase of 50,000 KN-95 masks was made on higher rates as the final rate Rs. 170 per piece was decided by the Medical Procurement Committee of COVID-19 Pandemic emergency. SRP paid Rs. 208 per piece to the firm resulting in overpayment of Rs.38 per piece resultantly Rs. 1.900 million was paid in excess. Detail is tabulated below.

(Rs. in million)

Purchase order	Firm	Final Rate approved	Rate paid per piece	Difference	Quantity	Extra paid
(PK-PDMA-SINDH-165787-GO-DIR) dated 17.06.2020	M/s The Designers	170	208	38	50000	1.900

Audit further observed as under:

- i. Rs. 170 per piece rate was mentioned and agreed by the firm in quotation dated 15.06.2020.
- ii. In the work order dated 17.06.2020, the unit price was mentioned at Rs. 208 per piece. No Sales Tax invoice of the firm / supplier was available on record.
- iii. 50,000 KN-95 masks were stored at PDMA Karachi warehouse instead of distribution at the user end.

Audit is of the view that excess amount paid to the supplier resulted in loss to the government.

Audit observation was issued on 04.10.2021. The management replied that it was decided in Medical Procurement Committee meeting to procure the KN-95 masks exclusive of taxes. Erroneously while adding the tax during payment process withholding tax was also included in the payment. The letter by finance section will

be written to the supplier for recovery of PKR 447,525 paid extra and deposit slip/record would be provided to the audit team.

The reply is not acceptable as the Medical Procurement Committee decided all the rates inclusive of taxes. Extra amount paid to the supplier on account of taxes need to be recovered.

DAC meeting was held on 06.12.2021. DAC directed to recover Rs. 447,525 from vendor on account of income tax besides provision of purchase order rates breakup within two weeks.

No compliance of DAC decision was produced by the department till finalization of the report.

Audit recommends that the excess amount should be recovered.

(PDP # 387, FAP-SRP)

1.4.34 Loss to Government due to non-processing of invoice submitted by vendor – Rs. 1.573 million

As per minutes of Central Procurement Committee Covid-19 held on 19.03.2020 it was decided to purchase 100 Ventilator units (Model Hamilton C3) from M/s Noor International at the cost of 16,000 Swiss Franc per unit.

Project Director Sindh Resilience Project (PDMA-Sindh) issued purchase order dated 27.03.2020 for 100 ICU Ventilator @ Rs. 2.756 million per unit amounting to Rs. 275.60 million to M/s Noor International. The items were to be supplied within 3 months (12 Weeks) up till 26.06.2020. The payment was required be made in PKR, however the payment for each unit was to be calculated as Swiss Frank 16,000. At the time of payment to supplier/agent/vendor, payment was to be made accordingly to the conversion rate of same day in PKR.

The management of SRP made payment of Rs. 151,658,707 (52 x 16000 CHF x Rs. 182.2821) on 21st September 2020 for 52 units of ICU ventilators.

Audit observed that 52 units were delivered on 8th September 2020 and the invoice of Rs. 150,085,312 was submitted by M/s Noor International for payment. The management made payment of Rs. 151,658,707 (52 x 16000 CHF x Rs. 182.2821) on 21st September 2020 on the basis of Swiss Frank rate of Rs. 182.2821 dated 21st September 2020, resultantly, the Government sustained loss of Rs.

1,573,395 (Rs. 151,658,707-150,085,312) by making the payment on the basis of Swiss Frank rate of 21.09.2021 instead of making payment on 08.09.2020.

Audit is of the view that due to negligence government sustained a loss of Rs. 1.573 million.

The matter was pointed out to the management on 03.12.2021 but no reply was received.

PAO was requested to convene DAC meeting, however the same was not convened till finalization of this report.

Audit recommends that recovery from the supplier should be made.

(PDP # 395, compliance audit -SRP)

1.4.35 Overpayment on account of 6 undelivered infusion pumps and 4 Syringe pumps- Rs. 798,000

Clause 2.34(a) of World Bank Guidelines for ‘procurement of goods, works, and non-consulting services’ states that Contracts for supply of goods shall provide for full payment on the delivery and inspection, if so required, of the contracted goods except for contracts involving installation and commissioning.

As per minutes of meeting of Medical Supply Procurement Committee of Covid-19 Pandemic emergency held on 4th May, 2020, it was decided to procure the 340 Infusion Pumps @ of Rs. 87,000 each and 680 Syringe pumps @ of Rs. 69,000 each from M/s Noor International.

The management of SRP-PDMA Sindh incurred an expenditure amounting to Rs. 28.449 million on the purchases of 327 Infusion Pumps (SYS-6010A) @ Rs. 87000 each and Rs. 44.781 million on the purchases of 649 Syringe pumps (SYS-50) @ Rs. 69,000 each from M/s Noor International during the financial year 2020-21.

Audit observed as under:

- i. The vendor provided 321 Infusion Pumps instead of 327 by counting twice the Infusion Pumps of serial Numbers 64451, 64522, 64533, 64504, 64408 and 64584. The detail of serial numbers is at **Annexure-N**.
- ii. The vendor provided 645 Syringe Pumps (SYS-50) instead of 649 by counting twice the Syringe Pumps of serial Numbers

53417,54976,75916 and 75810. The detail of serial numbers is at **Annexure-O**.

Audit is of the view that overpayment of Rs. 522,000 (6 x Rs 87000) was made on account of Infusion pumps and Rs. 276,000 (4x Rs. 69,000) on account of Syringe pumps to the supplier.

The matter was pointed out to the management on 03.12.2021 but no reply was received.

PAO was requested to convene DAC meeting, however the same was not convened till finalization of this report.

Audit recommends that the management should be looked into the matter for corrective action and recover the amount of Rs. 798,000 from the supplier.

(PDP # 396, compliance audit -SRP)

Value for money and service delivery issues

1.4.36 Slow pace of work resulting in delay and non-achievement of set targets within timelines by Sindh Resilience Project (PDMA-component)

Economic Affairs Division (EAD), Government of Pakistan and International Development Association signed loan agreements (Loan Credit No. 5888-Pak) on 31st August, 2016. According to section IV B (02) of the Finance agreement, the loan closing date was 28th February, 2022.

According to PC-I of Sindh Resilience Project (PDMA-component), the implementation of the Project (Section-12 of PC-I) key activities with milestones and target dates were as under:

- | | | |
|-----|-------------------------------|------|
| i. | Date of Start of Project | 2016 |
| ii. | Date of Completion of Project | 2021 |

During audit of Sindh Resilience Project (PDMA-component) for the financial year 2020-21, it was observed that the physical progress of the project was slow and behind the agreed schedule. The key activities were not performed / achieved within the timelines set forth. A copy of year wise implementation schedule in line with chart correlated with the phasing of physical activities is at **Annexure-P**.

Audit holds that the Project was not able to achieve its targets and key activities within the timelines.

Audit observation was issued on 04.10.2021. The management replied that the project was started in 2016 but frequent changes at senior management level and Covid-19 restrictions lead to delay in the implementation of project activities.

The reply is not cogent as the key activities of the project were required to be implemented in consonance with milestones and target dates of PC-I. Further, Covid-19 restrictions triggered in March 2020, whereas, project activities commenced in 2016.

DAC meeting was held on 06.12.2021. The DAC decided that Para will be settled on provision of project relevant documents.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should look into the matter and take steps to implement the activities as per the agreed timelines of financing agreement and PC-1.

(OS-10-FAP SRP -PDMA Sindh 2020-21)

1.4.37 Delay in submission of deliverables to Sindh Resilience Project (PDMA-component) by SUPARCO – Rs. 118.80 million

According to Para 10 (i) of GFR Vol-I, “Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys as a person of ordinary prudence would exercise in respect of expenditure of his own money”.

A contract was signed on 27th June, 2019 between the Project Director Sindh Resilience Project (PDMA-component) and Pakistan Space and Upper Atmosphere Research Commission (SUPARCO) Karachi to provide consultancy services as below:

- Multi Hazard Vulnerability Risk Assessment Study
- Development and Operationalization of Web Based Disaster Management Information System
- Development of MHVRA informed Disaster Management Plans.

The submission of deliverables by SUPARCO were agreed to be step wise in 24 months. **Details are at Annexure-Q.**

It was observed that the required deliverables were not submitted as per schedule of submission. This resulted in inordinate delay in the completion of project and procrastination in allied activities related to implementation of Multi-hazard Vulnerability Risk Assessment and operationalization of web based Disaster Management Information System. This ultimately resulted in delay in achievement of the objectives of Sindh Resilience Project (PDMA-component).

Audit holds that non-submission of deliverables within the stipulated period was against the terms of contract agreement and was not justified.

Audit observation was issued on 04.10.2021. Management replied that Covid-19 lockdown and restrictions imposed by NCOC resulted in delay in the implementation and completion of the activity.

The reply is not cogent as the key activities of the project were required to be implemented in consonance with milestones and target dates of PC-I.

DAC meeting was held on 06.12.2021. The DAC directed to share copy of no cost extension with audit within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should place the matter of delayed submission of deliverables by SUPARCO before the Program Steering Committee for deliberation and necessary corrective measures and the results be shared with Audit.

(OS-29- FAP SRP- PDMA Sindh 2020-21)

1.4.38 Delay in submission of deliverables to Sindh Resilience Project (PDMA-component) related to CBDRM by M/s SDS - Rs. 76.545 million

A contract was signed on 18th June, 2019, between Sindh Resilience Project and Solutions for Development Support (SDS), Islamabad to provide consultancy services regarding Developing ‘Community Based Disaster Risk Management’ (CBDRM) Model for Sindh and Piloting of CBDRM activities.

The submission of deliverables by SDS related to CBDRM was agreed to be step wise in 18 months as detailed below:

(Rs. in million)

Sr. No.	Deliverable No.	Deliverable	Amount (% of contract amount)	Amount
01.	01	Approval of Deliverable 1. Scoping exercise and submission of inception report. To be completed within 2 months from signing of the contract	10%	7.654
02.	02	Approval of Deliverable 2. CBDRM model for Sindh to be completed within 4 months from signing of the contract.	5%	3.827
03.	03	Approval of Deliverable 3. Development of CBDRM Training Tool kit. To be completed within 5 months of signing of contract.	5%	3.827
04.	04	Completion of Deliverable 4. To be completed within 7 months from signing of the contract.	18 % to be paid incrementally at 3 % after completion of each training	13.778
05.	05	Completion of Deliverable 5. To be completed within 8 months from signing of the contract.	15 % to be paid incrementally at 3 % after completion of each training	11.482
06.	06	Completion of Deliverable 6. To be completed within 15 months from signing of the contract	25 % to be paid incrementally at 5 % after completion of 5 trainings	19.136
07.	07	Completion of Deliverable 7. To be completed within 16 months from signing of the contract	5%	3.827
08.	08	Completion of Deliverable 8. To be completed within 17 months from signing of the contract	5%	3.827

09.	09	Completion of Deliverable 9. Submission of quarterly reports	4 % to be paid incrementally at 1 % after submission of each report	3.062
10.	10	Submission of final report. To be completed within 18 months from signing of the contract.	8%	6.124
Total				76.545

Audit observed that the required deliverables were not submitted by SDS as per schedule of submission. This resulted in inordinate delay in the finalization of Community Based Disaster Risk Management (CBDRM) Model for Sindh and Piloting of CBDRM activities. This delay will ultimately result in delayed achievement of the overall objectives of the project.

Audit holds that non submission of deliverables within the stipulated period was against the terms of contract agreement and was not justified.

Audit observation was issued on 04.10.2021. The management replied that Covid-19 lockdowns and restrictions imposed by NCOG resulted in delay in the implementation and completion of the activity.

The reply of the department is not satisfactory as Covid-19 lockdown was imposed after March 2020, while the agreement was signed in June 2019 and the project was started during the year 2016.

DAC meeting was held on 06.12.2021. The DAC decided that justification in this regard be provided to Audit.

Audit recommends that the management should place the matter of delayed submission of deliverables by M/s SDS before the Program Steering Committee for deliberation and necessary corrective measures and the results be shared with Audit.

(OS-30- FAP SRP- PDMA Sindh 2020-21)

1.4.39 Unauthorized utilization of funds for COVID-19 -USD 486,342

According to the World Bank’s letter dated 17.03.2020, funding up to US\$ 10 million can be mobilized on an emergency basis through the SRP (PDMA). These funds can be redirected towards procurement of goods and supplies necessary to respond to COVID-19. The same was approved by Chief Minister of Sindh through summary sent by Secretary, Rehabilitation Department Govt of Sindh on 7th April 2020.

Audit observed that the management of SRP expended total amount of USD 10,486,342 on account of COVID-19 instead of USD 10,000,000 up till 30.06.2021 in violation of the approval and World Bank’s instructions.

The detail is given below:

	(million)	
Financial year	Amount expended in USD	Amount expended in PKR
2019-20	5.180	846.773
2020-21	5.306	854.185
Total	10.486	1700.958

Audit is of the view that excess utilization of funds amounting to USD 486,342 was violation of Chief Minister and World Bank’s instructions.

The matter was pointed out to the management on 03.12.2021 but no reply was received.

PAO was requested to convene DAC meeting, however the same was not convened till finalization of this report.

Audit recommends that the management shall look into the matter and share outcome with audit authorities.

(PDP # 392, compliance audit -SRP)

1.4.40 Weak warehouse management by PDMA Sindh to store COVID-19 related items- Rs. 11.461 million

According to Rule 88 of the Sindh Financial Rule Vol-1 Section--111, every public officer should exercise the same vigilance in respective of expenditure incurred from Government revenues as a person of ordinary prudence would exercise in spending his own money.

During visit of PDMA warehouse at Maripur, Karachi it was noticed that following COVID-19 related items amounting to Rs. 11.461 million were available in the warehouse. The detail is as under:

Sr No.	Items	Unit	Balance on 30.11.21	Rate in Rs.	Amount in Rs.
1	K-N95 MASKS	PCS	38,000	208	7,904,000
2	SURGICAL MASKS	PCS	157,300	16	2,516,800
3	SANITIZERS 100 ML	PCS	4,866	115	559,590
4	SANITIZERS 1 LTR	PCS	702	685	480,870
Total					11,461,260

Audit observed as under:

1. There was no fire extinguisher available in whole warehouse.
2. Items are stored without any temperature control.
3. Items are placed on the floor instead of proper racks/sacks.
4. No inventory management system was in place to make arrangement of first in first out or last in last out as the case may be.

Audit is of the view that without proper arrangement the quality and effectiveness of goods procured and stored at PDMA warehouse can be compromised. Due to non-availability of fire extinguisher items stored at warehouse are likely to be damaged.

The matter was pointed out to the management on 03.12.2021 but no reply was received.

PAO was requested to convene DAC meeting, however the same was not convened till finalization of this report.

Audit recommends that the management should make proper arrangements for storage of COVID-19 items with inventory management system to manage the store items.

(PDP # 397, compliance audit -SRP)

Chapter-2

Environment Climate Change & Coastal Development Department, Sindh Environment Protection Agency, Regional office EPA and Coastal Development Authority

2.1 Introduction

A. The Sindh Environmental Protection Agency (SEPA) was established in 1989 having its Headquarters at Karachi and Regional Offices in Hyderabad, Sukkur, Mirpurkhas and Larkana. The major functions of EPA include protection, conservation, rehabilitation and improvement of the Environment; prevention and control of pollution; and promotion of sustainable development through enforcement of Environmental Laws.

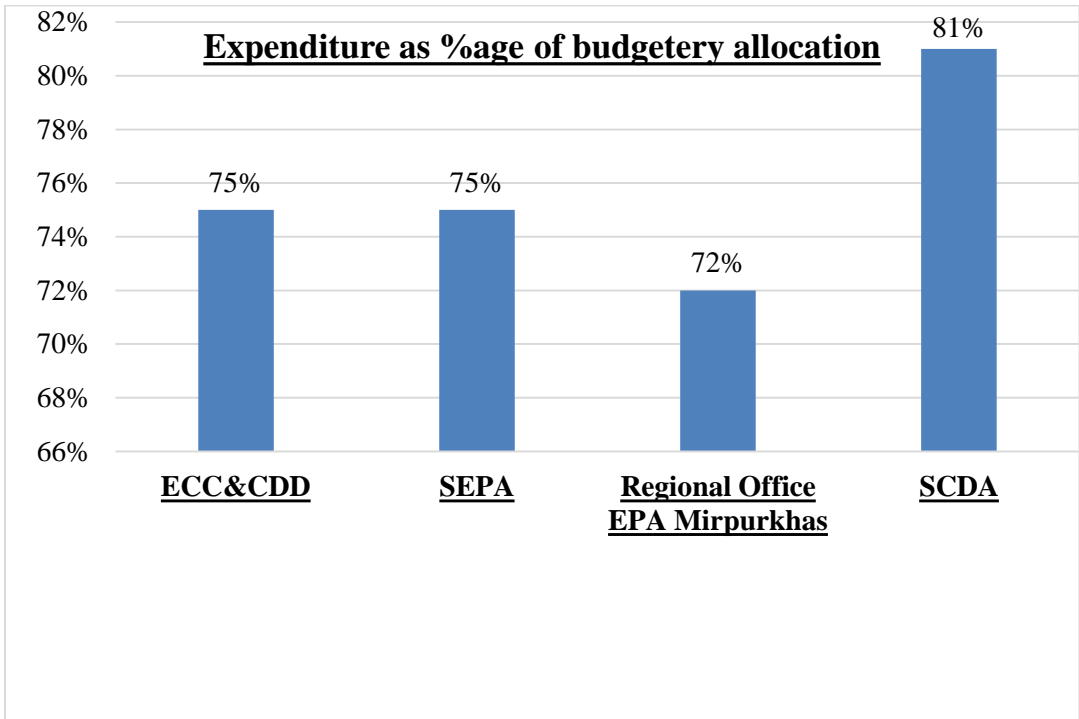
Environmental Protection was a Federal subject enacted through Pakistan Environmental Protection Act, 1997. However, after 18th Amendment in the Constitution of Islamic Republic of Pakistan, the subject of Environment was devolved to the provinces. Consequently, Sindh Province enacted the Sindh Environmental Protection Act, 2014 and developed rules and regulations for carrying the purposes of the Act.

The Sindh Coastal Development Authority (SCDA) was created through an Act of Sindh Provincial Assembly in 1994 for improvement, beautification and development of the coastal areas.

B. Comments on Budget & Accounts of audited entities (Variance Analysis) (Rs in million)

Sr. No.	Financial Year	Formations	Funds / Releases	Expenditure
1.	2018-21	ECC&CDD	185.309	138.893
2.	2020-21	SEPA	96.770	72.783
3.	2020-21	Regional Office EPA Mirpurkhas	31.738	22.734
4.	2020-21	SCDA	96.000	78.107
Total			409.817	312.517

The comparison of expenditure incurred vis-à-vis funds released to the Environment Department Sindh in terms of percentage is illustrated as under:



C. Sectoral Analysis

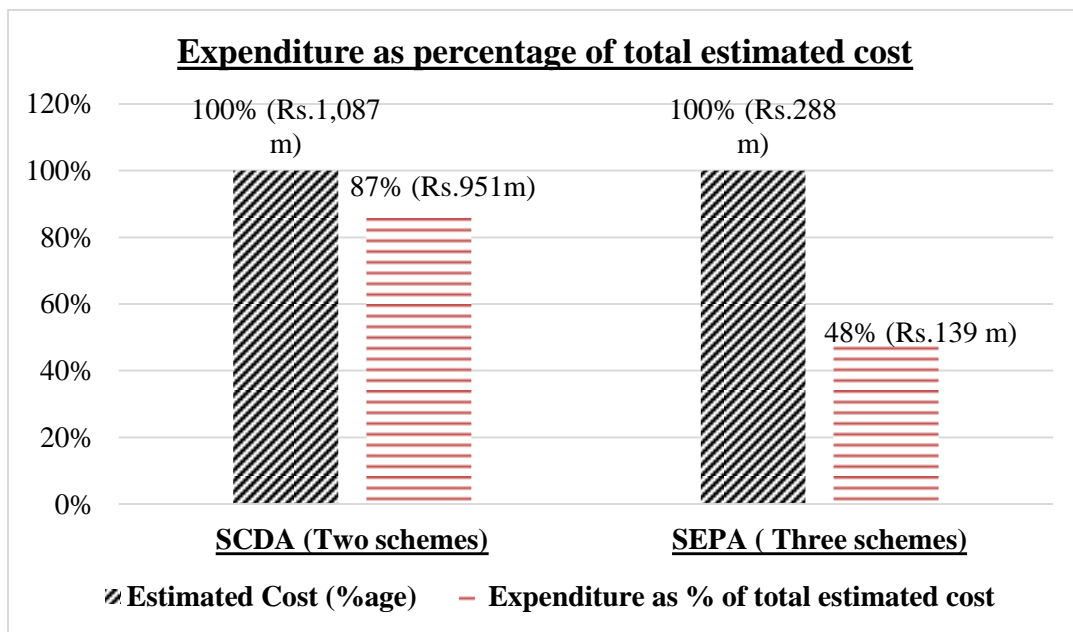
The major functions of SEPA include protection, conservation, rehabilitation and improvement of the environment; prevention and control of pollution; and promotion of sustainable development through enforcement of environmental laws.

SCDA is responsible for development projects on coastal areas of Sindh and the Authority has played vital role for development of vast area of more than 15,000 square kilometer along 300 km long coast in Sindh. The Authority works under the administrative control of Secretary Environment Climate Change and Coastal Development Authority, Government of Sindh.

In case of SEPA, three ADP schemes namely ‘Study of Environmental & Health impacts of pesticides and chemical fertilizer in Sindh Province’, ‘Strengthening of Environmental Monitoring system in EPA’ and ‘Environmental Awareness & Education for Conservation and Protection of Natural and Ecological Resources of Sindh’ are in progress having an estimated cost of Rs. 288 million. An expenditure of Rs. 139.3 million was incurred upto June 2021 being 48% of total estimated cost of schemes.

In case of SCDA, two schemes are in progress with estimated cost of Rs. 1,087.30 million with an expenditure of Rs. 950.7 million incurred upto June 2020 being 87% completed.

The expenditure on the above mentioned schemes is graphically illustrated as under:



Timely release of ADP funds by the Provincial Government is essential for completion of schemes as per the target dates, leading to completion of the environmental schemes in the Province in a timely manner.

Based on the audit findings of this report and previous audit reports it appears that Sindh Environmental Protection Agency (SEPA) and Sindh Coastal Development Authority (SCDA), which are the designated agencies for protection and conservation of environment, were not able to fully achieve their objectives as were conceived at the time of inception. The environmental and coastal issues /challenges require research based strategies to understand and minimize environmental hazards and natural threats in Province.

SEPA laboratory was established in the Province but it is not performing to its full potential. The equipment is mostly outdated / out of order due to which the

necessary testing cannot be performed properly resulting in weak enforcement of environmental laws in the Province. Moreover, Regional Environment Offices were established at Karachi, Hyderabad, Sukkur, Mirpurkhas and Larkana, however, these are not working properly due to non-appointment of staff and lack of proper infrastructure.

SEPA is required to take concrete steps and improve its monitoring mechanism and strengthen the existing enforcement regime. Further, lack of coordination between SEPA (HQ) and its regional offices has also led to increased cases of non-compliance of environmental laws. SEPA is required to put in place a proper coordination mechanism between the HQs and the regional offices. Further, SEPA is required to frame proper SoPs for deposit of IEE/EIA fee into the sustainable fund account.

Table I: Audit profile of Environment, Climate Change & Coastal Development Department, Government of Sindh

(Rs. in million)

Sr. No	Description	Total Nos.	Audited	Expenditure audited FY 2020-21	Revenue / Receipts audited FY 2020-21
1.	Formations	10	4	312.517	-
2.	<ul style="list-style-type: none"> • Assignment Account • SDAs • Etc. (excluding FAP)	1 Nil Nil	1 Nil Nil	-	-
3.	Authorities /Autonomous bodies etc. under the PAO	1	1	-	-
4.	Foreign Aided project (FAP)	Nil	-	-	-

2.2 Classified Summary of Audit Observations

Audit observations amounting to Rs. 337.060 million have been raised in this report pertaining to “Environment, Climate Change and Coastal Development Department Sindh”. An amount of Rs. 13.753 million has been pointed out as recovery in the audit observations. Summary of the audit observations classified by nature is as under:

Table II: Overview of Audit Observations

(Rs. in million)

Sr. No	Classification	Amount
1.	Report cases of fraud, embezzlement and misappropriation	
2.	Non production of record	0
3.	Irregularities / Non Compliance	147.448
A	HR/Employees related irregularities	-
B	Procurement related irregularities	118.716
C	Irregularities due to Weak Internal Controls	28.732
4.	Value of money and services delivery issues	189.612
5.	Others	-

2.3 Brief Comments on the Status of Compliance with PAC Directives

This Directorate General started conducting audit of Environment related organizations of Sindh during the year 2016-17 and since then, no audit report has been discussed in the PAC.

2.4 AUDIT PARAS

Non production of record

2.4.1 Non-production of record by Sindh Environment Protection Agency (SEPA)

As per Section 14 of Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance 2001, (2) The officer incharge of any office or department shall afford all facilities and provide record for audit inspection and comply with requests for information in as complete a form as possible and with all reasonable expedition. (3) Any person or authority hindering the auditorial functions of the Auditor General regarding inspection of accounts shall be subject to disciplinary action under relevant Efficiency and Discipline Rules, applicable to such person.

During Compliance Audit of Sindh Environment Protection Agency (SEPA) for the Financial Year 2020-21, the management did not produce the following record despite repeated requests from Audit authorities vide letters dated 23.07.2021, 11.08.2021, 26.08.2021 and 27.08.2021.

1. List of IEEs/ EIAs conducted during Financial Year 2020-21 along with original files.
2. Approvals of EIAs and IEEs by SEPA office and EPOs.
3. List of licenses issued for the consignment, handling, transport, treatment, disposal and storage of hazardous substances.
4. File/ Case/ Detail of amount of Rs. 80,000,000 recovered by SEPA from mineral water companies.
5. List of environmental courses, topics, literature and books recommended by EPA Sindh for incorporation in curricula and syllabi of educational institutions (if any).
6. Review and approval of mitigation plans by the Agency (if any).
7. List of public complaints and record of inquires or investigation into environmental issues (if any).
8. Notification for the establishment of Sindh Environmental Co-ordination Committee/ Advisory Committee along with minutes of meeting since its establishment (if any).
9. Monthly, quarterly and biannually Self-Environmental Monitoring

Reports submitted by the Category A, B, C and Special industries.

10. The detail of compilation, analysis and management of data contained in the environmental monitoring reports (if any).
11. Register of applications to the Director General to compound an offence.
12. Detail of SEPA projects.

Audit holds that non-production of record was a serious lapse on the part of the management.

Initial audit observation was issued on 30.08.2021. In reply, the management stated that the details were provided to the Audit team through letter No Admin/Audit/ 20-21/340/2021 dated 30.08.2021.

The management produced some record on the last working day of Audit, which was not possible to be audited.

The DAC meeting was held on 07.12.2021. DAC directed to inquire the case and provide the record to Audit team within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the matter should be inquired and responsibility should be fixed on the person(s) for non-production of record.

(Para #12-SEPA 2020-21)

Irregularities/Non compliance

2.4.2 Irregular issuance of NOC by Sindh EPA

According to rule 19(1) of Sindh Environmental Protection Agency (Review of Initial Environmental Examination and Environmental Impact Assessment) Regulations, “For the purpose of verification of any matter relating the review or to the conditions of approval of an IEE or EIA or environmental check list prior to, before or during and after commencement of construction or operation of a project, duly authorized staff of the Agency shall be entitled to enter and inspect the project site, factory building and plant and equipment installed therein.”

Moreover, rule 14(2)(a) of above mentioned regulation states that “Where the Agency accords its approval subject to certain conditions, the proponent shall before

commencing construction of the project, acknowledge acceptance of the stipulated conditions by executing an undertaking in the form prescribed in Schedule-VIII”.

SEPA Regional Office Mirpurkhas was required to inspect the site for confirmation of IEEs submitted by the proponents.

An application from the proponent (M/s Indus Gas Pvt. Ltd., Mirpurkhas) was received along with IEE for issuance of NOC to start the work of LPG storage station of M/s Indus Gas Private Ltd. Hussain Bux Mari, Distt. Mirpurkhas. In response to the application, a team of Regional Office Mirpurkhas visited the site.

During audit of SEPA Regional Office Mirpurkhas for the Financial Years 2018-21, following shortcomings were pointed out regarding issuance of NOCs to the proponents:

- i. In response to the application received from the proponent (M/s Indus Gas Pvt. Ltd., Mirpurkhas) NOC was issued despite the fact that the
 - a. location mentioned in the report was different and focal person lead the SEPA team about 05 KM away from the location which was indicated in the IEE report map.
 - b. Map showing the location of proposed project was unjustified.
 - c. Land record (Form-VII) was missing.
- ii. The site inspections were not carried out by Regional Office to confirm the authenticity of IEEs. Furthermore, the decision letters/ NOCs were issued without inspecting the sites. **Details are at Annex-R.**
- iii. The decisions/ NOCs were issued without getting undertakings from the proponents. **Details are at Annex-S.**

Audit holds that issuance of NOC/ approval without addressing the observations was not justified. Moreover, issuance of NOCs/ approvals without inspection by Regional Office and required undertakings was not justified.

Initial audit observation was issued on 05.09.2021. In reply the management stated that the site map of IEE Report was taken from the Google Map which may be incorrect. Moreover, few projects were not visited due to Covid-19 pandemic. And letters have been issued to all concerned proponents to submit affidavits and current position of project.

The DAC meeting was held on 07.12.2021. DAC decided to submit relevant record i.e. map proving proper location, Land record (Form-VII) of the proposed project, investigation/ monitoring reports and undertakings for verification to the audit team within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should look into the matter for corrective actions.

(Para #2, 3 & 4-R/O EPA Mirpurkhas 2018-21)

2.4.3 Non-submission of monthly financial reports by EPA regional office Mirpurkhas for the FY 2018-21 -Rs. 9.002 million

Environment, Climate Change & Coastal Development Department Sindh vide letter No. SO(G) (ECC&CDD)III-39/2020/1181 dated 2nd February, 2021 directed SEPA to submit Monthly Financial Report on prescribed proforma latest by 5th of each calendar month, positively.

Para 5(n) of Finance Department Sindh letter No. FD(B&E-VII)36(1)/B.E/2020-21 dated 09th July, 2020, states that all Administrative Departments should reconcile departmental actual, revenue receipts and expenditure with Accountant General Sindh on monthly basis and furnish Reconciliation Accounts results to Finance Department latest by 15th of following month failing which releases of concerned department (s) will be stopped.

During audit of SEPA Regional Office Mirpurkhas for the Financial Years 2018-21, Monthly Financial Reports were demanded but the management produced a consolidated yearly expenditure statement (2020-21) for Rs. 9,002,806. Moreover, this report was prepared by District Accounts Office instead of Regional Office Mirpurkhas.

Audit holds that non-preparation of Monthly Financial Reports and reconciliation statement was violation of government instructions.

Initial audit observation was issued on 05.09.2021. In reply the management stated that concerned office has been directed to prepare and reconcile the accounts on monthly basis.

The DAC meeting was held on 07.12.2021. DAC decided that the receipt/ acknowledgement letter regarding submission of monthly Financial Report in compliance letter No. SO(G)(ECC&CDD)III-39/2020/1181 dated 2 February, 2021 shall be furnished/produced before the Audit authorities for verification within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that monthly financial reports should be prepared/reconciled on monthly basis and the instant case should be investigated and the outcome be shared with Audit authorities.

(Para #8-R/O EPA Mirpurkhas 2018-21)

2.4.4 Non-maintenance of IEE register by EPA regional office Mirpurkhas in the prescribed manner

According to Regulation 22 of Sindh Environmental Protection Agency (Review of Initial Environmental Examination and Environmental Impact Assessment) Regulations, 2014, “separate Registers to be maintained by the Agency for IEE, EIA and environmental check list projects under sub-section (6) of section 17 shall be in the form prescribed in Schedule-IX.”

One of the most important records of Sindh EPA is the Initial Environmental Examination (IEE) register, wherein all the historic and chronological record of IEE reports are required to be entered.

During audit of SEPA Regional Office Mirpurkhas for the Financial Years 2018-21, it was observed that IEE register containing the detail of proponents and projects, was not properly maintained. Following information was found missing in the register:

- i. Category type (as per Schedules I, II & III),
- ii. Name of consultant
- iii. Description of project
- iv. Date of receipt of IEE/EIA/Environmental Check List
- v. Date of confirmation of completeness
- vi. Approval granted (Yes/No)
- vii. Date of approval granted or refused

- viii. Conditions of approval/reasons for refusal
- ix. Date of Undertaking
- x. Date of extension of approval validity
- xi. Period of extension
- xii. Date of commencement of construction
- xiii. Date of issue of confirmation of compliance
- xiv. Date of commencement of operations
- xv. Dates of filing of monitoring reports
- xvi. Date of cancellation, if applicable

Moreover, the necessary records of cases of IEEs prior to FY 2018-19 were also not maintained in IEE Register.

Audit holds that the improper/ incomplete maintenance of IEE register was a serious lapse on part of the management.

Initial audit observation was issued on 05.09.2021. In reply the management stated that the technical staff was directed strictly to maintain the register in future.

The DAC meeting was held on 07.12.2021. DAC decided that the IEE/EIA register shall be constituted and maintained as per Regulation-2014, SEPA Act-2014 and same shall be furnished/produced before the Audit authorities for verification within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends to maintain IEEs register strictly as per Rules and Regulations and responsibility should be fixed on the concerned who did not maintain the IEE/EIA register in the instant case.

(Para #10-R/O EPA Mirpurkhas 2018-21)

2.4.5 Inability of Sindh Coastal Development Authority to start work on construction of road - Rs. 5.339 million

According to GFR 23, every Government officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part and that he will also be held personally responsible for any loss arising from fraud or negligence on the part of any

other Government officer to the extent to which it may be shown that he contributed to the loss by his own action or negligence.

Bids were invited by Sindh Coastal Development Authority (SCDA) under the scheme “Improvement of Major Fishermen’s Settlements & Rehabilitation of Flood Affected Areas in Coastal Areas on Thatha, Sujawal & Badin District (IMFS)”, on 16.02.2018 for the “Construction of road from Haji Allah Dino Mandro Road to Village Muhammad Umer Jat 1.4 KMs” (at Serial No.6 of tender notice) with estimated cost for Rs.8.049 million. After evaluation of bids, the work was awarded to M/s Askari Enterprises at the cost of Rs. 5,338,997 and the contract was signed on 18.04.2018. Consequently, work order to start the work w.e.f., 23.04.2018 with completion period of 6 months was issued accordingly.

During Compliance Audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, it was observed that the said work was not completed/ executed despite lapse of more than 3 years.

Audit holds that non-execution of work resulted in wastage of time & resources and was loss to government.

The matter was pointed out to the management on 16.09.2021. In reply management stated that the delay in completion of construction work on the said road is not on the part of SCDA but delay was caused due to untimely and un-matching release of funds and funds were frozen during the FY 2019-20 due to Covid-19. Hence, the construction work on the road from Haji Allah Dino Mandro Road to Village Muhammad Umer Jat 1.4 KMs could not be completed as per schedule.

The DAC meeting was held on 06.12. 2021. DAC decided to provide current status of project and verify the initiation of the work on the said road within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should look into the matter for corrective actions in a timely manner and outcome should be shared with Audit authorities.

(Para #2-SCDA 2020-21)

2.4.6 Irregular payment of civil works by Sindh Coastal Development Authority without authentication of contractor, Divisional Accounts Officer and Site Engineer-Rs. 30.142 million

According to Memorandum of Payment of civil works bills, the full signature of the contractor is required besides the signature of the employer.

Sindh Coastal Development Authority (SCDA) initiated the execution of work of construction of 19 different roads by the contractors under the scheme “Improvement of Major Fishermen’s Settlements & Rehabilitation of Flood Affected Areas in Coastal Areas (IMFS)”. As per payment record, the bills for Rs.30,141,931 were cleared for payment. **Details are at Annex-T.**

During Compliance Audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, the following irregularities were observed:

1. Bills were cleared without the signatures of the contractors.
2. Bills were not approved/ verified by the Divisional Accounts Officer.
3. The Measurement Books related to these bills were also not verified by the concerned DAO.
4. The requests of Site Engineer/ Assistant Engineer to process the bills were also not available in the record.

Audit holds that due to the shortcomings mentioned above the authenticity of bills cannot be verified.

The matter was pointed out to the management on 16.09.2021. It was replied by the management that the payment under question was made to contractor after authentication by the concerned site Engineer and the bills were signed by the contractor. In respect of the query regarding verification of the bills by DAO, it is clarified that as per request of SCDA vide letter dated 27.02.2018, the DAO was posted by the AG, Sindh vide order dated 01-03-2019 (who retired in June 2020), thereafter, no DAO was posted by the AG, Sindh. However, the bills of the contractors were checked and verified before payment by the Accounts Section of Sindh Coastal Development Authority.

The DAC meeting was held on 06.12.2021. DAC decided to verify the record within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that necessary documentary evidence should be produced for verification.

(Para #3-SCDA 2020-21)

2.4.7 Non-imposition of liquidated damages charges by Sindh Coastal Development Authority – Rs. 13.753 million

According to clause 7.4 of contract agreement, “Amount payable due to failure to complete work shall be 0.05% per day up to maximum of (10%) of sum”.

Sindh Coastal Development Authority (SCDA) initiated the execution of work of construction of 19 different roads under the scheme “Improvement of Major Fishermen’s Settlements & Rehabilitation of Flood Affected Areas (IMFS)”. The works costing Rs.137,525,528 were required to be completed by the contractors in the stipulated period of six (6) months.

During audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, it was observed that the works for construction of 19 different roads could not be 100% completed despite lapse of more than three years. Liquidated Damages Rs.13,752,552 were required to be imposed on the contractors who failed to complete the work within given period of time. **Details are at Annex-U.**

Audit holds that non-completion of work in time and non-imposition of LD charges was an undue favor to the contractor, resulting in loss to government.

The matter was pointed out to the management on 16.09.2021. It was replied by the management that no any kind of un-due favor was given to contractor. Further, it is clarified that delay in completion of construction work on the said roads is not on the part of contractor but delay caused due to untimely & un-matching release of funds and funds were frozen during the FY 2019-20 due to Covid-19. Hence the construction work on the said roads could not be completed as per schedule.

The DAC meeting was held on 06.12.2021. DAC decided to verify the record of work done and payment made to the contractors within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends to recover Liquidated Damages from the concerned contractors and deposit the amount into government treasury.

(Para #4-SCDA 2020-21)

2.4.8 Non-refund of tax to Sindh Coastal Development Authority withheld by FBR – Rs. 5.925 million

FBR vide letter No. ACIR/UNIT-05/WHT ZONE-V./RTO-III/2016-17 dated 30.11.2016 addressed to Project Director/DG Coastal Development Authority requested to furnish information as evidence of withholding taxes. FBR further stated that in case of non-compliance penalty shall be initiated accordingly.

Sindh Coastal Development Authority (SCDA) entered into a contract agreement with M/S Agha Khan Planning & Building Service (consultant), on 09.03.2016 for execution of community relevant interventions such as drinking water supply, culverts, one room school building and solar electrification etc. At the time of payment, tax was not deducted as the consultant was declared exempted from tax by the FBR. In response to appeal filed by the Authority on 01.01.2017, the Commissioner Inland Revenue issued order on 26.04.2017 for annulment of impugned orders and directed to verify the facts of case. However, in continuation to the notice served by FBR, referred to above, on 24.06.2017 the tax department deducted Rs.5,925,464 from the SCDA's Bank Account No.4105289810 maintained in NBP.

During Compliance Audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, it was observed that despite the orders of annulment by the Competent Authority, the management has not claimed the refund amounting to Rs. 5,925,464 withheld by FBR, despite lapse of more than four years.

Audit hold that the management failed to secure the interest of the department and did not take up the case for refund of Income Tax.

The matter was pointed out to the management on 16.09.2021. It was replied by the management that the Authority is continuously pursuing the said case with FBR through Tax Consultant and it is expected to be resolved in due course of time.

The DAC meeting was held on 06.12.2021. DAC directed to expedite the issue for early refund of the said amount.

Audit recommends that the management should pursue the refund case with FBR.

(Para #6-SCDA 2020-21)

2.4.9 Unauthorized use of luxury vehicles due to non-retrieval of vehicles by Sindh Coastal Development Authority from ex-ministers and ex-DGs - Rs. 13.805 million (estimated)

According to GFR 23, every Government officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part and that he will also be held personally responsible for any loss arising from fraud or negligence on the part of any other Government officer to the extent to which it may be shown that he contributed to the loss by his own action or negligence.

The record/ detail of vehicles provided by Sindh Coastal Development Authority (SCDA) revealed that out of total 22 vehicles, 02 were off road, 11 were used by Secretary office / ex-officers and only 09 were used by the SCDA.

During Compliance Audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, it was observed that vehicles were not retrieved from ex-Ministers and ex-DGs of SCDA. The details of valuable vehicles being irregularly used are as under:

(Rs. in million)

S#	Vehicle No	Make & Model	Allocated to	Estimated Cost
1.	GSA-183	Toyota Avanza 2011	Ex-Minister ECC&CDD	1.960
2.	GSA-577	Toyota Double Cabin 2012		4.700
3.	GS-9949	Toyota Corolla 2007		1.175
4.	GS-9721	Toyota Double Cabin 2011	Ex-DG SCDA	3.250
5.	GS-7710	Mitsubishi Double Cabin		2.720
Total (Rs.)				13.805

Audit holds that the ex-officers of the department were not unauthorized to use the vehicles.

The matter was pointed out to the management on 16.09.2021. The management replied that the Authority is approaching to recover the said vehicles.

The DAC meeting was held on 06.12.2021. DAC directed to convey the audit observation to the higher authorities for the recovery of the said vehicles.

Audit recommends to retrieve the vehicles from Ex-officials.

(Para #7-SCDA 2020-21)

2.4.10 Non-revalidation of expired security advances by Sindh Coastal Development Authority – Rs. 7.343 million

According to the contract agreements, the contractor was required to submit the 6% retention money and 4% security advance for execution of work.

Sindh Coastal Development Authority (SCDA) initiated the execution of work of construction of 19 different roads by the contractors under the scheme “Improvement of Major Fishermen’s Settlements (IMFS)”. 6% retention money and 4% bid security (converted into security advance) for these projects were received in the shape of Pay Orders. These Pay Orders were valid for 6 to 12 months.

During Compliance Audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, it was observed that due to delay in completion of works, most of the Pay Orders costing Rs. 7,343,226 were expired, thus the instruments were not serving the purpose. **Details are at Annex-V.**

Audit holds that the Authority failed to secure the interest of the government.

The matter was pointed out to the management on 16.09.2021. It was replied by the management that the contractors were approached for revalidation of the pay orders and same have been re-validated. The aforementioned amounts are returned to contractor after three months of completion of the work awarded to them as per satisfactory completion report submitted by the XEN with the approval of competent authority.

The DAC meeting was held on 06.12.2021. DAC decided that to verify the Re-validated Pay Orders within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that security advance should be revalidated and the matter be looked into by the management.

(Para #11-SCDA 2020-21)

2.4.11 Payment to the contractors by Sindh Coastal Development Authority without submission of running abstract bills - Rs. 62.139 million

According to Para 4.9.4.13 of Accounting Policies and Procedures Manual (APPM), the Divisional Account Officer shall certify and authorize the bill and ensure that the bill is complete.

Sindh Coastal Development Authority (SCDA) invited bids under the scheme “Improvement of Major Fishermen’s Settlements & Rehabilitation of Flood Affected Areas in Coastal Areas on Thatha, Sujawal & Badin District (IMFS)”, on 16.02.2018 for the construction of 19 roads.

During Compliance Audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, while checking the payments to the contractors against the works mentioned above, it was observed that payments for work done amounting to Rs.62,138,711 were made to the contractors without preparation and verification of bills. **Details are at Annex-W.** Moreover, the measurement books were also not signed and verified by the contractors and Divisional Accounts Officer due to which the authenticity of work cannot be verified.

Audit holds that the payment to the contractors without presenting the bills was against rules and thus irregular.

The matter was pointed out to the management on 17.09.2021. It was replied that payments for work done amounting to Rs. 62.138 million was made to the contractors after verification of the bills. Further, it is clarified that payment to contractors was made after recording the MB by the Assistant Engineer which is being verified by the Project Manager/DD (Engg) thereafter, bills were submitted to DG, SCDA being the PD of the Project and payment was made to contractors after completing all codal formalities.

The DAC meeting was held on 06.12.2021. DAC decided to verify the record related to running bills within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that the management should look into the matter and share outcome with Audit.

(Para #14-SCDA 2020-21)

2.4.12 Non-preparation of annual appropriation accounts by Sindh Coastal Development Authority

According to para 3.3.14.1 of Accounting Policies and Procedures Manual (APPM), all self-accounting entities shall prepare and publish their Annual Appropriation Accounts duly certified by the DGs of Audit.

Annual Appropriation Accounts are required to be prepared and presented to Audit as per government rules and policies.

During Compliance Audit of Sindh Coastal Development Authority (SCDA) Karachi for the Financial Year 2020-21, Annual Appropriation Accounts were demanded being self-accounting entity, but the management could not produce the same. This indicates that Annual Appropriation Accounts of SCDA were not prepared by the entity.

Audit holds that non-preparation of Annual Appropriation Accounts was a lapse on part of the management and against the rules.

The matter was pointed out to the management on 17.09.2021. It was replied by the management that Annual Appropriation Accounts of Development and Non-Development Budget of SCDA are being updated at the closing of every financial year. The Annual Appropriation Accounts for the financial 2020-21 were shown to Audit for verification during the course of Audit.

The DAC meeting was held on 06.12.2021. DAC decided to verify the Budget allocation (Headwise breakup - Non-Development) and expenditure incurred during the financial year 2020-21 within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that Annual Appropriation Accounts as per the prescribed format should be prepared and produced to Audit.

(Para #15-SCDA 2020-21)

Value for money and service delivery issues

2.4.13 Non-utilization of Sindh Sustainable Development Fund by Sindh Environmental Protection Agency – Rs. 189.612 million

According to Sub-section (3) of Section 8 of SEPA Act, 2014, the Sindh Sustainable Development Fund shall be utilized for providing financial assistance to the projects for protection, conservation, rehabilitation and improvement of the environment; prevention and control of pollution and sustainable development.

Furthermore, Sub-section (6) of Section 9 of the Act states that the Board shall constitute committees of its members to undertake regular monitoring of projects financed from the Sindh Sustainable Development Fund and to submit progress reports to the Board. Moreover, as per section 9(5)(b), the Board shall have power to invest this money in such profit bearing government bonds, saving schemes and securities as it may deem suitable.

Sindh Environmental Protection Agency (SEPA) established a fund named “Sindh Sustainable Development Fund”. As of 30th June 2021, an amount of Rs.189.612 million was accumulated in the Fund.

During audit of Sindh EPA for Financial Year 2020-21, it was observed that the said funds were neither utilized for environmental purposes nor invested in profitable securities or bonds.

Audit holds that the failure on part of the management to utilize the funds for the stated purposes resulted in non-achievement of the objectives of the Fund.

Initial audit observation was issued on 31.08.2021. In reply the management stated that as per Finance Department’s advice the funds were invested in Daily Product profit basis Account.

The reply cannot be accepted as the funds were required to be invested in profit bearing government bonds or saving schemes or securities as per government rules, which was not done by the management.

The DAC meeting was held on 07.12.2021. DAC decided that utilization of Sindh Sustainable Development Fund should be made as per the Sindh government instructions and Finance Department advice.

Audit recommends that the management should look into the matter as per rules and government policy.

(Para #08-SEPA 2020-21)

Others

2.4.14 Non-issuance of annual environmental report and failure to undertake research & development for protection of environment by Sindh Environmental Protection Agency

According to section 6(1)(d) of SEPA Act, 2014, the SEPA shall prepare and publish an Annual Environmental Report on the state of environment in the province. Furthermore, as per section 6(1)(i) of the same Act, SEP A shall take measures to promote research and development for protection of environment and sustainable development.

Audit requested the management of Sindh Environmental Protection Agency (SEPA) to provide the Annual Environmental Report and details of measures taken by the Agency to promote R&D for protection of environment. However, neither the report nor the details of measures taken were provided to Audit.

During Compliance Audit of Sindh Environmental Protection Agency (SEPA) for the Financial Year 2020-21, it was observed that neither any such report was published nor R&D work was initiated by the Agency in violation of the Act.

Audit holds that management failed to publish the Annual Report and promote Research & Development work for protection of environment in Sindh Province.

Initial audit observation was issued on 31.08.2021. In reply, the management stated that the Audit team has rightly pointed out the important task of Agency. It was assured that serious efforts will be made at the time of preparation of SNE 2022-23 and the Finance Department will be approached to allocate funds for Research & Development.

The DAC meeting was held on 07.12.2021. DAC decided to the prepare Annual Report.

No report was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that SEPA should prepare Annual Environmental Report. Besides, Research and Development should also be undertaken for protection of environment and sustainable development as required under the Act.

(Para #02-SEPA 2020-21)

2.4.15 Non-preparation of annual statement of accounts and holding of quarterly meetings of Sindh Sustainable Development Fund Board by Sindh Environmental Protection Agency

According to rule 3(i) of Sindh Sustainable Development Fund (Procedure and Utilization) Rules, 2014, “the Board shall meet as often as necessary but shall at least once in each quarter.” Furthermore, as per section 10(1) of SEPA Act 2014, the Agency shall prepare annual statement of accounts of Sindh Sustainable Development Fund.

The management of Sindh Environmental Protection Agency (SEPA) was requested to provide minutes of quarterly meetings and Annual Statement of Accounts of Sindh Sustainable Development Fund. However, the same was not available on record.

During compliance audit of Sindh Environmental Protection Agency (SEPA) for the Financial Year 2020-21, neither the Annual Statement of Accounts was provided nor the minutes of meeting of the Sindh Sustainable Development Fund Board produced to Audit for scrutiny.

Audit holds that non maintenance of Annual Statement of Accounts was violation of Sustainable Development Fund Rules, 2014.

Initial audit observation was issued on 31.08.2021. In reply, the management stated that the Sindh Sustainable Development Fund Board had not been notified yet.

The DAC meeting was held on 07.12.2021. DAC decided to prepare annual statement of accounts and efforts shall be made to notify appointment of the non-official members for the SSDF within two weeks.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends to prepare Annual Statement of Accounts and to ensure holding of quarterly meetings of Sindh Sustainable Development Fund Board as required under the rules.

(Para #03-SEPA 2020-21)

2.4.16 Non-functioning of Sindh Environmental Protection Council

According to section 3(4)(5) and 4(1)(b)(d)(h) of Sindh Environmental Protection Agency Act, 2014,

- i. The Sindh Environmental Protection Council shall frame its own Rules of Procedure.
- ii. The Council shall hold meetings, as and when necessary, but not less than two meetings, shall be held in a year.
- iii. The Council shall approve comprehensive provincial environmental and sustainable development policies.
- iv. The Council shall provide guidelines for the protection and conservation of species.
- v. The Council shall provide guidelines for biosafety and for the use of genetically modified organism.

During audit of Sindh Environmental Protection Agency (SEPA) for the Financial Year 2020-21, it was requested to provide details regarding Rules of Procedures, meetings, approval of sustainable development policies, guidelines for protection of species and for biosafety conducted by the Council during the year. In response, it was intimated that the Council has not performed these activities/functions.

Audit holds that as per SEPA Act, 2014, the above-mentioned activities were required to be conducted by the Council.

Initial audit observation was issued on 31.08.2021. In reply the management stated that in CPD 378 of 2018 titled 'SITE Association versus the Province of Sindh', the honorable Sindh High Court on 16.01.2018 has given a stay order and the matter is sub-judice.

The DAC meeting was held on 07.12.2021. DAC observed that the matter was sub-judice before the Honourable High Court, Sindh and the outcome be shared after final decision of court.

Audit recommends that suitable measures should be taken to pursue the case. Moreover, the Sindh Environmental Protection Council should be made functional as per the Act.

(Para #05-SEPA 2020-21)

2.4.17 Improper disposal of hazardous hospital waste due to non-availability of landfill sites and inaction by the Sindh Environmental Protection Agency

According to rule 2(f) of Sindh Hospital Waste Management Rules, "Hospital waste" includes any waste which is generated during the diagnosis, treatment or immunization of human beings or animals or in research activities or in the cleaning of medical equipment, supplies and accessories pertaining thereto or in the production or testing of biological, and including categories mentioned in Schedule I". Such hazardous waste should be disposed of at land fill sites.

On 02.05.2018, in the honorable Court of Judicial Magistrate-I, Mirpurkhas, the Chief Municipal Officer and Municipal Committee Mirpurkhas gave the undertaking that the landfill sites will be prepared in the region of Mirpurkhas.

In the region of Mirpurkhas, the Civil Judge & Judicial Magistrate-I imposed penalty on the management of hospitals (Maria Medical Complex & Al-Shifa Medical Center MPS) to deposit Rs.10,000 each as a fine on account of improper disposal of hospital waste.

During audit of SEPA Regional Office Mirpurkhas for the Financial Years 2018-21, it was observed that despite given the undertaking by the Chief Municipal Officer, Municipal Committee Mirpurkhas dated 02.05.2018, no landfill sites was developed in the region of Mirpurkhas and EPA did not made efforts to resolve the matter.

Audit holds that waste was not disposed-off properly as per the SOPs and regulations.

Initial audit observation was issued on 05.09.2021. In reply the management stated that said issue was brought into the notice of District administration. Director General SEPA requested to take up matter with higher authorities of Local Government to notify the Land Fill Site at Mirpurkhas.

The DAC meeting was held on 07.12.2021. DAC decided that efforts/steps should be initiated for the installation of Incinerator Plant in District Mirpurkhas, Sindh with the coordination of local District Administration.

Audit recommends that landfill site should be developed and hospital waste be properly disposed off.

(Para #1-R/O EPA Mirpurkhas 2018-21)

2.4.18 Non submission of post monitoring reports by the independent monitoring consultants and inaction by Sindh Environmental Protection Agency

According to the para 5 (c) of decision letter/ NOC issued by the Regional Office Mirpurkhas issued vide No.EPA/ROM/IEE/21/2021 dated 21.01.2021, the proponent shall hire an independent monitoring consultant having experience in carrying out environmental Monitoring of the projects who will submit quarterly reports.

During audit of SEPA Regional Office Mirpurkhas for the Financial Years 2018-21, quarterly post monitoring reports by the Independent Monitoring Consultants (IMC) were demanded but the management could not produce the same. **Details are attached at Annex-X.** This shows that the quarterly monitoring of the projects was not conducted by the consultants.

Audit holds that due to non-conducting of monitoring, the Regional Office was not in a position to judge the performance of proponents. This was a serious lapse on the part of the management.

Initial audit observation was issued on 05.09.2021. In reply the management stated that the proponents of the projects were called for explanation and reasons of delay in submission of Post monitoring Reports.

The DAC meeting was held on 07.12.2021. DAC decided to submit the post monitoring report through Independent Monitoring Consultants having experience in the relevant field of all the projects under jurisdiction of Mirpurkhas, within two weeks for verification.

No record was produced by the department in compliance of DAC decision till finalization of the report.

Audit recommends that quarterly post monitoring report prepared by independent monitoring consultant should be obtained from the proponents.

(Para #6-R/O EPA Mirpurkhas 2018-21)

Annexures

Annexure-I (MFDAC)

S. No	AIR Para No.	F.Y	Name of formation	Subject
1	02	2020-21	Provincial Disaster Management Authority (PDMA) Sindh	Unjustified expenditure on account of import clearing & transportation charges paid in respect of donated items- Rs. 1.124 million
2	03			Collection of Advance Income Tax from PDMA by Utility Service Providers despite exemption from FBR – Rs. 0.144 million
3	05			Non deposit of General Sales Tax (GST) by the suppliers- Rs 99.78 million
4	07			Unjustified Expenditure on Repair & Maintenance of Dewatering Pumps - Rs 2.046 million
5	09			Non-establishment of Provincial Disaster Management Commission
6	11			Non-preparation of Annual Report by PDMA
7	12			Non-Conducting of Vulnerability and Capacity Assessment Survey of the Province
8	14			Non-Performance of assigned functions by the PDMA (Operations Wing)
9	16			Irregular Expenditure over and above the Sanctioning Power – Rs 1,141.487 million
10	17			Irregular procurement of relief items – Rs 224.00 million
11	22			Irregular expenditures on hiring of security services by PDMA Sindh –Rs 5.372 million
12	23			Non – checking of items/equipment and non-Conducting of the physical verification of Stores and Stocks to ascertain any shortage of store
13	24			Irregular lump sum provision in PC-I – Rs 891.853 million
14	02	2019-21	Secretary Rehabilitation Sindh	Non-Maintenance of Cash Book as per the Prescribed Format
15	03			Irregular payment of medical re-imburement charges – Rs. 2.480 million
16	04			Irregular expenditure on account of POL – Rs 2.66 million
17	05			Expenditure over and above the prescribed limit of fuel consumption -Rs 904 million
18	06			Irregular drawl of public money on account of PO – Rs. 0.895 million
19	07			Non-deduction of conveyance allowance - Rs 0.264 Million
20	09			Non-recording of store articles purchased Rs 1.664 million
21	11			Doubtful expenditure on purchase of uniform- Rs 0.299 million
22	12			Irregular expenditure on rent of office building without assessment-Rs. 7.140 million
23	13			Overpayment on account of rent of office building – Rs. 0.6 million

24	25	2020-21	Sindh resilience Project (SRP), Sindh	Non-use of different types of Audits as prescribed in World Bank Guidance on 'use of different types of audits in Investment Project Financing'
25	06			Irregular procurement without procurement plan approved by the Bank - Rs 21.184 million
26	23			Payment on account of capacity building of PDMA & DDMA's through trainings after stipulated completion period of the project without approval from Program Steering Committee - Rs 21.511 million
27	20			Non-verification of SRP employees' degrees
28	21			Extension of Contract without conducting performance evaluation of Employees of Sindh Resilience Project
29	07			Non deposit of General Sales Tax by the suppliers- Rs 9.78 million
30	24			Less deduction of Sindh Sales Tax - Rs 0.624 million
31	27			Collection of Advance Income Tax by various utility service providers despite of having exemption – Rs. 0.19 million
32	1	2018-21	ECC&CDD	Failure to accomplish the project of rehabilitation/renovation of parks for Rs 15.0 m
33	2			Misclassification of funds-Rs. 150 Million
34	3			Lapses of Green funds Rs.148.717 million for the FYs 2018-21
35	4			Non-reconciliation of expenditure with AG Sindh on monthly basis-Rs.138.894 M
36	5			Non-establishment of Internal Audit Cell
37	6			Excess expenditure over budget allotment-Rs.1.283 million
38	7			Suspicious payment to vendors without supporting vouchers for Rs.208,510
39	8			Non-maintenance of fixed assets register for assets-Rs. 1.556 million
40	9			Unjustified expenditure due to unauthorized use of vehicle - Rs.8.397 million
41	10			Violation of austerity measures and unauthorized expenditure on account of entertainment without budget allocation-Rs.0.443 million
42	11			Splitting of expenditure to avoid tender – Rs.0.821 million
43	12			Doubtful payments on account "Repair of Vehicles"-Rs 1.252 million
44	13			Bogus payments on account "Repair of Machinery"-Rs 0.394 million
45	14			Irregular/Unjustified expenditure on POL - Rs 20,371
46	01			2020-21
47	04	Unjustified expenditure due to unauthorized use of vehicles by Sindh EPA – Rs. 3.502 million		
48	06	Non-submission of Monthly Financial Reports for the FY 2020-21-Rs.72.783 m		
49	7	Irregular expenditure on account of Postage & Telegraph-Rs 0.255 million		

50	9			Misclassification of expenditure-Rs 0.290 Million
51	10			Lapse of funds for the FYs 2020-21 - Rs.3.469 million
52	11			Mismatch of date of vouchers with their numbers-Rs.80,090
53	13			Allotment and use of unentitled vehicle
54	14			Improper maintenance of fixed assets register
55	15			Non-disposal of condemn vehicles, Mobile laboratory and generators
56	16			Non-performance of Internal Audit
57	5			2018-21
58	7	Non-compliance of issues raised in Visit Report		
59	9	Non submission of post monitoring reports by the SEPA Regional Office Mirpur khas		
60	11	Unjustified expenditure on account of repair of motor cycle Rs0.099 million		
61	12	Irregular expenditure on account of Postage & Telegraph-Rs 0.069 million		
62	13	Lapses of funds for the FYs 2018-21 Rs.33.129 million		
63	14	Misclassification of expenditure-Rs 0.044 Million		
64	15	Non-maintenance of fixed asset register		
65	16	Non-establishment of Internal Audit Cell		
66	17	Unjustified expenditure due to unauthorized use of vehicles Rs.0.634 million		
67	18	Shortage of basic staff to carry out the official activities		
68	19	Non-availability of basic working environment/ proper office building		
69	1	2020-21	Sindh Costal Development Authority	Payment of bills without signature of the Competent Authority-Rs 0.268 million
70	5			Less deduction of Income Tax from Salaries - Rs 0.894 million
71	8			Misclassification of expenditure-Rs 1.007 Million
72	9			Non deduction of Income Tax on purchase of goods and provision of services- Rs 0.086 million
73	10			Splitting of expenditure to avoid Tender – Rs 0.469 million
74	11			Non-revalidation of expired security advances –Rs 7.343 million
75	12			Mis-use of official vehicles
76	13			Non-deposit of vehicles token tax
77	16			Avoidable payment of office rent - Rs 2.021 million
78	17			Irregular payment for installation charges-Rs 0.300 million
79	18			Irregular payment for repair of tractor and water pump-Rs 0.074 million
80	19			Irregular payment on account of POL Charges-Rs 1.161 million
81	20	Non-disposal of off road/ scrap vehicles		

82	01	2020-21	Additional Relief Commissioner	Inadmissible Payments on account of Utility Allowance - Rs 1.308 Million
83	02			Inadmissible Payments on account of Secretariat Allowance - Rs 2.298 Million
84	03			Short/less deduction of income tax on account of Godown rent - Rs 0.346 Million
85	04			Irregular expenditure on purchase of Machinery Equipment, Plant Machinery - Rs 0.450 million
86	05			Irregular Expenditure on account of Rent – Rs. 3.15 million
87	06			Irregular expenditure on account of POL – Rs 0.650 million
88	07			Doubtful Payment on account of TA/DA - RS 0.356 million

Annexure (Related to Paras)

Annexure-A

(Para # 1.4.1)

Irregular payment on account of TA/DA – Rs. 1.429 million

S. No	Name/ designation	Date From	Date To	Place of Visit	Days	Amount (Rs.)	Remarks
1	Zahid Ahmed- SO	27-Aug-19	27-Aug-19	Islamabad	1	40,540	No meeting attendance certificate at NDMA, Islamabad
2	Sarfraz Farooqi – SO	2-Jan-20	5-Jan-20	Sukkur	4	33,400	Extra mileage Rs 10 per KM instead Rs 2.5, no attendance certificate at commissioner Sukkur office (GS-623 corolla vehicle also allotted but enjoying mileage charges)
3	Sarfraz Farooqi – SO	19-Dec-19	22-Dec-19	Ghotki	4	30,000	700 km instead 540 km, extra mileage rate Rs 10 instead Rs 2.5, no any evidence for attendance at Ghotki Katchri
4	Riaz Hussain Sumro-Secretary	3-Dec-19	3-Dec-19	Mithi	1	4,960	No approval by competent authority (one day trip) charged 2daily
5	Riaz Hussain Sumro-Secretary	10-Dec-19	10-Dec-19	Sanghar	1	4,960	-do-
6	Riaz Hussain Sumro-Secretary	20-Dec-19	22-Dec-19	Ghotki	3	14,880	Entitled only 3 daily but charged 6 daily , no approval
7	Riaz Hussain Sumro-Secretary	29-Dec-19	29-Dec-19	Hyderabad	1	6,560	No approval
8	Sarfraz Farooqi – SO	11-Dec-19	17-Dec-19	Sukkur	7	49,200	Rs 10 per Km (1000 km) mileage instead of Rs 2.5, no any meeting or purpose
9	Riaz Hussain Sumro-Secretary	2-Jan-20	2-Jan-20	Thatta	1	4960	Charged 02 daily for one day, no approved tour
10	Riaz Hussain Sumro-Secretary	10-Jan-20	10-Jan-20	Badin	1	4960	Charged 02 daily for one day
11	Riaz Hussain Sumro-Secretary	21-Jan-20	23-Jan-20	Sukkur	2	13120	Charged 4 special daily instead of 02, no approval for tour
12	Riaz Hussain Sumro-Secretary	29-Jan-20	29-Jan-20	Hyderabad	1	6,560	No approval, charged 02 special daily instead of 01
13	Mir Hassan- chowkidar	16-Feb-20	21-Feb-20	Islamabad	6	19,200	No any reason for visit
14	Sarfraz Farooqi – SO	16-Feb-20	21-Feb-20	Islamabad	6	71,200	No attendance at DG audit. Visit for collection of DAC minutes. Charged 3200 km at 10 instead 2.5 per KM

15	Mujeebur Rehman-Driver	16-Feb-20	21-Feb-20	Islamabad	6	19,200	No any reason for visit
16	Akhtar Ali- NQ	16-Feb-20	21-Feb-20	Islamabad	6	19,200	05 days at Islamabad to collect DAC minutes (doubtful) no any attendance certificate, claimed 3200 km instead of 2800 km
17	Sarfazar Farooqi - SO	23-Mar-20	1-Apr-20	Sukkur	10	66,000	No any duty certificate at quarantine center sukkur, charged 1000KM*10 instead of 2.5, also has allotted govt: vehicle GS 623 corolla. Charged 20 daily 2800 per daily for 09 days
18	Sarfazar Farooqi – SO	23-Apr-20	1-May-20	Sukkur	9	60,400	No any duty certificate at quarantine center sukkur, charged 1000KM*10 instead of 2.5, also has allotted govt: vehicle GS 623 corolla. Charged 18 daily 2800 per daily for 09 days
19	Riaz Hussain Sumro-Secretary	4-Nov-19	4-Nov-19	Thatta	1	4,960	No approval, 2daily instead of 01
20	Riaz Hussain Sumro-Secretary	12-Nov-19	12-Nov-19	Badin	1	4,960	-do-
21	Riaz Hussain Sumro-Secretary	18-Nov-19	20-Nov-19	Sukkur	3	13,120	-do-
22	Riaz Hussain Sumro-Secretary	26-Nov-19	26-Nov-19	Hyderabad	1	6,560	-do-
23	Riaz Hussain Sumro-Secretary	3-Mar-20	4-Mar-20	Qamber	2	4,960	-do-
24	Riaz Hussain Sumro-Secretary	4-Mar-20	4-Mar-20	Dadu	1	2,480	-do-
25	Riaz Hussain Sumro-Secretary	4-Mar-20	5-Mar-20	Dadu	2	4,960	-do-
26	Riaz Hussain Sumro-Secretary	11-Mar-20	11-Mar-20	Sanghar	1	4,960	-do-
27	Riaz Hussain Sumro-Secretary	17-Mar-20	17-Mar-20	Mirpurkhas	1	4,960	-do-
28	Riaz Hussain Sumro-Secretary	20-Mar-20	20-Mar-20	Umerkot	1	2,480	-do-
29	Riaz Hussain Sumro-Secretary	24-Mar-20	25-Mar-20	Khairpur	2	4,960	-do-
30	Riaz Hussain Sumro-Secretary	25-Mar-20	25-Mar-20	Nawabshah	1	2,480	-do-
31	Riaz Hussain Sumro-Secretary	28-Mar-20	28-Mar-20	Nawabshah	1	4,960	-do-
32	Riaz Hussain Sumro-Secretary	2-Jun-20	2-Jun-20	T.A Yar	1	4,960	-do-
33	Riaz Hussain Sumro-Secretary	4-Jun-20	4-Jun-20	Jamshoro	1	4,960	-do-
34	Riaz Hussain Sumro-Secretary	9-Jun-20	9-Jun-20	Hyderabad	1	6,560	-do-
35	Riaz Hussain Sumro-Secretary	5-May-20	5-May-20	Mithi	1	4,960	-do-
36	Riaz Hussain Sumro-Secretary	8-May-20	8-May-20	Badin	1	4,960	-do-
37	Riaz Hussain Sumro-Secretary	15-May-20	15-May-20	T.M Khan	1	4,960	-do-
38	Riaz Hussain Sumro-Secretary	20-May-20	20-May-20	Thatta	1	4,960	-do-
39	Riaz Hussain Sumro-Secretary	21-May-20	21-May-20	Sajawal	1	4,960	-do-
40	Riaz Hussain Sumro-Secretary	3-Sep-19	3-Sep-19	Thatta	1	4,960	-do-

41	Riaz Hussain Sumro-Secretary	11-Sep-19	11-Sep-19	Badin	1	4,960	-do-
42	Riaz Hussain Sumro-Secretary	18-Sep-19	19-Sep-19	Sukkur	2	6,560	-do-
43	Riaz Hussain Sumro-Secretary	19-Sep-19	20-Sep-19	Karachi	2	6,560	-do-
44	Riaz Hussain Sumro-Secretary	26-Sep-19	26-Sep-19	Karachi	2	6,560	-do-
45	Riaz Hussain Sumro-Secretary	5-Aug-19	5-Aug-19	Hyderabad	1	6,560	-do-
46	Riaz Hussain Sumro-Secretary	19-Aug-19	19-Aug-19	Badin	1	4,960	-do-
47	Riaz Hussain Sumro-Secretary	26-Aug-19	26-Aug-19	Mithi	1	4,960	-do-
48	Riaz Hussain Sumro-Secretary	3-Oct-19	3-Oct-19	Mithi	1	4,960	-do-
49	Riaz Hussain Sumro-Secretary	10-Oct-19	10-Oct-19	Mirpurkhas	1	4,960	-do-
50	Riaz Hussain Sumro-Secretary	20-Oct-19	21-Oct-19	Larkana	2	6,560	-do-
51	Riaz Hussain Sumro-Secretary	21-Oct-19	22-Oct-19	Larkana	2	6,560	-do-
52	Riaz Hussain Sumro-Secretary	29-Oct-19	29-Oct-19	Hyderabad	1	6,560	-do-
53	Mr. Majid Shafi-Assistant	24-Apr-20	1-May-20	Sukkur	8	54,200	No attendance at quarantine center Sukkur, extra mileage and Daily
54	Riaz Hussain Sumro-Secretary	8-Jul-19	8-Jul-19	Mithi	1	4,960	No approved program
55	Riaz Hussain Sumro-Secretary	16-Jul-19	16-Jul-19	Badin	1	4,960	-do-
56	Riaz Hussain Sumro-Secretary	22-Jul-19	22-Jul-19	Gorakh Hill	1	4,960	-do-
57	Riaz Hussain Sumro-Secretary	24-Jul-19	24-Jul-19	Gorakh Hill	1	4,960	-do-
58	Riaz Hussain Sumro-Secretary	29-Jul-19	29-Jul-19	Hyderabad	1	6,560	-do-
59	Riaz Hussain Sumro-Secretary	2-Apr-20	3-Apr-20	Ghotki	2	4,960	-do-
60	Riaz Hussain Sumro-Secretary	3-Apr-20	3-Apr-20	Sukkur	1	3,280	-do-
61	Riaz Hussain Sumro-Secretary	3-Apr-20	4-Apr-20	Karachi	2	6,560	-do-
62	Riaz Hussain Sumro-Secretary	8-Apr-20	9-Apr-20	Jacobabad	2	4,960	-do-
63	Riaz Hussain Sumro-Secretary	9-Apr-20	9-Apr-20	Kashmore	1	2,480	-do-
64	Riaz Hussain Sumro-Secretary	9-Apr-20	10-Apr-20	Karachi	2	6,560	-do-
65	Riaz Hussain Sumro-Secretary	14-Apr-20	15-Apr-20	Shikarpur	2	4,960	-do-
66	Riaz Hussain Sumro-Secretary	15-Apr-20	15-Apr-20	Larkana	1	2,480	-do-
67	Riaz Hussain Sumro-Secretary	15-Apr-20	16-Apr-20	Karachi	2	6,560	-do-
68	Riaz Hussain Sumro-Secretary	22-Apr-20	22-Apr-20	Hyderabad	1	6,560	-do-
69	Riaz Hussain Sumro-Secretary	27-Apr-20	27-Apr-20	Hyderabad	1	6,560	-do-
Total (A)						789,580	

S. No	Year 2020-21						
1	Majid Shafi- Asst:	16-Jan-21	17-Jan-21	Islamabad	2	67,840	No purpose of visit & attendance certificate, extra mileage 10 rupees instead of 2.5, claimed 3200 KM instead of 2800 KM, extra dailies
2	Sobia Abid- SO	3-Mar-21	10-Mar-21	Sukkur	2	54,800	Extra mileage Rs 10 per KM instead of 2.5, no any attendance, already enjoying Govt: vehicle GS-623 corolla but charged mileage. No any receiving of goods evidence.
3	Sobia Abid- SO	14-Mar-21	21-Mar-21	Larkana	2	54,800	Same above but there is no any PDMA warehouse functional at Larkana, how officer has collected relief goods.
4	Sajid Ali- SO	4-Apr-21	9-Apr-21	Hyderabad	6	38,200	Charged mileage Rs 10 per km instead of Govt: vehicle GSC-7049, no any evidence of items received from PDMA warehouse Hyderabad. Charge 14 daily
5	Sajid Ali- SO	9-Apr-21	9-Apr-21	Hyderabad	1	4,600	No approved program by competent authority, extra 1 daily charged
6	Riaz Hussain Sumro-Secr:	3-Sep-20	3-Sep-20	Mithi	1	4,960	-do-
7	Riaz Hussain Sumro-Secr:	10-Sep-20	10-Sep-20	Mirpurkhas	1	4,960	-do-
8	Riaz Hussain Sumro-Secr:	14-Sep-20	14-Sep-20	Larkana	1	6,560	-do-
9	Riaz Hussain Sumro-Secr:	15-Sep-20	15-Sep-20	Larkana	1	6,560	-do-
10	Riaz Hussain Sumro-Secr:	22-Sep-20	23-Sep-20	Hyderabad	2	6,560	-do-
11	Riaz Hussain Sumro-Secr:	24-Sep-20	24-Sep-20	Hyderabad	2	6,560	-do-
12	Riaz Hussain Sumro-Secr:	28-Sep-20	28-Sep-20	Ghotki	1	4,960	-do-
13	Riaz Hussain Sumro-Secr:	29-Sep-20	29-Sep-20	Ghotki	1	4,960	-do-
14	Nazakat Ahmed- DS	1-Jul-20	8-Jul-20	Islamabad	08	57,200	No attendance certificate from NDMA and no evidence of material collection, extra mileage Rs 10 instead of Rs 2.5, extra km charged 3600 instead of 2800. Govt: vehicle GSD-932 also allotted to officer, charged 20 daily for 08 days
15	Nazakat Ahmed- DS	19-Aug-20	20-Aug-20	Umarkot	2	14,000	Mileage charged Rs 10 per KM, instead of Govt: vehicle GSD-932. extra daily charged
16	Nazakat Ahmed- DS	8-Sep-20	10-Sep-20	Sajawal	3	18,000	-do-
17	Nazakat Ahmed- DS	24-Sep-20	25-Sep-20	Mirpurkhas	3	17,920	-do-
18	Riaz Hussain Sumro-Secr:	2-Jul-20	05-Jul-20	Sukkur	4	19,680	No approval by competent authority
19	Riaz Hussain Sumro-Secr:	6-Jul-20	6-Jul-20	Mirpurkhas	1	6,560	-do-
20	Riaz Hussain Sumro-Secr:	16-Jul-20	18-Jul-20	Larkana	3	13120	-do-

21	Riaz Hussain Sumro-Secr:	22-Jul-20	22-Jul-20	Hyderabad	1	6,560	-do-
22	Riaz Hussain Sumro-Secr:	29-Jul-20	30-Jul-20	Johi	2	9,920	-do-
23	Riaz Hussain Sumro-Secr:	3-Aug-20	5-Aug-20	Sukkur	4	13,120	-do-
24	Riaz Hussain Sumro-Secr:	11-Aug-20	11-Aug-20	Mirpurkhas	1	6,560	-do-
25	Riaz Hussain Sumro-Secr:	15-Aug-20	17-Aug-20	Larkana	03	13,120	-do-
26	Riaz Hussain Sumro-Secr:	22-Aug-20	22-Aug-20	Hyderabad	1	6,560	-do-
27	Riaz Hussain Sumro-Secr:	28-Aug-20	30-Aug-20	Ghotki	03	9,920	-do-
28	Majid Shafi- Assistant	12-Sep-20	18-Sep-20	Larkana	2	45,840	-do-
29	Sobia Abid- SO	22-Dec-20	26-Dec-20	Mirpurkhas	7	31,600	Extra mileage charges Rs 10 per KM instead of Rs 2.5, already officer have govt; vehicle. Extra dailies
30	Sajid Ali- SO	2-Dec-20	5-Dec-20	Sukkur	4	37,750	Extra mileage charges Rs 10 per KM instead of Rs 2.5, already officer have govt; vehicle. Extra dailies
31	Nazakat Ahmed- DS	12-Dec-20	17-Dec-20	Larkana	5	45,840	Extra mileage charges Rs 10 per KM instead of Rs 2.5, already officer have govt; vehicle. Extra dailies
Total (B)						639,590	
Grand Total (A+B) Million						1.429	

Annexure-B
(Para # 1.4.2)

Non-deduction of Income Tax and Sindh Sales Tax – Rs. 1.198 million

S. No	Months for rent	Amount	Sindh Sales Tax @ 13 %	Income Tax on Gross Rent as per Section 15 of Income Tax Ordinance, 2001.	Sindh Sales Tax Deduct ed and Paid	Income Tax Deduct ed	Sindh Sales Tax to be recovered	Income Tax to be recovered
							(A)	(B)
01	July 20 to Sep:20	840,000	109,200	142,340	-	-	109,200	142,340
02	Oct:20 to Dec:20	840,000	109,200	142,340	-	-	109,200	142,340
03	Jan:21 to March:21	840,000	109,200	142,340	-	-	109,200	142,340
04	April, 2021	280,000	36,400	41,847	-	-	36,400	41,847
05	May & June: 21	600,000	78,000	104,500	-	-	78,000	104,500
06	*Voucher were not produced	600,000	78,000	104,500			78,000	104,500
TOTAL		4,000,000	520,000	677,867			520,000	677,867
Total (A+B) Rs. In million								1.198

Annexure-C

(Para # 1.4.3)

Doubtful expenditure on account of quotations and bills – Rs. 1.393 million

S.No	Invoice Date	Bill Date	Supplier Name	Quotations with Datse	Bill Amount	Sales Tax @ 17 %	Gross Amount (Rs.)
OTHERS							
1	27-Aug-19	21-Oct-19	Anabia Arsalan	Anabia Arsalan 20.08.19 Anus Raza 20.08.19 Best Rose traders 20.08.19	13,500	2,295	15,795
2	17-Aug-19	21-Oct-19	Anabia Arsalan	Anabia Arsalan 05.08.19 Anus Raza 05.08.19 Best Rose traders 05.08.19	16,020	2,723	18,743
3	16-Sep-19	21-Oct-19	Anabia Arsalan	Anabia Arsalan 08.09.19 Anus Raza 08.09.19 Best Rose traders 08.09.19	10,480	1,782	12,262
4	26-Mar-20	3-May-20	Shareef Associates	Shareef Associates 24.03.20 Anabia Arsalan 24.03.20 Anus Raza 24.03.20	22,700	3,859	26,559
5	16-Mar-20	3-May-20	Shareef Associates	Shareef Associates 15.03.20 Anabia Arsalan 14.03.20 Anus Raza 14.03.20	16,780	2,853	19,633
6	11-Mar-20	3-May-20	Shareef Associates	Shareef Associates 09.03.20 Anabia Arsalan 09.03.20 Anus Raza 09.03.20	18,060	3,070	21,130
7	4-Mar-20	Not Mentioned	Shareef Associates	Shareef Associates 02.03.20 Anabia Arsalan 02.03.20 Anus Raza 02.03.20	20,280	3,448	23,728
8	31-Mar-20	14-May-20	Shareef Associates	Shareef Associates 28.03.20 Anabia Arsalan 28.03.20 Anus Raza 28.03.20	22,180	3,771	25,951
9	6-Jul-20	11-Aug-20	Shareef Associates	Shareef Associates 03.07.20 Zebra Expert 03.07.20 Umair Farooq Co 03.07.20	23,200	3,944	27,144
10	5-Aug-20	3-Sep-20	Shareef Associates	Shareef Associates 03.08.20 Zebra Expert 03.08.20 Umair Farooq Co 03.08.20	18,980	3,227	22,207
11	5-Sep-20	6-Oct-20	Shareef Associates	Shareef Associates 03.09.20 Zebra Expert 03.09.20 Umair Farooq Co 03.09.20	22,440	3,815	26,255
12	25-Sep-20	8-Oct-20	Shareef Associates	Shareef Associates 23.09.20 Zebra Expert 23.09.20 Umair Farooq Co 23.09.20	19,100	3,247	22,347
13	19-Sep-20	8-Oct-20	Shareef Associates	Shareef Associates 17.09.20 Zebra Expert 17.09.20 Umair Farooq Co 17.09.20	16,280	2,768	19,048
14	15-Dec-20	26-Jan-21	Shareef Associates	Shareef Associates 11.12.20 Anus Raza 11.12.20 Sajid Enterprises 11.12.20	25,000	4,250	29,250
15	26-Nov-20	20-Jan-21	Shareef Associates	Shareef Associates 20.11.20 Anus Raza 20.11.20 Sajid Enterprises 20.11.20	25,200	4,284	29,484
16	18-Dec-20	20-Jan-21	Zeenat Jamal Associates	Zeenat Jamal Associates 15.12.20 Hadi Associates 15.12.20 Sajid Enterprises 15.12.20	24,400	4,148	28,548

17	29-Mar-21	9-Apr-21	Shareef Associates	Shareef Associates 27.03.21 Anus Raza 27.03.21 Sajid Enterprises 27.03.21	25,000	4,250	29,250
18	26-Mar-21	9-Apr-21	Shareef Associates	Shareef Associates 24.03.21 Anus Raza 24.03.21 Sajid Enterprises 24.03.21	24,800	4,216	29,016
19	11-Mar-21	9-Apr-21	Zeenat Jamal Associates	Zeenat Jamal Associates 09.03.21 Hadi Associates 09.03.21 Sajid Enterprises 09.03.21	25,320	4,304	29,624
20	8-Apr-21	12-Apr-21	Zeenat Jamal Associates	Zeenat Jamal Associates 06.04.21 Hadi Associates 06.04.21 Sajid Enterprises 06.04.21	25,220	4,287	29,507
PURCHASE OF HARDWARE							
1	7-Oct-20	No	Best Rose Traders	Best Rose Traders 05.10.20 Anus Raza 05.10.20 Hadi Associate 05.10.20	26,000	4,420	30,420
2	30-Sep-20	13-Oct-20	Best Rose Traders	Best Rose Traders 28.09.20 Anus Raza 28.09.20 Hadi Associate 28.09.20	23,000	3,910	26,910
3	26-Sep-20	13-Oct-20	Best Rose Traders	Best Rose Traders 24.09.20 Anus Raza 24.09.20 Hadi Associate 24.09.20	22,000	3,740	25,740
4	9-Oct-20	No	Best Rose Traders	Best Rose Traders 07.10.20 Anus Raza 07.10.20 Hadi Associate 07.10.20	19,000	3,230	22,230
PURCHASE OF UNIFORM							
1	16-Dec-20	20-Jan-21	Best Rose Traders	Best Rose Traders 13.12.20 Hadi Associate 13.12.20 Sajid Enterprises 13.12.20	99,960	16,993	116,953
PURCHASE OF STATIONERY							
1	20-Aug-20	21-Oct-19	Best Rose Traders	Best Rose Traders 10.08.19 Umair Farooq Co 10.08.19 Shareef Associates 10.08.19	12,370	2,103	14,473
2	11-Sep-20	21-Oct-19	Best Rose Traders	Best Rose Traders 06.09.19 Umair Farooq Co 06.09.19 Shareef Associates 06.09.19	10,505	1,786	12,291
3	17-Jan-20	18-Feb-20	Best Rose Traders	Best Rose Traders 07.01.20 Umair Farooq Co 07.01.20 Shareef Associates 07.01.20	18,175	3,090	21,265
4	27-Feb-20	3-Apr-20	Best Rose Traders	Best Rose Traders 20.02.20 Umair Farooq Co 20.02.20 Shareef Associates 20.02.20	18,950	3,222	22,172
5	11-Mar-20	2-May-20	Best Rose Traders	Best Rose Traders 09.03.20 Umair Farooq Co 09.03.20 Shareef Associates 09.03.20	20,800	3,536	24,336
6	14-Mar-20	2-May-20	Best Rose Traders	Best Rose Traders 12.03.20 Umair Farooq Co 12.03.20 Shareef Associates 12.03.20	14,025	2,384	16,409
7	28-Mar-20	2-May-20	Best Rose Traders	Best Rose Traders 26.03.20 Umair Farooq Co 26.03.20 Shareef Associates 26.03.20	17,985	3,057	21,042
8	26-Mar-20	14-May-20	Best Rose Traders	Best Rose Traders 24.03.20 Umair Farooq Co 24.03.20 Shareef Associates 24.03.20	23,500	3,995	27,495

9	21-Mar-20	14-May-20	Best Rose Traders	Best Rose Traders 19.03.20 Umair Farooq Co 19.03.20 Shareef Associates 19.03.20	23,680	4,026	27,706
10	26-Feb-21	12-Apr-21	Shahzain Enterprises	Shahzain Enterprises 22.02.21 Anus Raza & Co 22.02.21 Hadi Associates 22.02.21	24,400	4,148	28,548
11	12-Mar-21	12-Apr-21	Best Rose Traders	Best Rose Traders 10.03.21 Zebra Expert 10.03.21 Umair Farooq Co 10.03.21	25,000	4,250	29,250
12	5-Jul-20	11-Aug-20	Best Rose Traders	Best Rose Traders 02.07.20 Anus Raza & Co 02.07.20 Hadi Associates 02.07.20	18,020	3,063	21,083
13	6-Aug-20	3-Sep-20	Best Rose Traders	Best Rose Traders 04.08.20 Anus Raza & Co 04.08.20 Hadi Associates 04.08.20	17,290	2,939	20,229
14	10-Sep-20	6-Oct-20	Best Rose Traders	Best Rose Traders 07.09.20 Anus Raza & Co 07.09.20 Hadi Associates 07.09.20	14,690	2,497	17,187
15	5-Jan-21	12-Mar-21	Best Rose Traders	Best Rose Traders 03.01.21 Zebra Expert 03.01.21 Umair Farooq Co 03.01.21	25,000	4,250	29,250
PURCHASE OF FURNITURE							
1	14-Oct-20	21-Oct-20	Best Rose Traders	Best Rose Traders 12.10.20 Sajid Enterprises 12.10.20 Zebra Expert 12.10.20	18,000	3,060	21,060
2	9-Oct-20	21-Oct-20	Shahzain Enterprises	Shahzain Enterprises 07.10.20 Hadi Associates 07.10.20 Sajid Enterprises 07.07.20	42,500	7,225	49,725
3	9-Oct-20	21-Oct-20	Best Rose Traders	Best Rose Traders 07.10.20 Sajid Enterprises 07.10.20	20,000	3,400	23,400
4	6-Oct-20	21-Oct-20	Best Rose Traders	Best Rose Traders 04.10.20 Sajid Enterprises 04.10.20	20,000	3,400	23,400
5	6-Oct-20	21-Oct-20	Best Rose Traders	Best Rose Traders 28.09.20 Sajid Enterprises 28.09.20 Zebra Expert 28.09.20	23,000	3,910	26,910
6	25-Sep-20	6-Oct-20	Shahzain Enterprises	Shahzain Enterprises 23.09.20 Hadi Associates 23.09.20 Sajid Enterprises 23.09.20	41,500	7,055	48,555
7	28-Aug-20	6-Oct-20	Shahzain Enterprises	Shahzain Enterprises 25.08.20 Hadi Associates 25.08.20 Sajid Enterprises 25.08.20	41,000	6,970	47,970
8	20-Aug-20	21-Oct-20	Best Rose Traders	Best Rose Traders 18.08.20 Sajid Enterprises 17.08.20 Zebra Expert 17.08.20	24,000	4,080	28,080
9	13-Aug-20	21-Oct-20	Best Rose Traders	Best Rose Traders 11.08.20 Sajid Enterprises 11.08.20 Zebra Expert 11.08.20	21,000	3,570	24,570
10	6-Aug-20	21-Oct-20	Best Rose Traders	Best Rose Traders 04.08.20 Sajid Enterprises 04.08.20 Zebra Expert 04.08.20	24,000	4,080	28,080
11	22-Jul-20	21-Oct-20	Best Rose Traders	Best Rose Traders 20.07.20 Sajid Enterprises 20.07.20 Zebra Expert 20.07.20	26,000	4,420	30,420
Total (Rs.)					1,190,290	202,350	1,392,640

Annexure-D

(Para # 1.4.4)

Non-deduction of Sales Tax from CSD - Rs. 2,964 million

S. No	Date	Invoice Number	Particulars	Retail Price	Price inclusive of sales tax	Sales Tax to be deducted
01	17-Aug-2020	CSD/20201001/PDMA SINDH	Soap 112 Gram	190,171	222,500	32,329
02	17-Aug-2020	CSD/20201001/PDMA SINDH	Ghee 3 Kg	3,006,410	3,517,500	511,090
03	25-Aug-2020	CSD/20201003/PDMA SINDH	Ghee Banaspati 01 Kg	5,440,000	6,364,800	924,800
04	25-Aug-2020	CSD/20201003/PDMA SINDH	Toilet Soap 112 Gram	391,111	457,600	66,489
05	04-Sep-2020	CSD/20201004/PDMA SINDH	Ghee 3 kg	2,615,385	3,060,000	444,615
06	04-Sep-2020	CSD/20201004/PDMA SINDH	Soap 100 Gram	188,034	220,000	31,966
07	11-Sep-2020	CSD/20201005/PDMA SINDH	Soap 112 Gram	376,068	440,000	63,932
08	11-Sep-2020	CSD/20201005/PDMA SINDH	Ghee 3 Kg	5,230,769	6,120,000	889,231
Total (Amount in rupees)				17,437,949	20,402,400	2,964,452

Annexure-E

(Para # 1.4.5)

Less deduction of withholding Income Tax – Rs. 2,379 million

S.No	Financial Year	Supplier Name	Gross Value of Ghee Purchased	WHIT Deducted @ 1.5 %	WHIT Required to be deducted @ 4.5 %	Short Deduction of WHIT (Rs.)
01	2020-21	M/s Roshan Star	16,199,984	243,000	728,999	486,000
02	2020-21	M/s Sun Shine Trading company	4,000,000	60,000	180,000	120,000
03	2020-21	M/s Sharun International company	860,000	12,900	38,700	25,800
04	2020-21	M/s Star Traders	5,300,166	79,502	238,507	159,005
05	2020-21	M/s Muhammad Saad & Company	2,350,000	35,250	105,750	70,500
06	2020-21	M/s Indus Associates & Company	5,160,000	77,400	232,200	154,800
07	2020-21	Zam Entereprises	1,380,000	20,700	62,100	41,400
08	2020-21	Sawaira Enterprises	8,436,570	126,549	379,646	253,097
09	2020-21	Karbuild Enterprises	14,244,870	213,673	641,019	427,346
10	2020-21	Azan Enterprises	9,397,600	140,964	422,892	281,928
11	2020-21	Logflix Enterprises	11,964,300	179,465	538,394	358,929
			79,293,490	1,189,402	3,568,207	2,378,805

Annexure-F
(Para # 1.4.8)

Irregular expenditure on a/c of rent – Rs. 11.698 million

S No.	Name of Land Lord	Period	Total month	P.M Rent	Total Amount (Rs.)	Remarks
01	Furqan Ahmed Khan son Anees Ahmed Khan	October 2020 to February 2021	05	48,8491	2,442,455	Plot No 26/c main Khayaban e Jami Phase Six DHA, Karachi (5610 square feet)
02	-do-	March 2021 to September 2021	07	525,127	3,675,889	-do-
03	-do-	-do-			93,459	Conservancy/ water charges of office building
04	Mr Umer Farooq owner	August 2020 February 2021	07	234,256	1,639,792	Shed No.08 Ansari Gowdon hawks bay road Karachi (8200 Sqt0
05	-do-	March 2021 to September 2021	07	257,682	1,803,774	-do-
06	*Shaheen traders	22.08.2020 to 21.11.2020	03	510,540	1,531,620	Kisan Gowdon hawks pay road Karachi
07	*Shaheen traders	22.11.2020 to 21.12.2020	01	510,540	510,540	-do-
Total					11,697,529	

Annexure – G
(Para # 1.4.10)

Non-taking of relief items and improper distribution – Rs. 240.476 million

S. No	Bill date	Items	Firm	Amount Rs. in million	Ware house
01	28.09.20	p/o 5000 tents single fly 3*4 meter	Pearl associates Islamabad/ 003	49.500	HRF Jamshoro
02	21.09.20	p/o 4400 tents single fly 3*4 meter	Sabri Textiles Kasur/ 81	43.560	HRF Jamshoro
03	25.09.20	p/o 5000 tents single fly 3*4 meter	Sabri Textiles Kasur/ 82	49.500	HRF Jamshoro
04	23.09.20	p/o 4000 Tarpaulin sheets	Time Services Karachi/TE/021/20	12.960	HRF Karahi
05	05.11.20	p/o 2000 tents single fly 3*4 meter	Ms Swiss “N” scott Karachi/001	19.700	HRF Jamshoro
06	29.09.20	p/o 10000 mosquito net	Zahra Tents Kasur-03/2020	6.500	HRF Jamshoro
07	16.09.20	p/o 1000 tents single fly 3*4 meter	Zahra Tents Kasur-01/2020	9.900	HRF Jamshoro
08	21,28.09.20	p/o 4935 mosquito nets for animals	Paramount Tarpaulin Industries Karachi	48.856	HRF Jamshoro
Total				240.476	

Annexure – H
(Para # 1.4.11)

Unauthentic procurement of relief items – Rs.571.848 million

S #.	Supplier/ firm	Administrative approval date	Invitation for quotation	Quotation dates	Work Order Date	Item received on	Bill date	Items purchased 2020.21	Quantity purchased	Rate	Total (Rs.)
01	CSD Rawalpindi	25.08.20	09.08.20	09.08.20 single quotation	09.08.20	10 to 14 aug 2020	17.08.20	Ration bag	5,000	2,226	11,028,000
02	CSD Rawalpindi	26.08.20	13.08.20	13.08.20 CSD. Imtiaz	13/25/27 08.2020	16 to 23 sep 20	25.08.20	Ration bag	25,400	2,050	52,070,000
03	Indus Associates	04.09.20	29.08.20	02.09.20	04.09.2020	04 to 09 sep 20	24.09.20	Ration bag	15,000	2,230	33,450,000
04	Sawaira Enterprises	04.09.20	29.08.20	02.09.20	04.09.2020	22.09.20	21, 30.09.20/04.11.20	Ration bag	15,000	2,230	33,450,000
05	Roshan Star co	04.09.20	29.08.20	02.09.20	04.09.2020	04 to 10.09.20	18.09.20	Ration bag	15,000	2,230	33,450,000
06	Karbuild Enterprises	04.09.20	29.08.20	02.09.20	04.09.2020	05 to 14.09.20	21.09.20	Ration bag	15,000	2,230	33,450,000
07	Azan Enterprises / amir	04.09.20	29.08.20	02.09.20	04.09.2020	12 to 16.09.20	22.09.20	Ration bag	10,000	2,230	22,300,000
08	Logflix	04.09.20	29.08.20	02.09.20	04.09.2020	08 to 15.09.20	Nil	Ration bag	6,000	2,230	13,380,000
09	Roshan Star Co.	09.09.20	29.08.20	02.09.20	09.09.2020	13 to 19.09.20	25.09.20	Ration bag	10,000	2,230	22,300,000
10	Star Traders / Javeed	09.09.20	29.08.20	02.09.20	09.09.2020	12 to 15.09.20	15.09.20	Ration bag	3,000	2,230	6,690,000
11	Sun Shine Trading	09.09.20	29.08.20	02.09.20	09.09.2020	13 to 17.09.20	18.09.20	Ration bag	10,000	2,230	22,300,000
12	Pearl associates	31.08.20	30.08.20	30.08.20	01.09.20	07.09.20	09.11.20	Tarpaulin sheets	10000	1414	14140000
13	NeNe enterprise	03.09.20	Nil	03.09.20	04.09.20	8.09.20	Nil	Dewatering pumps	12	395000	4980000
14	NeNe enterprise	24.10.20	Nil	24.10.20	26.10.20	28.11.20	01.12.20	Dewatering pumps	07	1128571	7899997
15	Pearl associates	01.09.20	29.08.20	31.08.20	01.09.20	04 to 05.09.20	13.09.20	Tents	5000	12592	62960000
16	Pearl associates	01.09.20	29.08.20	31.08.20	01.09.20	11 to 17.09.20	18.09.20	Tents	5000	9900	49500000
17	Pearl associates	08.09.20	29.08.20	31.08.20	11.09.20	20 to 24.20	28.09.20	Tents	5000	9900	49500000
18	Zahra tent industry	01.09.20	29.08.20	30.08.20	01.09.20	04 to 12.09.20	06.09.20	Tents	5000	9900	49500000
19	Zahra tent industry	08.09.20	29.08.20	30.08.20	11.09.20	15 to 24.09.20	28.09.20	Tents	5000	9900	49500000
Total											571.848

Annexure – I

(Para # 1.4.14)

Irregular appointment of internees as contractual employees – Rs. 11.798 million

S No	Name of Employees	Designation	Renewal of Contract for 2020.21	P.M Pay	Total Period Calculated 1.7.20 to 30.6.21	Total Pay Received (Rs.)
01	Ajay Kumar Sehwan	AD B-17	Not renewed	156,,976	12	1,883,712
02	Abdul Rehman	AD B-17	Not renewed	144976	12	1,739,712
03	Mehtab Hussain Qureshi	Asst:B-14	Not renewed	77,484	12	929,808
04	Alamgir Memon	Asst:B-14	Not renewed	71,484	12	857,808
05	Bashir Ahmed	Asst:B-14	Not renewed	71,484	12	857,808
06	Khadim Buledi	Disp: Rider -4	Not renewed	41,231	12	494,772
07	Naseer Ahmed	DriverB4	Not renewed	45,426	12	545,112
08	Mubarak	Driver B-4	Not renewed	45,426	12	545,112
09	Muhammad Irfan	NQ B-1	Not renewed	41,086	12	493,032
10	Muhammad Shahid	NQ B-1	Not renewed	41,086	12	493,032
11	Tariq Ali	NQ B-1	Not renewed	41,086	12	493,032
12	Abdul Hameed	NQ B-1	Not renewed	41,086	12	493,032
13	Muhammad Sajid	NQ B-1	Not renewed	41,086	12	493,032
14	Muhammad Owais	NQ B-1	Not renewed	41,086	12	493,032
15	Imam	Chowkidar	Not renewed	41,086	12	493,032
16	Attaullah	Chowkidar	Not renewed	41,086	12	493,032
Total						11,798,100

Annexure-J

(Para# 1.4.18)

Non-recovery of stamp duty from the contractors – Rs. 1.586 million

(Rs. in million)

S. No.	Name of work	Firm/ contractor	Contract cost	Stamp duty 0.25%
01	Community Based Disaster Risk Management for Sindh & piloting of CBDRM activities	Solution for Development Support	76.545	0.191
02	Consultancy services for Capacity Building & Training PDMA & DDMA Staff	Asian Institute of Technology	76.825	0.192
03	MHVRA Study, Development & operationalization of web based disaster management Information System, Development of MHVRA informed disaster management Plan	SUPARCO Pakistan	198	0.495
04	Development of DMIS and establishment of Provincial Emergency Operation	SAPPHIRE Services PVT Limited	54.491	0.136
05	Support to line departments for Disaster Risk Reduction main streaming in development planning under SRP	Community Resilience Initiative	27.047	0.068
06	Corporate SMS, Broadcast of all telecoms, Robo calls 30 seconds per pulse, web portal account and web API	ITS Succeeding Technologies	12.32	0.031
07	p/o Blankets and Mosquito Nets	Paramount Tarpaulin Industries	51.1	0.128
08	Refurbishment of PDMA warehouses	TEK Engineering	137.842	0.345
Total			634.17	1.586

Annexure-K

(Para# 1.4.20)

Irregular purchases on a/c of “Establishment of PDMA CC&C” – Rs. 3.088 m

S. No	Description	Firm/supplier	Quantity	Price per unit	Total amount (Rs.)
01	Grand stream video conference CDEC	M/s Noor enterprises	01	1327387	1,327,387
02	APC-UPS RT 6000 with dry batteries		01	544927	544,927
03	Imported executive office Table		01	224951	224,951
04	Imported executive office Chair		01	124355	124,355
05	Media wall stands		03	139725	419,175
06	Side shelf		01	224957	224,957
07	Office sofa two seated		01	222162	222,162
				Total	3,087,914

Annexure-L

(Para# 1.4.22)

Non recovery of Sindh Sales Tax – Rs. 17.919 million

S. No	Firm	Work	Payment mode	Payment date	Amount (Rs)
01	Ms TEK Engineering Lahore	Refurbishment of PDMA Sindh warehouses at Jamshoro and Sukkur	10% of contract cost on submission of drawing/ plan	13.11.20	11,986,264
02			20% on completion of civil work	10.02.21	23,972,528
03			30% on delivery structural work/ material	20.11.20	35,958,792
04			15% on delivery on sandwich panel at Sukkur warehouse	20.11.20	17,979,396
05			15% on delivery on sandwich panel at Jamshoro warehouse	20.11.20	17,979,396
06			10% on acceptance certificate in last	22.03.21	11,986,264
07			15% additional supplies out of original contract	10.02.21	17,979,396
				Total payment	137,842,036
				Non deduction of Sindh Sales Tax 13%	17,919,464

Annex –M

(Para #1.4.26)

Excess payment to supplier on purchase of 168 ICU Ventilators – Rs. 56.129 million

S. No	Payment date	Quantity of Ventilators	Cost (Rs.)	Remarks
01	11.06.2020	40% advance (466.701)	186,680,760	Undue favour to Supplier by SRP -PDMA COVID-19 response Procurement Committee for fixing rate of Swiss Franc according state bank conversion rates at the time of payment instead fixing rate at the time of agreement.
02	21.09.2020	28	58,330,272	
03	03.12.2020	Less paid in previous bill	3,827,924	
04	28.12.2020	25	75,107,167	
05	11.01.2021	30	64,734,060	
06	16.02.2021	35	75,617,372	
07	05.03.2021	50	58,533,099	
Amount paid using rate of state Bank of Swiss Franc at time of payment			522,830,654	
Amount payable according Medical Procurement Committee of COVID-19 Pandemic Emergency decision on 21.05.2020 for 168 Ventilators			466,701,900	
Over paid			56,128,754	

Annexure-N

(Para #1.4.35)

Overpayment on a/c of 6 undelivered infusion and 4 Syringe pumps- Rs.798,000

S.No.	S# of Infusion Pump (SYS-6010A)	S.No.	S# of Infusion Pump (SYS-6010A)	S.No.	S# of Infusion Pump (SYS-6010A)	S.No.	S# of Infusion Pump (SYS-6010A)
1	0041306	83	64644	165	54359	247	64452
2	0041321	84	64666	166	54301	248	64637
3	0041372	85	64694	167	54321	249	64503
4	0041390	86	64561	168	54345	250	54349
5	0041420	87	64555	169	54371	251	64385
6	0041469	88	64552	170	54343	252	64408
7	0041494	89	64564	171	64383	253	64466
8	0041620	90	53723	172	54358	254	64540
9	0041785	91	53673	173	64473	255	64520
10	0041832	92	53683	174	64390	256	64587
11	0041912	93	53701	175	64502	257	64576
12	0041915	94	64574	176	54347	258	64579
13	0041930	95	64658	177	54355	259	64558
14	0041992	96	64649	178	64392	260	64543
15	0042021	97	64604	179	54024	261	64549
16	0042035	98	64455	180	64457	262	54344
17	0042067	99	64486	181	54375	263	64411
18	0042070	100	64416	182	64492	264	54363
19	0042073	101	64429	183	64430	265	54370
20	0042096	102	64399	184	64446	266	64519
21	0042121	103	64488	185	64539	267	64469
22	0042140	104	64482	186	64412	268	64517
23	0042189	105	64465	187	64478	269	64511
24	0042214	106	64434	188	64523	270	64597
25	0042224	107	54379	189	64426	271	64717
26	0042226	108	64470	190	64643	272	64726
27	0042230	109	64402	191	54368	273	64685
28	0042272	110	64424	192	64607	274	53616
29	0042276	111	54336	193	64518	275	64615

30	64531	112	64451	194	64489	276	64593
31	64406	113	64417	195	64422	277	64468
32	64476	114	64522	196	64530	278	64654
33	64471	115	64609	197	64475	279	64365
34	64582	116	64533	198	64410	280	64596
35	64646	117	64554	199	64384	281	64647
36	64572	118	64619	200	64393	282	64474
37	64691	119	64516	201	54354	283	64463
38	53686	120	64631	202	64443	284	64507
39	53652	121	64657	203	64460	285	64547
40	53679	122	64528	204	64480	286	64420
41	53589	123	64557	205	64386	287	64461
42	64451	124	64577	206	64395	288	54374
43	64568	125	64494	207	64445	289	64403
44	64595	126	64418	208	64435	290	64515
45	64571	127	64456	209	64499	291	54353
46	64542	128	64632	210	64630	292	64396
47	64600	129	64617	211	64605	293	54197
48	64556	130	64431	212	64661	294	64584
49	64625	131	54369	213	64546	295	64532
50	64413	132	64427	214	64464	296	64638
51	64381	133	64409	215	64567	297	64585
52	54253	134	64438	216	64536	298	64394
53	64401	135	64454	217	64467	299	54351
54	64683	136	64449	218	64484	300	64441
55	64590	137	64433	219	64589	301	64391
56	64653	138	64437	220	64496	302	64448
57	64624	139	64444	221	64514	303	64608
58	54341	140	54323	222	54346	304	64477
59	54373	141	64400	223	64436	305	64538
60	6442	142	64387	224	64526	306	64636
61	64380	143	54350	225	64522	307	64660
62	64428	144	64405	226	64529	308	64659
63	64423	145	54356	227	64527	309	64641
64	64447	146	64692	228	64618	310	64611

65	64389	147	64583	229	64656	311	64628
66	64562	148	54288	230	54372	312	64623
67	64670	149	64621	231	64472	313	64537
68	64566	150	64506	232	64498	314	64633
69	64626	151	64487	233	64408	315	64640
70	64485	152	64479	234	64521	316	54362
71	54331	153	64439	235	64559	317	54378
72	64419	154	64459	236	64565	318	64382
73	64407	155	64388	237	64580	319	54348
74	64594	156	64440	238	64525	320	64695
75	64483	157	54376	239	64541	321	64727
76	64535	158	64504	240	64598	322	64681
77	54364	159	64510	241	64491	323	64690
78	64509	160	64493	242	64504	324	64544
79	64570	161	54192	243	64588	325	64432
80	64614	162	54265	244	64505	326	64512
81	64578	163	64462	245	64533	327	64584
82	64651	164	54357	246	64591		

Annexure-O

(Para #1.4.35)

Overpayment on a/c of 6 undelivered infusion and 4 Syringe pumps- Rs.798,000

Sr. No.	S# of Syringe Pump SYS-50	Sr. No.	S# of Syringe Pump SYS-50	Sr. No.	S# of Syringe Pump SYS-50	Sr. No.	S# of Syringe Pump SYS-50
1	55272	164	55342	327	53562	490	54986
2	55327	165	55194	328	53553	491	55274
3	54990	166	55213	329	55036	492	55027
4	55015	167	55152	330	55148	493	55167
5	55078	168	55219	331	55308	494	55138
6	55160	169	55197	332	55247	495	55248
7	55242	170	585161	333	53478	496	55112
8	54956	171	55092	334	43074	497	53825
9	55294	172	55189	335	53740	498	53419
10	54976	173	54997	336	53535	499	53555
11	54999	174	55174	337	53379	500	53291
12	54976	175	55019	338	42442	501	53507

13	55215	176	55183	339	53557	502	53308
14	55409	177	55220	340	42770	503	53739
15	55062	178	55016	341	53518	504	43142
16	55156	179	55029	342	53348	505	53382
17	55051	180	55256	343	53512	506	53500
18	55149	181	55345	344	53301	507	53934
19	55163	182	55378	345	53314	508	43109
20	55139	183	55268	346	42899	509	53380
21	55537	184	55329	347	54050	510	53357
22	53969	185	55269	348	53654	511	53683
23	53835	186	55296	349	55136	512	53561
24	53554	187	54994	350	55230	513	55131
25	54982	188	55321	351	55090	514	55140
26	55088	189	53511	352	55030	515	55166
27	55122	190	53691	353	53330	516	55082
28	55188	191	53253	354	53402	517	53504
29	55282	192	54104	355	53409	518	53701
30	55170	193	55146	356	53361	519	53424
31	55293	194	55169	357	55264	520	53677
32	55312	195	55137	358	55302	521	53300
33	55040	196	55207	359	55133	522	53963
34	54957	197	53868	360	55252	523	53417
35	55017	198	53509	361	55005	524	53373
36	55283	199	53429	362	55287	525	75873
37	55236	200	53372	363	55284	526	75908
38	55199	201	42289	364	55288	527	75886
39	55223	202	53829	365	55129	528	75836
40	55238	203	53962	366	55209	529	75840
41	55255	204	53353	367	55212	530	76007
42	54995	205	55058	368	55250	531	75924
43	55339	206	55072	369	53502	532	75847
44	55334	207	55081	370	53965	533	76029
45	55063	208	55124	371	53333	534	75916
46	55229	209	55038	372	53964	535	75867
47	55181	210	55198	373	53480	536	75870

48	55119	211	55022	374	43186	537	75893
49	55192	212	55134	375	53534	538	76044
50	55147	213	53484	376	53536	539	75917
51	55228	214	42288	377	53485	540	76026
52	55251	215	54091	378	42520	541	75851
53	55317	216	53837	379	42588	542	75849
54	55120	217	53505	380	54063	543	76000
55	55068	218	53959	381	53369	544	75922
56	55265	219	42578	382	53527	545	75880
57	55263	220	53854	383	53302	546	75910
58	55184	221	55158	384	53532	547	76046
59	55291	222	55060	385	53832	548	76025
60	55035	223	55037	386	42958	549	75808
61	55077	224	55306	387	53433	550	75877
62	55258	225	5527	388	53378	551	75932
63	55080	226	55117	389	55324	552	75871
64	55234	227	55257	390	55132	553	76036
65	55070	228	55240	391	55273	554	75938
66	55154	229	55123	392	55280	555	75916
67	54998	230	55231	393	54983	556	76012
68	55300	231	55217	394	55279	557	75860
69	55033	232	55046	395	55315	558	75858
70	55151	233	55144	396	55006	559	75865
71	55031	234	55128	397	53404	560	75903
72	55024	235	55187	398	53503	561	76060
73	55237	236	55050	399	53364	562	75909
74	55010	237	53860	400	53239	563	76040
75	55102	238	53996	401	55206	564	75863
76	55145	239	43177	402	55114	565	75894
77	55362	240	53363	403	55075	566	75889
78	55307	241	53571	404	55130	567	75862
79	55371	242	43163	405	55210	568	76035
80	55318	243	54170	406	55303	569	76058
81	55011	244	53828	407	55159	570	75818
82	55177	245	53498	408	55097	571	75906

83	55179	246	53236	409	55266	572	76064
84	55042	247	53371	410	54980	573	75919
85	54067	248	53533	411	55316	574	75879
86	53368	249	55241	412	55311	575	76055
87	53508	250	53011	413	55370	576	75856
88	42395	251	55304	414	42483	577	75887
89	55175	252	43133	415	53359	578	75838
90	55064	253	55047	416	42786	579	76054
91	55141	254	55157	417	55356	580	76016
92	55079	255	55012	418	55004	581	76041
93	55057	256	55153	419	54958	582	76019
94	55227	257	53418	420	55335	583	75929
95	55067	258	54032	421	53358	584	75936
96	55221	259	24290	422	53423	585	76050
97	55374	260	53559	423	53569	586	75888
98	5531	261	55200	424	53684	587	75885
99	55001	262	55014	425	55276	588	75988
100	55298	263	55218	426	55246	589	76053
101	55032	264	55180	427	55162	590	75859
102	55041	265	55142	428	55295	591	75869
103	55013	266	55104	429	53844	592	75810
104	55165	267	55259	430	53568	593	75882
105	53366	268	55243	431	53411	594	75883
106	54014	269	55135	432	42451	595	76011
107	53540	270	54959	433	53375	596	75926
108	42988	271	55195	434	54124	597	75866
109	55115	272	55201	435	54101	598	76001
110	55056	273	53415	436	53459	599	76033
111	55076	274	53405	437	42908	600	75815
112	55066	275	53678	438	53349	601	75853
113	54960	276	53355	439	53931	602	76020
114	54992	277	55173	440	53210	603	75861
115	55262	278	55059	441	53396	604	76056
116	55325	279	55182	442	53384	605	75807
117	54920	280	55208	443	53381	606	75832

118	55172	281	55155	444	53416	607	75819
119	55048	282	55009	445	53947	608	75821
120	55196	283	55222	446	43179	609	75809
121	53449	284	55203	447	53494	610	75822
122	53457	285	55235	448	53543	611	75814
123	53456	286	55249	449	53417	612	75817
124	53426	287	55043	450	53698	613	76034
125	55103	288	55045	451	53367	614	75811
126	55211	289	53258	452	53289	615	75857
127	55233	290	53664	453	53350	616	75896
128	55020	291	53548	454	53524	617	75900
129	55098	292	42538	455	53410	618	75848
130	55191	293	54059	456	53738	619	75833
131	55116	294	53808	457	42893	620	75891
132	55053	295	43091	458	53455	621	75826
133	55348	296	54007	459	53693	622	75933
134	55309	297	42972	460	53506	623	76004
135	55372	298	53672	461	53408	624	75820
136	55320	299	53296	462	53479	625	75823
137	53448	300	43144	463	53986	626	75831
138	54066	301	55244	464	53690	627	75803
139	153247	302	55239	465	55326	628	75827
140	53852	303	55168	466	55089	629	75337
141	55292	304	55178	467	55261	630	75810
142	55286	305	53422	468	55000	631	76032
143	5537	306	53824	469	53884	632	76059
144	55275	307	53428	470	53414	633	76057
145	55226	308	53566	471	53893	634	76043
146	55073	309	53526	472	42405	635	76002
147	55126	310	53488	473	55052	636	75850
148	55039	311	53515	474	55204	637	75824
149	53680	312	53688	475	55125	638	75805
150	53550	313	53362	476	55214	639	75813
151	53303	314	53425	477	55224	640	75829
152	53354	315	53311	478	54975	641	75878

153	42371	316	42619	479	55023	642	75923
154	53788	317	42509	480	55061	643	75868
155	53565	318	53556	481	55376	644	75892
156	53523	319	53552	482	55355	645	75912
157	54996	320	53544	483	55254	646	75852
158	55336	321	55028	484	54993	647	75874
159	55299	322	55100	485	53310	648	53510
160	55008	323	55190	486	53573	649	42314
161	55337	324	55107	487	42485		
162	55289	325	53421	488	53376		
163	54965	326	53412	489	55278		

Annexure-P
(Para# 1.4.36)

Slow pace of work resulting in delay and non-achievement of set targets

YEAR-WISE/ COMPONENT - WISE FINANCIAL PHASING									
<i>Subcomponent 1.1. Improving Risk Identification and Using Risk Information for Development Decision-making</i>									
Description	Unit	Unit Cost	2016-17	2017-18	2018-19	2019-20	2020-21	Total (Rs.)	Remarks
Multi Hazard Risk Assessment Studies Cities and Districts	20	4,000,000	4,000,000	16,000,000	20,000,000	20,000,000	20,000,000	80,000,000	In progress
Analytical work on Climate Change and Related Risks	2	8,000,000	-		8,000,000		8,000,000	16,000,000	Not started yet
Analytical Work (Cyclones)	1	8,000,000	-	8,000,000				8,000,000	Not started yet
Analytical Work (Urban Flooding)	4	8,000,000	-	8,000,000	16,000,000	8,000,000		32,000,000	Not started yet
Analytical Work (Drought)	1	8,000,000	-		8,000,000			8,000,000	Not started yet
Development of building Codes and awareness	1	10,000,000	-				10,000,000	10,000,000	Not started yet
Support to line departments for DRR mainstreaming into development planning	1	15,000,000	-			7,500,000	7,500,000	15,000,000	Completed
DRM Plans and Other Analytical Work	1	12,000,000	-	3,000,000	3,000,000	3,000,000	3,000,000	12,000,000	Not started yet
Subtotal Without Tax		73,000,000	4,000,000	35,000,000	55,000,000	38,500,000	48,500,000	181,000,000	Not started yet
Tax on Services @ 15 %			600,000	5,250,000	8,250,000	5,775,000	7,275,000	27,150,000	Not started yet

Subtotal 1.1			4,600,000	40,250,000	63,250,000	44,275,000	55,775,000	208,150,000	
Subcomponent 1.2. Strengthening Disaster Risk Management Agencies									
	Unit	Unit Cost	2016-17	2017-18	2018-19	2019-20	2020-21	Total	
Capacity Assessment of PDMA Sindh and DDMA's	1	18,000,000	18,000,000	-	-	-	-	18,000,000	Completed
CBDRM Plan and Piloting	1	15,000,000	-	7,500,000	7,500,000	-	-	15,000,000	In progress
Early Warning Dissemination System	1	10,000,000	-	-	10,000,000	-	-	10,000,000	In progress
Mobile Operations Units	3	20,000,000	-	40,000,000	20,000,000	-	-	60,000,000	Not started yet
Strengthening Provincial and Regional EOCs	6	6,500,000	-	-	13,000,000	13,000,000	13,000,000	39,000,000	Not started yet
Disaster Management Information System	1	10,000,000	-	10,000,000	-	-	-	10,000,000	In progress
Communication System and Allied Facilities	1	15,000,000	-	7,500,000	7,500,000	-	-	15,000,000	Not yet started
Furniture/ Fixture/ Vehicles	1	25,000,000	8,333,333	8,333,333	8,333,333	-	-	25,000,000	In progress
Establishment of Rescue and Relief Services	1	140,000,000	-	-	70,000,000	70,000,000	-	140,000,000	Not yet started
Capacity Building and Training of PDMA and DDMA Staff	1	50,000,000	-	12,500,000	12,500,000	12,500,000	12,500,000	50,000,000	In progress
Capacity Building / Equipment / Furniture/ Fixture for DDMA's	23	5,000,000	25,000,000	25,000,000	25,000,000	25,000,000	15,000,000	115,000,000	Not started yet
Urban Search and Rescue Teams	5	75,000,000	-	75,000,000	75,000,000	150,000,000	75,000,000	375,000,000	Not started yet
Subtotal Taxable Heads			51,333,333	185,833,333	248,833,333	270,500,000	115,500,000	872,000,000	
Tax @ 15 %			7,700,000	27,875,000	37,325,000	40,575,000	17,325,000	130,800,000	
Sub Total With Taxes			59,033,333	213,708,333	286,158,333	311,075,000	132,825,000	1,002,800,000	
Stock Piles/ Relief Goods	1	245,000,000	-	61,250,000	61,250,000	61,250,000	61,250,000	245,000,000	In progress
Land acquisition Cost of PDMA Sindh	1	104,000,000	104,000,000	-	-	-	-	104,000,000	Not started yet
Construction Cost PDMA Office	1	95,000,000	-	47,500,000	47,500,000	-	-	95,000,000	Not started yet
Escalation Charges on Construction		-	-	2,850,000	6,175,000	-	-	9,025,000	Not started yet
Subtotal Non-Taxable Heads			104,000,000	111,600,000	114,925,000	61,250,000	61,250,000	453,025,000	
Subtotal 1.2			163,033,333	325,308,333	401,083,333	372,325,000	194,075,000	1,455,825,000	
Subcomponent 1.3 Enhancing Fiscal Resilience									

	Unit	Unit Cost	2016-17	2017-18	2018-19	2019-20	2020-21	Total (Rs.)	
Fiscal Disaster Risk Assessment Study	1	15,000,000	-	15,000,000	-	-	-	15,000,000	Not started yet
Development of Disaster Risk Financing Strategy	1	15,000,000	-	-	15,000,000	-	-	15,000,000	Not started yet
Piloting of Risk Financing Instrument in selected areas	1	280,000,000	-	140,000,000	140,000,000	-	-	280,000,000	Not started yet
Support to Sindh Provincial Disaster Management Fund (Bank)	1	42,000,000	-	-	14,000,000	14,000,000	14,000,000	42,000,000	Not started yet
Support to Sindh Provincial Disaster Management Fund (GoS)	1	100,000,000	-	-	-	50,000,000	50,000,000	100,000,000	Not started yet
Subtotal			-	155,000,000	169,000,000	64,000,000	64,000,000	452,000,000	
Tax @ 15 %			-	23,250,000	25,350,000	9,600,000	9,600,000	67,800,000	
Subtotal 1.3			-	178,250,000	194,350,000	73,600,000	73,600,000	519,800,000	
Grand Total			167,633,333	543,808,333	658,683,333	490,200,000	323,450,000	2,183,775,000	

Annexure-Q
(Para# 1.4.37)

Delay in submission of deliverables by SUPARCO – Rs. 118.80 million

S. No	Steps	Schedule of Completion from the date signing the Contract	Status of Step	Amount (Rs.)
01	Mobilization	Within 15 Days	Completed	-
02	Inception Report	Within 2 X Months	Completed	19,800,000
03	Demonstration of Beta Products for pilot Districts	Within 6 X Months	Completed	19,800,000
04	Interim Report 1	Within 12 Months	Completed	19,800,000
05	Interim Report 2	Within 18 Months	Not Started	19,800,000
06	Final Report	Within 22 Months	Not Started	59,400,000
07	Final Deployment of Disaster Management Information System	Within 24 Months	Not Started	59,400,000
Total amount to be paid for consultancy				198,000,000
Amount Pertaining to Completed Steps				59,400,000
Amount Pertaining to Steps not started yet				118,800,000

Annexure – R
(Para# 2.4.2)

Irregular issuance of NOC by Sindh EPA without inspecting the sites

Financial Year	Date of Filling of IEE	Name of Project	Proponent	Site Visits
2020-21	9 June 2021	Report of proposed LPG storage and filling plant located at Survey #112 at Khrewah on Nokot Mithi Road	Mr. Roshni Riaz Memon	Missing
2020-21	23 September 2020	Three small dams namely Samlee, Sheryoon and Paro Jo Wandhio Nangarparker, Distt. Mithi	Mr. Jawed Ahmad Memon	Missing
2019-20	21 January 2020	Installation and operation solar power plant (1MW) Chhor Cantt. Umer Kot	Mr. Farman Ahmad Khan Lodhi	Missing
2020-21	8 March 2021	Construction and operation of 10 MW coal fired (1x10MW steam turbine and boiler) Power plant, Islamkot Therparker Sindh	AGJV Pvt. Ltd	Missing due to covid
2020-21	12 February 2020	Construction and operation of iron recycling plant, Distt. Sanghar	M/s High Tech Steel Industries	Missing
2020-21	19 May 2021	To increase the production, PPL indents to carry out work over activities on few producing & suspended wells namely Kabir X-1, Faiz X-1, Hatim X-1 and Badeel X-1 and installation of flow lines	Wells work over line Laying Activities in Ghambat South Block Sindh (PPL)	Missing
2018-19	13 November 2018	OGDCL development and production activities in Jakhro D&PL, Distt. Sanghar Sindh	OGDCL Islamabad	Missing
2017-18	1 January 2018	Effluent treatment plant Mirpurkhas Sugar Mill Ltd	1.M/s Mirpurkhas Sugar Mills Cogeneration power plant. No proper sewerage	Missing

Annexure – S
(Para# 2.4.2)

Irregular issuance of NOC by Sindh EPA without proponent's undertakings

S#	Financial Year	Date of Filling of IEE	Name of Project	Proponent	Undertaking
1	2018-19	20 December 2018	OGDCL development and production activities in Bobi and Dhamrakhi mining lease area district Sanghar	OGDCL Islamabad	Missing
2	2020-21	9 June 2021	Report of proposed LPG storage and filling plant located at Survey #112 at Khrewah on Nokot Mithi Road	Mr. Roshni Riaz Memon	Missing
3	2020-21	23 September 2020	Three small dams namely Samlee, Sheryoon and Paro Jo Wandhio Nangarparker, Distt. Mithi	Mr. Jawed Ahmad Memon	Missing
4	2019-20	21 January 2020	Installation and operation solar power plant (1MW) Chhor Cantt. Umer Kot	Mr. Farman Ahmad Khan Lodhi	Missing
5	2020-21	24 November 2020	Construction and operation of 11 small dams located in Nagarparker Distt.	PD SRP Sindh irrigation component, Karachi	Missing
6	2020-21	8 March 2021	Construction and operation of 10 MW coal fired (1x10MW steam turbine and boiler) Power plant, Islamkot Therparker Sindh	AGJV Pvt. Ltd	Missing

7	2020-21	12 February 2020	Construction and operation of iron recycling plant, Distt. Sanghar	M/s High Tech Steel Industries	Missing
8	2018-19	13 November 2018	OGDCL development and production activities in Jakhro D&PL, Distt. Sanghar Sindh	OGDCL Islamabad	Missing
9	2018-19	12 November 2018	OGDCL development and production activities in Bitrism West D&PL Distt. Sanghar Sindh	OGDCL Islamabad	Missing

Annexure – T
(Para # 2.4.6)

Irregular payment of civil works -Rs. 30.142 million

S #.	Name of Contract	Name of Contractor	Running Bill Amount (Rs.)	Running Bill#
1	Construction of road from charch jehan khan-Jatoi farm road mile 1/5 to village rafiq jat road mile 0/0-0/5=1km Taulka jati district Sujawal	M/S Rajgan Enterprises	4,432,317	2nd RA
2	Construction of road from Nizamani Farm road to Ladiun Kothi road mile 0/0-0/3=0.60km Taluka Shah bander district Sujhawal	M/S Askari Enterprises	461,718	3rd RA
3	Construction of road from Rabdino Jat Road to village Karo Gungro Road Mile 00-0/5 1.0 km Taluka Jati district Sujawal	M/S Askari Enterprises	1,533,623	3rd RA
4	Construction of road from Dargah Ahmed Shah (Pardesi) road to village Haji Dawood Jamali road mile 0/0-0/6=1.20 km	M/S Rajgan Enterprises	1,961,919	2nd RA
5	Construction from Qadir Dino Shah to Village Mullan Bachan Khan Jamali road mile 0/0-0/6=1.2 km	M/S Rajgan Enterprises	1,602,419	3rd RA
6	Construction of road from Haji Abdul Rahim Jat to Village Qadir Baksh Jat 1 km	M/S Askari Enterprises	4,112,371	1st RA
7	Construction of road Rabdino Malyo road to village Haji abraham Mallah via Meendh dino khore road 1.60 km	M/S Rajgan Enterprises	2,904,550	4th RA
8	Construction of road Mori keti khosa to village Allah dino otho road 1.2 km	M/S Rajgan Enterprises	237,748	5th RA
9	Construction of nooh baran road to village waryam chalko road 1 km	M/S Askari Enterprises	4,622,426	1st RA
10	Construction of road from Jati koti to village Arbab Ismail Hingrojo 1.2km	M/s Yaroo Shah & Company	1,625,046	3rd RA
11	Construction of road pir lal bus abro to village Haji Ibrahim Jat Road Mile 0/0-1/1=1.80 km	M/S Rajgan Enterprises	6,647,794	2nd RA
Total Rs.			30,141,931	

Annexure – U
(Para # 2.4.7)

Non-imposition of liquidated damages charges – Rs. 13.753 million

S#.	Name of Contract	Name of Contractor	Total Amount as per Work order	Start Date	Expected Completion Date	Current Date	10% of Work Done (Rs. In M)
1	Construction of road from chach jehan khan-Jatoi farm road mile 1/5 to village rafiq jat road mile 0/0-0/5=1km Taulka jati district Sujawal	M/S Rajgan Enterprises	7,771,991	23 April 2018	20 October 2018	10 September 2021	777,199
2	Construction of road from Nizamani Farm road to Ladiun Kothi road mile 0/0-0/3=0.60km Taluka Shah bander district Sujawal	M/S Askari Enterprises	3,344,244	23 April 2018	20 October 2018	10 September 2021	334,424
3	Construction of road from Sikandar Hingorjo road mile 1/0 to village Ismail Hingorjo mile 0/0-0/5=1km Taluka Jati district Sujawal	M/S Rajgan Enterprises	4,581,586	23 April 2018		10 September 2021	458,159
4	Construction of road from Rabdino Jat Road to village Karo Gungro Road Mile 00-0/5 1.0 km Taluka Jati district Sujawal	M/S Askari Enterprises	5,414,688	23 April 2018	25 October 2018	10 September 2021	541,469
5	Construction of road from Dargah Ahmed Shah (Pardesi) road to village Haji Dawood Jamali road mile 0/0-0/6=1.20 km	M/S Rajgan Enterprises	6,299,589	23 April 2018	25 October 2018	10 September 2021	629,959
6	Construction of road from Ahsanabad to village meero Khashkeli 0.90km	M/S Askari Enterprises	4,545,161	23 April 2018	25 October 2018	10 September 2021	454,516
7	Construction of road from Jeand zangejo to village master hussain mandhro via omer zangejo road 0/0-1/7=3km	M/S Rajgan Enterprises	14,570,619	23 April 2018	25 October 2018	10 September 2021	1,457,062
8	Construction from Qadir Dino Shah to Village Mullan Bachan Khan Jamali road mile 0/0-0/6=1.2 km	M/S Rajgan Enterprises	6,099,053	23 April 2018	25 October 2018	10 September 2021	609,905
9	Construction of road from Haji Abdul Rahim Jat to Village Qadir Baksh Jat 1 km	M/S Askari Enterprises	5,325,695	23 April 2018	25 October 2018	10 September 2021	532,570
10	Construction of road Rabdino Malyo road to village Haji abraham Mallah via Meendh dino khore road 1.60 km	M/S Rajgan Enterprises	8,221,103	23 April 2018	25 October 2018	10 September 2021	822,110
11	Construction of road Mori keti khosa to village Allah dino otho road 1.2 km	M/S Rajgan Enterprises	6,072,484	23 April 2018	25 October 2018	10 September 2021	607,248

12	Construction of road Mirza mori to village TAJOO /Sajan Jamali road 1.20km	M/S Askari Enterprises	5,577,193	23 April 2018	25 October 2018	10 September 2021	557,719
13	Construction of road from Tajo Jamali road to village Syed Ghulam Hussain Badhai road 1.6 km including (2x10) bridge	M/S Rajgan Enterprises	9,608,405	23 April 2018	25 October 2018	10 September 2021	960,841
14	Construction of nooh baran road to village waryam chalko road 1 km	M/S Askari Enterprises	5,525,675	23 April 2018	25 October 2018	10 September 2021	552,568
15	Construction of road from Haji Allah dino mandhro to Jati village Muhammad Umer Jat/ Jabal Jat road 1.4 km	M/S Rajgan Enterprises	7,407,173	23 April 2018	25 October 2018	10 September 2021	740,717
16	Construction of road from Jati koti to village Arbab Ismail Hingrojo 1.2km	M/s Yaroo Shah & Company	7,275,749	23 April 2018	25 October 2018	10 September 2021	727,575
17	Construction of road from mitho khan jalvani to village ismail chandio road 5 km	M/S Rajgan Enterprises	21,643,643	23 April 2018	25 October 2018	10 September 2021	2,164,364
18	Construction of road pir lal bus abro to village Haji Ibrahim Jat Road Mile 0/0-1/1=1.80 km	M/S Rajgan Enterprises	8,241,477	23 April 2018	25 October 2018	10 September 2021	824,148
Total			137,525,528				13,752,553

Annexure – V
(Para # 2.4.10)

Non-revalidation of expired security advances – Rs. 7.343 million

S#	Name of Contractor	Detail of Work	Running Bill (RB)	Chq/B C/P.O/ S.D	Chq/BC/P .O/S.D No	Reference No	Date of issue	Valid for period	Valid upto (Date)	Amount (Rs.)	Remarks
1	Detail of contract not mentioned on pay order	-NIL-		Cheque	15433613	15433613	10.04.2019	6 months	10.10.2019	97,503	
2	M/S Askari Enterprises	Construction of road from Ahsanabad to village meero Khashkeli 0.90km		B.C	4779504	00402093/18-19	12.12.2019	12 months	11.12.2020	182,000	
3	Detail of contract not mentioned on pay order	-NIL-		B.C	5079087	00566772/2018-25	12.12.2019	12 months	11.12.2020	62,898	
4	Detail of contract not mentioned on pay order	-NIL-		B.C	4541474	00295146/2019-09	12.12.2019	12 months	11.12.2020	25,000	

5	M/S Askari Enterprises	Construction of road from Haji Allah dino mandhro to Jati road 1 km		B.C	4779503	00402091/2018-80	12.12.2019	12 months	11.12.2020	232,000	
6	Detail of contract not mentioned on pay order	-NIL-		B.C	4541475	00295147/2018-29	12.12.2019	12 months	11.12.2020	25,000	
7	Detail of contract not mentioned on pay order	-NIL-		B.C	4541473	00295145/2018-89	12.12.2019	12 months	11.12.2020	25,000	
8	M/S Rajgan Enterprises	Construction of road from Haji Allah dino mandhro to Jati village Muhammad Umer Jat/ Jabal Jat road 1.4 km		B.C	4541471	00295144/2018-69	12.12.2019	12 months	11.12.2020	25,000	
9	Detail of contract not mentioned on pay order			B.C	5079086	00566766/2018-92	12.12.2019	12 months	11.12.2020	72,287	
10	Detail of contract not mentioned on pay order	-NIL-		B.C	5079084	00566788/2018-56	12.12.2019	12 months	11.12.2020	48,222	
11	Detail of contract not mentioned on pay order	-NIL-		B.C	5079085	00566751/2018-82	12.12.2019	12 months	11.12.2020	71,532	
12	Detail of contract not mentioned on pay order	-NIL-		B.C	5079081	00566743/2018-19	12.12.2019	12 months	11.12.2020	46,418	
13	Detail of contract not mentioned on pay order	-NIL-		B.C	5079082	00566746/2018-76	12.12.2019	12 months	11.12.2020	44,682	
14	Detail of contract not mentioned on pay order	-NIL-		B.C	5079083	00566786/2018-13	12.12.2019	12 months	11.12.2020	40,951	
15	M/S Rajgan Enterprises	Construction of road from charch jehan khan-Jatoi farm road mile 1/5 to village rafiq jat road mile 0/0-0/5=1km Taulka jati district Sujawal		P.O	00105321	006180930248778	11.12.2019			40,000	Validity period not mentioned
16	Detail of contract not mentioned on pay order	-NIL-		P.O	00105320	006180930248735	11.12.2019			40,000	Validity period not mentioned

17	Detail of contract not mentioned on pay order	-NIL-		P.O	00105324	006180930249327	11.12.2019			25,000	Validity period not mentioned
18	Detail of contract not mentioned on pay order	-NIL-		P.O	00105319	006180930248714	11.12.2019			40,000	Validity period not mentioned
19	M/S Rajgan Enterprises	Construction of road Mori keti khosa to village Allah dino otho road 1.2 km	3 rd RB	P.O	LSP014946	00605490	11.12.2019			30,145	Validity period not mentioned
20	M/S Askari Enterprises	Construction of road from Ahsanabad to village meero Khashkeli 0.90km	3 rd RB	P.O	LSP014944	00605488	11.12.2019			30,129	Validity period not mentioned
21	M/S Rajgan Enterprises	Construction from Qadir Dino Shah to Village Mullan Bachan Khan Jamali road mile 0/0-0/6=1.2 km	2 nd RB	P.O	LSP014949	00605492	11.12.2019			35,839	Validity period not mentioned
22	M/S Rajgan Enterprises	Construction of road from Jeand zangejo to village master hussain mandhro via omer zangejo road 0/0-1/7=3km	2 nd RB	P.O	LSP014947	00606491	11.12.2019			511,096	Validity period not mentioned
23	Detail of contract not mentioned on pay order	-NIL-		P.O	LSP016029	00680774	11.12.2019			41,163	Validity period not mentioned
24	Detail of contract not mentioned on pay order	-NIL-		P.O	LSP016026	00680772	11.12.2019			243,785	Validity period not mentioned
25	Detail of contract not mentioned on pay order	-NIL-		P.O	LSP016027	00680773	11.12.2019			51,798	Validity period not mentioned
26	Detail of contract not mentioned on pay order	-NIL-		P.O	LSP016028	00680774	11.12.2019			209,113	Validity period not mentioned
27	-do-	Construction of road from Haji Allah dino mandhro to Jati village Muhammad Umer Jat/ Jabal Jat road 1.4 km		P.O	LSP014948	006805493	11.12.2019			282,550	Validity period not mentioned

28	M/S Rajgan Enterprises	Construction of road from Tajo Jamali road to village Syed Ghulam Hussain Badhai road 1.6 km including (2x10) bridge	3 rd RB	P.O	LSP014945	006805489	11.12.2019			30,115	Validity period not mentioned
29	-do-	Construction of road from mitho khan jalvani to village ismail chandio road 5 km	M/S Rajgan Enterprises	Cheque	14261989	14261989	12.12.2019	6 months	11.05.2020	866,000	
30	M/S Askari Enterprises	Construction of road from Rabdino Jat Road to village Karo Gungro Road Mile 00-0/5 1.0 km Taluka Jati district Sujawal		Cheque	14261990	14261990	12.12.2019	6 months	11.05.2020	126,000	
31	M/S Rajgan Enterprises	Construction of road from Jeand zangejo to village master hussain mandhro via omer zangejo road 0/0-1/7=3km		Cheque	14261806	14261806	12.12.2019	6 months	11.05.2020	584,000	
32	M/S Askari Enterprises	Construction of road from Haji Abdul Rahim Jat to Village Qadir Baksh Jat 1 km		Cheque	14261804	14261804	12.12.2019	6 months	11.05.2020	214,000	
33	-do-	Construction of road pirlal baksh aabro to village Haji Ibrahim Jat road 1.8 km		Cheque	14261988	14261988	12.12.2019	6 months	11.05.2020	330,000	
34	M/S Rajgan Enterprises	Construction of road from Sikandar Hingorjo road mile 1/0 to village Ismail Hingrojo mile 0/0-0/5=1km Taluka Jati district Sujawal		Cheque	14261996	14261988	12.12.2019	6 months	11.05.2020	184,000	
35	M/S Askari Enterprises	Construction of road Mirza mori to village TAJOO /Sajan Jamali road 1.20km		Cheque	14261994	14261994	12.12.2019	6 months	11.05.2020	385,000	

36	M/S Askari Enterprises	Construction of road from Nizamani Farm road to Ladiun Kothi road mile 0/0-0/3=0.60km Taluka Shah bander district Sujhawal		Cheque	14261993	14261994	12.12.2019	6 months	11.05.2020	136,000	
37	M/S Rajgan Enterprises	Construction of road Rabdino Malyo road to village Haji abraham Mallah via Meendh dino khore road 1.60 km		Cheque	14261807	14261807	12.12.2019	6 months	11.05.2020	329,000	
38	M/S Askari Enterprises	Construction of nooh baran road to village waryam chalko road 1 km		Cheque	14261992	14261992	12.12.2019	6 months	11.05.2020	222,000	
39	M/S Rajgan Enterprises	Construction of road Mori keti khosa to village Allah dino otho road 1.2 km		Cheque	14261986	14261986	12.12.2019	6 months	11.05.2020	243,000	
40	M/S Rajgan Enterprises	Construction of road from Dargah Ahmed Shah (Pardesi) road to village Haji Dawood Jamali road mile 0/0-0/6=1.20 km		Cheque	14261987	14261987	12.12.2019	6 months	11.05.2020	252,000	
41	M/S Askari Enterprises	Construction of road Mirza mori to village TAJOO /Sajan Jamali road 1.20km		Cheque	14261805	14261805	12.12.2019	6 months	11.05.2020	224,000	
42	M/S Rajgan Enterprises	Construction from Qadir Dino Shah to Village Mullan Bachan Khan Jamali road mile 0/0-0/6=1.2 km		Cheque	14261997	14261997	12.12.2019	6 months	11.05.2020	244,000	
43	Detail of contract not mentioned on pay order			Cheque	14261998	14261998	12.12.2019	6 months	11.05.2020	30,000	
44	Detail of contract not mentioned on pay order			S.D	06368395	06368395	12.12.2019			170,000	Validity period not mentioned

45	Detail of contract not mentioned on pay order			P.O	`00105324	`0061809 30248979	11.12. 2019			25,000	Validity period not mentioned
46	Detail of contract not mentioned on pay order			P.O	`00105322	`0061809 30248910	11.12. 2019			25,000	Validity period not mentioned
47	Detail of contract not mentioned on pay order			P.O	`00105323	`0061809 30248940	11.12. 2019			25,000	Validity period not mentioned
48	Detail of contract not mentioned on pay order			P.O	`00105318	`0061809 30248688	11.12. 2019			40,000	Validity period not mentioned
49	Detail of contract not mentioned on pay order			P.O	`00105316	`0061809 30248649	11.12. 2019			40,000	Validity period not mentioned
50	Detail of contract not mentioned on pay order			P.O	`00105317	`0061809 30248673	11.12. 2019			40,000	Validity period not mentioned
Total (Rs.)										7,343,226	

Annexure – W
(Para # 2.4.11)

Payment without submission of running abstract bills - Rs. 62.139 million

Sr#	Name of work	Contractor Name	Missing RA#	RA1	RA2	RA3	RA4	Total
1	Construction of road from mitho khan jalvani to village ismail chandio road 5 km	M/S Rajgan Enterprises	RA1-3 Missing	3,340,920	9,837,328	2,012,115		15,190,363
2	Construction of road from Ahsanabad to village meero Khashkeli 0.90km	M/S Askari Enterprises	RA1-3 Missing	836,415	1,750,486	224,037		2,810,938
3	Construction of road Mirza mori to village TAJOO /Sajan Jamali road 1.20km	M/S Askari Enterprises	RA1-2 Missing	1,087,339	1,965,009			3,052,348
4	Construction from Qadir Dino Shah to Village Mullan Bachan Khan Jamali road mile 0/0-0/6=1.2 km	M/S Rajgan Enterprises	RA1-2 Missing	3,631,497	597,327			4,228,824
5	Construction of road from Jeand zangejo to village master hussain mandhro via omer zangejo road 0/0-1/7=3km	M/S Rajgan Enterprises	RA1-2 Missing	737,878	8,518,272			9,256,150
6	Construction of road Mori keti khosa to village Allah dino otho road 1.2 km	M/S Rajgan Enterprises	RA1-4 Missing	1,302,484	2,647,674	502,420	1,783,483	6,236,061

7	Construction of road from Tajo Jamali road to village Syed Ghulam Hussain Badhai road 1.6 km including (2x10) bridge	M/S Rajgan Enterprises	RA1-4 Missing	1,288,871	2,796,178	501,924	1,848,851	6,435,824
8	Construction of road Rabdino Malyo road to village Haji abraham Mallah via Meendh dino khore road 1.60 km	M/S Rajgan Enterprises	RA Ist & 3rd Missing	939,241		566,184		1,505,425
9	Construction of road from Haji Abdul Rahim Jat to Village Qadir Baksh Jat 1 km	M/S Askari Enterprises	2nd Running bill missing	373,440				373,440
10	Construction of road from Haji Allah dino mandhro to Jati village Muhammad Umer Jat/ Jabal Jat road 1.4 km	M/S Rajgan Enterprises	RA1-2 Missing	133,303	4,709,179			4,842,482
11	Construction of road from Rabdino Jat Road to village Karo Gungro Road Mile 00-0/5 1.0 km Taluka Jati district Sujawal	M/S Askari Enterprises	Ist RA Missing	743,213				743,213
12	Construction of road from Nizamani Farm road to Ladiun Kothi road mile 0/0-0/3=0.60km Taluka Shah bander district Sujhawal	M/S Askari Enterprises	Ist RA Missing	496,569				496,569
13	Construction of road from Jati koti to village Arbab Ismail Hingrojo 1.2km	M/s Yaroo Shah & Company	RA1-2 Missing	2,011,018	3,088,632			5,099,650
14	Construction of road pir lal bus abro to village Haji Ibrahim Jat Road Mile 0/0-1/1=1.80 km	M/S Rajgan Enterprises	Ist RA Missing	1,867,424				1,867,424
Total (Rs.)								62,138,711

Annexure – X
(Para #2.4.18)

Non submission of post monitoring reports by the independent monitoring consultants

S#	Financial Year	Date of Filling of IEE	Name of Project	Proponent	Post Monitoring Reports by IMC
1	2018-19	20 December 2018	OGDCL development and production activities in Bobi and Dhamrakhi mining lease area district Sanghar	OGDCL Islamabad	Missing
3	2020-21	23 September 2020	Three small dams namely Samlee, Sheryoon and Paro Jo Wandhio Nangarparker, Distt. Mithi	Mr. Jawed Ahmad Memon	Missing
4	2019-20	21 January 2020	Installation and operation solar power plant (1MW) Chhor Cantt. Umer Kot	Mr. Farman Ahmad Khan Lodhi	Missing
5	2020-21	24 November 2020	Construction and operation of 11 small dams located in Nagarparkar Distt.	PD SRP Sindh irrigation component, Karachi	Missing
6	2020-21	12 November 2020	LPG storage station of M/s Indus Gas Private Ltd. Hussain Bux Mari, Distt. Mirpurkhas	Indus Gas Prvt. Ltd., Mirpurkhas	Missing
7	2020-21	12 February 2020	Construction and operation of iron recycling plant, Distt. Sanghar	M/s High Tech Steel Industries	Missing
8	2018-19	13 November 2018	OGDCL development and production activities in Jakhro D&PL, Distt. Sanghar Sindh	OGDCL Islamabad	Missing
9	2018-19	12 November 2018	OGDCL development and production activities in Bitrism West D&PL Distt. Sanghar Sindh	OGDCL Islamabad	Missing